

DYDD MERCHER, 18 IONAWR 2023

**AT: HOLL AELODAU Y PWYLLGOR CRAFFU IECHYD A  
GWASANAETHAU CYMDEITHASOL**

YR WYF DRWY HYN YN EICH GALW I FYNYCHU CYFARFOD O'R  
**PWYLLGOR CRAFFU IECHYD A GWASANAETHAU  
CYMDEITHASOL A GYNHELIR YN Y SIAMBR - NEUADD Y SIR,  
CAERFYRDDIN. SA31 1JP AC O BELL AM 10.00 YB DYDD  
MAWRTH, 24AIN IONAWR, 2023** ER MWYN CYFLAWNI'R MATERION  
A AMLINELLIR AR YR AGENDA SYDD YNGHLWM

*Wendy Walters*

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Gellir gwyllo'r cyfarfod ar wefan y cyngor drwy'r ddolen canlynol:- <a href="https://carmarthenshire.public-i.tv/core/portal/home">https://carmarthenshire.public-i.tv/core/portal/home</a>	

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## **PWYLLGOR CRAFFU IECHYD A GWASANAETHAU CYMDEITHASOL**

### **GRŴP PLAID CYMRU- 7 Members**

Cyng. Hazel Evans (Cadeirydd)  
Cyng. Bryan Davies (Aelod y Pwyllgor)  
Cyng. Karen Davies (Aelod y Pwyllgor)  
Cyng. Alex Evans (Aelod y Pwyllgor)  
Cyng. Meinir James (Aelod y Pwyllgor)  
Cyng. Hefin Jones (Aelod y Pwyllgor)  
Cyng. Denise Owen (Aelod y Pwyllgor)

### **GRŴP LLAFUR - 4 Members**

Cyng. Michelle Donoghue (Aelod y Pwyllgor)  
Cyng. Jacqueline Seward (Aelod y Pwyllgor)  
Cyng. Philip Warlow (Aelod y Pwyllgor)  
Cyng. Janet Williams (Aelod y Pwyllgor)

### **GRŴP ANNIBYNNOL - 2 Members**

Cyng. Louvain Roberts (Is-Gadeirydd)  
Cyng. Fiona Walters (Aelod y Pwyllgor)

### **HEB GYSYLLTIAD 2 Members**

Cyng. John Jenkins (Aelod y Pwyllgor)

# AGENDA

1. YMDDIHEURIADAU AM ABSENOLDEB
2. DATGANIADAU O FUDDIANNAU PERSONOL GAN GYNNWYS UNRHYW CHWIPIAU PLEIDIAU A RODDIR MEWN YMATEB I UNRHYW EITEM AR YR AGENDA.
3. CWESTIYNAU GAN Y CYHOEDD (NID OEDD DIM WEDI DOD I LAW)
4. CYNLLUN RHEOLI CYFIAWNDER IEUENCTID 2022/2023 5 - 62
5. ADRODDIAD MONITRO CYLLIDEB CYFALAF A REFENIW 2022/23 63 - 82
6. YMGYNGHORI YNGHYLCH STRATEGAETH Y GYLLIDEB REFENIW 2023/24 TAN 2025/26 83 - 118
7. ADRODDIAD PERFFORMIAD CWARTER 2 - 2022/23 (01/07/22-30/09/22) YN ARBENNIG I'R PWYLLGOR CRAFFU HWN 119 - 140
8. DIWEDDARIAD STRATEGAETH GOFAL CARTREF 141 - 150
9. CYNLLUN WAITH Y PWYLLGOR CRAFFU IECHYD & GWASANAETHAU CYMDEITHASOL AR GYFER 2022/23 151 - 158
10. EGLURHAD AM BEIDIO Â CHYFLWYNO ADRODDIAD CRAFFU 159 - 164
11. LLOFNODI YN GOFNOD CYWIR COFNODION Y CYFARFOD A GYNHALIWYD AR 5ED HYDREF. 2022 165 - 170

Mae'r dudalen hon yn wag yn fwriadol

Eitem Rhif 4

**PWYLLGOR CRAFFU IECHYD A GWASANAETHAU  
CYMDEITHASOL**  
**Y Dyddiad 24/1/23**

**Pwnc: CYNLLUN RHEOLI CYFIAWNDER IEUENCTID 2022/2023**

**Pwrpas: I dderbyn y Cynllun Cyfiawnder leuenctid blynyddol  
2022/23**

**GOFYNNIR I'R PWYLLGOR CRAFFU:-**

Adolygu ac asesu'r wybodaeth sydd yn yr Adroddiad a darparu unrhyw argymhellion, sylwadau, neu gyngor i'r Aelod Cabinet a/neu'r Cyfarwyddwr cyn i'r Cabinet ystyried yr adroddiad.

**Y Rhesymau:**

Cafodd Timau Troseddau leuenctid (a adwaenir yn Sir Gaerfyrddin fel y 'Tîm Cyfiawnder leuenctid') eu sefydlu gan Ddeddf Trosedd ac Anhrefn 1998 gyda'r bwriad datganedig o leihau'r risg y gallai pobl ifanc droseddu ac ail-droseddu. Partneriaeth statudol, amlddisgyblaethol yw Tîm Cyfiawnder leuenctid Sir Gâr sy'n cael ei chydlynu gan yr Awdurdod Lleol. Cynhelir llywodraethiant yn lleol, gan Fwrdd Rheoli sy'n cynnwys partneriaid allweddol, ac yn genedlaethol, gan Fwrdd Cyfiawnder leuenctid Cymru a Lloegr, sy'n rhan o'r Weinyddiaeth Gyfiawnder.

Mae cynhyrchu Cynllun Cyfiawnder leuenctid yn ddyletswydd statudol ar Awdurdod Lleol (Rhan 3; s40) o Ddeddf Trosedd ac Anhrefn 1998. Felly, mae'r Cynllun hwn yn cael ei gymeradwyo gan y Bwrdd Rheoli Lleol, a gyflwynir ym Mhwylgor Addysg a Chraffu Plant yr Awdurdod Lleol ac ym Mwrdd Iechyd Prifysgol Hywel Dda.

Fe'i cyflwynir yn ffurfiol i Fwrdd Cyfiawnder leuenctid Cymru a Lloegr fel gofyniad statudol. Caiff ei gyflwyno i Gymunedau Teg a Diogel a'i gyflwyno i'r Comisiynydd Heddlu a Throsedd.

**YR AELOD O'R CABINET SY'N GYFRIFOL AM Y PORTFFOLIO:-** Y Cyngorydd Jane Tremlett, Aelod Cabinet dros Iechyd a Gwasanaethu Cymdeithasol

<b>Gyfarwyddiaeth:</b>  Addysg a Gwasanaethau Plant  Enw'r Pennaeth Gwasanaeth: Aeron Rees  Awdur yr Adroddiad: Gill Adams	<b>Dynodiadau:</b> Cyfarwyddwr  Pennaeth Strategaeth a Chefnogaeth i Ddysgwyr  <b>Prif Reolwr, Gwasanaeth Cefnogi leuenctid</b>	EDGMorgans@sirgâr.gov.uk  <a href="mailto:JARees@sirgâr.gov.uk">JARees@sirgâr.gov.uk</a>  GMAadams@sirgâr.gov.uk
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# EXECUTIVE SUMMARY

## Subject: Carmarthenshire Youth Justice Plan 2022-2023

### 1. BRIEF SUMMARY OF PURPOSE OF REPORT.

The Youth Justice Plan for 2022/23 was signed off by the Local Management Board before submission to the Youth Justice Board on 30/6/22.

The Youth Justice Plan provides for a 'look back' at 2021/2022; it also requires the setting of priorities and improvement planning for 2022/23.

Despite the challenges presented by COVID-19, the Youth Justice Team has shown great resilience, innovation and creativity in the delivery of services to children, young people and families in the last year. Critical responsibilities such as performing Appropriate Adult duties and attendance at court (including weekend court) have continued throughout the entire period. Indeed, there has been great multi-agency partnership working across criminal justice agencies in Wales to keep business moving through the system. Collaborative practice in Wales needs to be celebrated. Referral Order Panels and Bureau Panels were re-instated on a face-to-face basis as soon as guidance allowed, as were home visits and other key activities.

In the period several achievements were attained, such as the achievement of the Silver Youth Work Quality Mark Award and the renewal of the Bronze Award. The Youth Justice Team also won a Hwb Doeth Award for innovative practice linked to a reparation project.

Youth Justice Team Priorities strategically align with key strategy and policy across Wales and England. There is a strategic requirement to deliver a Child First youth justice system, and the Youth Justice Team must demonstrate how it delivers in accordance with these principles.

The Youth Justice Plan contains a detailed performance report which covers prevention right through to statutory orders. Performance against the Youth Justice Board Key Performance Indicators remained very strong. A great deal of attention is given to constantly improving services delivered and/ or maintaining high standards.

<b>DETAILED REPORT ATTACHED?</b>	<b>YES</b>
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# IMPLICATIONS

I confirm that other than those implications which have been agreed with the appropriate Directors / Heads of Service and are referred to in detail below, there are no other implications associated with this report:

Signed:



Head of Strategy and Learner Support

Policy, Crime & Disorder and Equalities	Legal	Finance	ICT	Risk Management Issues	Staffing Implications	Physical Assets
<b>YES</b>	<b>NONE</b>	<b>NONE</b>	<b>NONE</b>	<b>NONE</b>	<b>NONE</b>	<b>NONE</b>

## 1. Policy, Crime & Disorder and Equalities

The production of a Youth Justice Plan is a statutory duty of the Local Authority (Part 3; s40) of the Crime and Disorder Act 1998. Therefore, this Plan is approved by the Local Management Board, presented at the Local Authority's Education and Children's Scrutiny Committee and at the Hywel Dda University Health Board. It is formally submitted to the Youth Justice Board for England and Wales as a statutory requirement. It is reported to Fair and Safe Communities and submitted to the Police and Crime Commissioner.

**CABINET MEMBER PORTFOLIO  
HOLDER(S) AWARE/CONSULTED**

YES

**Section 100D Local Government Act, 1972 – Access to Information**

**List of Background Papers used in the preparation of this report: THERE ARE NONE**

Mae'r dudalen hon yn wag yn fwriadol



# Carmarthenshire Youth Justice Plan 2022 – 2023

<b>Service</b>	Youth Justice Team, Carmarthenshire Youth Support Service
<b>Service Manager/ Lead</b>	Gill Adams
<b>Chair of YJS Board</b>	Jake Morgan



NATIONAL  
PROBATION  
SERVICE



<b>Contents</b>	<b>Page Number</b>
<b>1. Introduction, vision and strategy</b>	<b>3 - 12</b>
<b>2. Local context</b>	<b>12 - 13</b>
<b>3. Child First</b>	<b>13 - 15</b>
<b>4. Voice of the child</b>	<b>15</b>
<b>5. Governance, leadership and partnership arrangements</b>	<b>16 - 17</b>
<b>6. Resources and services</b>	<b>18</b>
<b>7. Progress on previous plan</b>	<b>19 - 30</b>
<b>8. Performance and priorities</b>	<b>30 - 37</b>
<b>9. Standards for children in the youth justice system</b>	<b>37 - 38</b>
<b>10. Challenges, risks and issues</b>	<b>38</b>
<b>11. Service improvement plan</b>	<b>38 - 41</b>
<b>12. Evidence-based practice and innovation</b>	<b>41</b>
<b>13. Looking forward</b>	<b>42</b>
<b>14. Sign off, submission and approval</b>	<b>42</b>
Appendix 1 - Full Board Membership; Leadership and Governance Arrangements; Record of Attendance at Management Board Meetings; Dates and Agenda Content of Management Board Meetings	43 - 47
Appendix 2 - Service Structure Charts	48 - 52
Appendix 3 - Common Youth Justice Terms	53 - 54

## 1. Introduction, Vision and Strategy

### Foreword from Jake Morgan, Chair of Carmarthenshire Youth Justice Management Board



As Chair of Carmarthenshire Youth Justice Management Board, I am very pleased to present the Youth Justice Plan for 2022/23. This plan has been designed in line with the recently published *Youth Justice Plans: YJB Practice Guidance (March 2022)* and the *Youth Justice Blueprint*, and it provides an opportunity to review our performance and developments over the last year, as well as plan for the forthcoming year. It sits alongside other key local partnership plans, such as: the Public Services Board's *Carmarthenshire Well-being Plan (2018-23)*; the *Dyfed-Powys Police and Crime Plan 2021-25*; the Local Criminal Justice Board Plan; Carmarthenshire Education and Children's Services' *10-year Departmental Strategy*; and the Curriculum and Well-being Divisional Plan.

The delivery of youth justice services in Carmarthenshire is based upon the guiding principles of a Child First youth justice system as set out below:

- Prioritise the best interests of children, recognising their particular needs, capacities, rights and potential. All work is child-focused, developmentally informed, acknowledges structural barriers and meets responsibilities towards children.
- Promote children's individual strengths and capacities to develop their pro-social identity for sustainable desistance, leading to safer communities and fewer victims. All work is constructive and future-focused, built on supportive relationships that empower children to fulfil their potential and make positive contributions to society.
- Encourage children's active participation, engagement and wider social inclusion. All work is a meaningful collaboration with children and their carers.
- Promote a childhood removed from the justice system, using pre-emptive prevention, diversion and minimal intervention. All work minimises criminogenic stigma from contact with the system.

The Youth Justice Team has a critical role to play in protecting the wellbeing, safety and welfare of children so that they and their families are supported to receive the right help at the right time. A number of guiding principles support our approach to safeguarding, and these include ensuring that:

- The best interests of the child are a key consideration in decisions taken.
- Safeguarding is everyone's responsibility; children's safety is of paramount importance. This is collectively understood and the expectation for everyone to contribute to keeping children safe is clear.
- Safeguarding is actively supported using our monitoring and good practice functions to promote continuous learning, support the prevention of harm and promote well-being.
- We listen to children's views about what they need to be kept safe.
- Information sharing supports timely and appropriate decision making that is based on individual needs, prevents harm and supports wellbeing.
- No child or group of children is treated any less favourably than others. Access to services or the fulfilment of particular needs should not be impaired by gender, ethnicity, ability, sexuality or age.

COVID-19 and its far-reaching impact has continued to present challenges to all services in the last year, and it is recognised that the consequences of the pandemic upon children and families are yet to fully emerge. However, we know that key partners are experiencing higher demand for social care and emotional and mental health services for children/young people; schools are reporting elevated stress, anxiety and de-regulation amongst some of the pupil population, and youth homelessness has placed pressure on services. Domestic violence and serious violence incidents are also concerning features that have been reported on nationally. The work of the partnership in seeking to mitigate the impact of the pandemic is more crucial than ever in safeguarding the most vulnerable and complex children and families within our community. Indeed, within the county, several strategic groups have been established to address emerging demands linked to the well-being of vulnerable children and adults.

Despite the very many challenges of the last year, Youth Justice Team has continued to be creative and innovative in its approach to new ways of working, and this has allowed for service development and delivery to continue in line with robust contingency and recovery planning. National, regional and local recovery meetings have been attended by the Principal Manager throughout the period to promote good information sharing and problem solving. Excellent partnership working has meant that services provided to the courts and at the police station have continued without disruption during the period, and aspects of delivery, such as Referral Order Panels, out of court diversion via Bureau and supervision contacts have reverted to face to face delivery. Plans are underway to introduce children's social care involvement as part of the Bureau process to further underpin child centred approaches in determining optimal diversionary outcomes for children.

The Management Board has met regularly, and this has included an additional Board development session. Attention has been given to a self-assessment against the HMI Probation YOT Inspection Framework, and emerging actions have been aligned with evidenced based research, HMIP YOT inspection outcomes and Thematic Reports to inform practice and identify areas for further development. Youth Justice Team staff are regularly involved in meetings with the Management Board and a wide range of information and data has been presented so that the profile of the need of children is well understood and responded to. This has encouraged examples of innovative and creative practice within the Youth Justice Team.

It is very positive to note that Youth Justice Team staffing remains stable and consistent, and no risk has presented in terms of the team's ability to deliver services in the period. The team benefits from long serving managers and staff who possess a wide range of skills and experience. Staff have accessed relevant training, some of which has been informed by the National Standards Self-Assessment of 2020, as well as the ongoing HMIP Inspection Programme. Most of the team's staff live within Carmarthenshire – they understand the county's demographic profile and are well placed to identify the most appropriate services for children and families. The Principal Manager and Youth Justice Team Manager make a significant contribution to youth and criminal justice developments locally, regionally and nationally through participation within various strategic and operational groups, including the Criminal Justice in Wales Steering Group and the Youth Justice Blueprint Project Board.

In the last year, Youth Justice Team Policies, strategies and guidance have been updated so that they reflect local, regional and national developments. Partnership working remains a strong feature within the county council and across strategic partnerships and this is central to ensuring that the needs of children and families are recognised and met.

It is very pleasing to note that the performance of the Youth Justice Team has remained strong during the year. Performance is monitored via the Youth Justice Board and the Management Board, Re-offender Tracker Meetings, Youth Justice Leadership Meetings, and through quality assurance and audit activities and supervision and appraisal mechanisms. During the period, the Principal Manager led on a very well received piece of work for CYSUR: The Mid & West Wales Safeguarding Children Board which reported on safeguarding information relating to children supervised in a statutory capacity. A report was presented to the Serious Violence and Organised Crime Board, which promoted a better understanding of the profile of the cohort being supervised and gave a thorough insight

into the work of the team for the benefit of a wide range of partners. Provision of local data to the Management Board and partners has resulted in requests for further analysis to achieve a deeper understanding of trends, risks and needs relating to specific groups of children. A Youth Justice Team infographic has also been produced which gives a comprehensive understanding of the work of the team for partners and stakeholders.

Person Centred Planning has remained a strong focus for the team, and the 'Dyma Fi/This is me' (self-esteem and well-being) programme has been developed with children and staff during the year. Enhanced Case Management was re-introduced October 2021, which has allowed staff to continue to build upon their already well-established skills as trauma informed practitioners. The Re-settlement and Re-integration Panel receives information on children who are remanded/subject to a custodial sentence as well as complex cases requiring partnership input. The panel has been able to remove barriers identified in the supervision of children as well as providing valuable insights, suggestions and advice. There will be a continued focus on monitoring for disproportionality and this will include a regional approach care experienced children entering the youth justice system, as well as girls who have committed offences of violence.

The use of social media platforms has expanded to reach a wider audience of children, young people and families, and staff have been issued with smart phones to improve methods of maintaining engagement. In the forthcoming year, the Youth Justice Team will contribute to the Youth Support Service's preparation to apply for both the Youth Work Quality Mark (Gold Level), as well as the National Participation Kitemark. The recently developed Youth Support Service Participation and Engagement Strategy will support further developments in relation to personalised approaches by listening to the voice of the child and using feedback in shaping service delivery. Progress made in the last year includes involving children/young people in recruitment and a young person attended a Management Board Meeting to talk about their experiences of involvement in the youth justice system and of being supervised by the Youth Justice Team.

The Youth Justice Team will continue to adapt to 'Better Ways of Working' in line with County Council directives and within this arrangement, systems will need to be implemented to ensure that staff have opportunities to engage with one another on a face-to-face basis to promote and maintain staff well-being and morale; support professional practice and relationships; and support valuable 'on the job' peer learning.

Though the number of children supervised on statutory orders has fallen both locally and nationally in recent years, it is recognised that the needs and risks of children coming to the attention of the Youth Justice Team are complex. This is also the case for children diverted for an Out of Court Disposal via Bureau or referred into the team for prevention of offending interventions. There is a sharp focus on quality and excellence in the delivery of work and the attention given to vulnerability of children and families locally allows for a heightened focus on children at risk. Victim work and restorative approaches remain central to the work of the team. Over the next 3 years this work will be supported by the Police and Crime Commissioner on a regional basis. Good quality partnership work has resulted in maintaining low levels of custody and ensuring the robust re-settlement and re-integration plans are in place. In response to youth homelessness, an exciting project is also being undertaken across partnerships to re-shape 16–25-year-old housing provision within the county.

Whilst the number of children diverted via Bureau locally has reduced, referrals for prevention of offending work have increased slightly in the last year, and it is anticipated that demand will remain high, bearing in mind factors including the social and economic pressures being faced by the most vulnerable families in our county. The Management Board receives regular updates from the Youth Justice Leadership Team which includes flagging identified challenges and risks so that the Board can support the team in implementing necessary mitigative actions.

The Management Board would like to congratulate the Youth Justice Team for winning the Hwb Doeth (Excellence Hub) Award for Innovative Practice (2021), which involved a reparation skills project producing picnic benches for primary schools in the Gwendraeth Valley to promote outdoor learning. This work was showcased as part of Criminal Justice in Wales report on criminal justice achievements during the pandemic which was Circulated to partners and stakeholders across Wales. The Youth Support Service also retains its Youth Work Quality Mark Bronze and Silver Awards. Following the very recent renewal of the Bronze

Award, the lead assessor said in her summing up, '... four teams - one awesome service'. Welsh language and culture also came through strongly during the service's assessment.

On a final note, the Management Board would like to thank all management and staff working within the Youth Justice Team who have demonstrated ongoing dedication and commitment in working with children and young people during a particularly challenging period – it is recognised that the achievements of the partnership are only made possible with your continued dedication and hard work throughout the year.

**Jake Morgan**

**Director of Community Services and Corporate Safeguarding Lead**

## Introduction to the Youth Support Service

Carmarthenshire Youth Support Service was established in 2016, bringing together youth work and youth justice statutory provision under a single management structure. The service sits within the Curriculum and Well-being Division of the Department for Education and Children. A diagram showing the service structure is included in Appendix 2 of this report.

The vision and priorities of the Youth Support Service are informed by the Council's **Corporate Strategy 2018-23** which incorporates the following Well-being Objectives:

Well-being Objective
<b>Start Well</b>
1. Help to give every child the best start in life and improve their early life experiences
2. Help children live healthy lifestyles
3. Support and improve progress, achievement, and outcomes for all learners
<b>Live Well</b>
4. Tackle poverty by doing all we can to prevent it, helping people into work and improving the lives of those living in poverty
5. Create more jobs and growth throughout the county
6. Increase the availability of rented and affordable homes
7. Help people live healthy lives (tackling risky behaviour and obesity)
8. Support community cohesion, resilience & safety
<b>Age Well</b>
9. Support older people to age well and maintain dignity and independence in their later years

In a Healthy and Safe Environment	
10.	Look after the environment now and for the future
11.	Improve the highway and transport infrastructure and connectivity
12.	Promote Welsh language and culture
In addition, a Corporate Objective	
13.	Better Governance and Use of Resources

Service delivery across the County Council is underpinned by the 5 Ways of Working (long term, integrated, involving, collaborative and preventative). This means that the Council will do its work in a sustainable way and think about the impact its work can have for people living in Wales, now and in the future. The Council will work with other public bodies in Wales to:

- work together better
- involve people reflecting the diversity of our communities
- look to the long term as well as focusing on now
- take action to try and stop problems getting worse - or even stop them happening in the first place.

### Youth Support Service Vision

**A service that provides a robust range of support, from open access to specialised support, enabling children, young people and young adults (aged 8-25 years) to access *what* they need, *when* and *where* they need it so that they can reach their full personal, social, and educational potential.**



## **Core Principles**

### **Carmarthenshire Youth Support Service:**

- Will promote Children's Rights and ensure that children and young people have a good, positive, and meaningful experience of participation
- Is innovative and creative in its service delivery
- Contributes to the Local Authority's delivery of early intervention, prevention, and support within the county
- Has well-trained staff and volunteers who can offer a range of services to children, young people and families in Welsh and English
- Uses restorative approaches in what we do
- Engages with families and carers for better outcomes

## **Priorities**

### **Youth Support Service Priorities for 2021/2023:**

- To ensure that the Service provides a high quality, responsive and accessible youth support provision for children, young people and young adults in Welsh and English
- To carry out a self-assessment against the National Participation Standards
- To support children and young people to access appropriate health and well-being services
- To support the process of curriculum development in schools and support educational attainment and attendance for children, young people and young adults
- To become a Trauma Informed, Adverse Childhood Experiences Aware service
- To divert children and young people away from the criminal justice system
- To prevent offending and re-offending of children and young people
- To adopt holistic approaches in working with children, young people and families

In addition to the Youth Justice Team, the Youth Support Service comprises of 3 other teams:

<b><u>Universal Support Team</u></b>	<b><u>Targeted Youth Support Team (10-18)</u></b>	<b><u>Targeted Youth Support Team (16-25)</u></b>
<p>The team is responsible for open access provision including:</p> <ul style="list-style-type: none"> <li>• Leading on Participation and Children's Rights and supporting children and young people's participation in decisions that affect them</li> <li>• Adventurous outdoor activities</li> <li>• Term time and holiday programmes</li> <li>• County Council youth clubs in Carmarthenshire</li> <li>• Supporting the delivery of the Duke of Edinburgh's Award (Gold, Silver, and Bronze Awards)</li> <li>• Programmes of accredited learning e.g., Open College Network, ASDAN, John Muir Award</li> <li>• Delivery of activities to support community safety and to reduce anti-social behaviour</li> <li>• Co-ordination of staff training and professional development</li> <li>• Residential programmes for young people both in the UK and abroad</li> </ul>	<p>The team includes school-based youth workers in all county secondary schools and Coleg Sir Gâr, and peripatetic School Engagement Project staff.</p> <ul style="list-style-type: none"> <li>• Staff work with children in all secondary schools and the Coleg Sir Gar Youth Access course, as well as those aged 10-16 who are educated other than at school</li> <li>• The team also supports children and young people at key transition stages from primary school and secondary school, as well as in relation to further and higher education and employment</li> <li>• A variety of approaches are offered with 1-1 support and groupwork opportunities</li> <li>• Staff offer groupwork opportunities which may include accredited opportunities such as ASDAN or John Muir award, as well as non-accredited formal groupwork programmes such as the STAR programme (Safety Trust and Respect) and less formal, issue-based group learning opportunities</li> <li>• Parents and Carers can also be offered support and advice</li> </ul>	<p>The team is responsible for the delivery of a range support for children, young people, and young adults aged 16-25 years and their families.</p> <p>The team works with individuals, families, and groups who can be affected by a broad range of issues associated with:</p> <ul style="list-style-type: none"> <li>• Family relationships</li> <li>• Physical health issues (including substance misuse and alcohol misuse)</li> <li>• Emotional and mental health issues</li> <li>• Homelessness prevention and support</li> <li>• Not being engaged in in education, employment, or training (NEET)</li> </ul>

A range of administrative, performance management and business support is provided by staff within the service in addition to the Education Systems Team. The Youth Justice Information Officer is directly line managed by the Principal Manager of the Youth Support Service.

### Diversity and Personalised Approaches

The Youth Support Service takes a personalised approach to delivery of all work with children and young people. This includes full consideration for diversity factors, defined as protected characteristics set out in the Equality Act (2010) (race; age; disability; gender; sexuality; gender assignment; pregnancy and paternity; marriage or civil partnership; and religion or belief). The service considers an individual's personal circumstances to ensure that interventions are responsive to need.

### The Welsh Language in Carmarthenshire

Carmarthenshire has the largest number of Welsh speakers in Wales. Our bilingual population is a unique asset. We have a statutory obligation to provide Welsh medium services, but we are also passionate about promoting the Welsh language and ensuring that all our residents can learn and use the Welsh language in every aspect of life. We are determined to ensure that Welsh remains a living language in the communities of Carmarthenshire. To do this, we need to work together to create more opportunities for children, young people, adults and families to learn and use the Welsh language in school, in work, in business and in leisure activities. We need to ensure that we are not only able to speak Welsh but that we are using the Welsh language confidently in all aspects of life.

### Delivery of Youth Justice Services

Youth Offending Teams (known in Carmarthenshire as the 'Youth Justice Team') were established by the Crime and Disorder Act 1998 with the stated intention of reducing the risk of young people offending and re-offending. The Carmarthenshire Youth Justice Team is a statutory, multi-disciplinary partnership that is co-ordinated by the Local Authority. Governance is conducted locally, by a Management Board made up of key partners, and nationally, by the Youth Justice Board for England and Wales, which is part of the Ministry of Justice. In May 2019, a WG/YJB Youth Justice Blueprint and an accompanying Implementation Plan were published. The Blueprint sets out Wales' key aspirations and guiding principles for young people in, or at risk of, entering the criminal justice system. The accompanying Youth Justice Blueprint Implementation Plan sets out a shared commitment to exploring recommendations made by the Youth Justice Board (Cymru) in relation to:

- Prevention
- Pre-Court Diversion
- Community
- Resettlement and Transition
- Custody

Dedicated workstreams have been established to drive through the Blueprint Implementation Plan, which is overseen by the Youth Justice in Wales Programme Board.

## Youth Justice Team Priorities 2022/23

The priorities of the Youth Justice Team have been reviewed in line with relevant national strategies and have been informed by the YJB Strategic Plan 2021/24; the Youth Justice Blueprint; Criminal Justice in Wales and Local Criminal Justice Board Priorities; and Her Majesty's Inspectorate of Probation Annual Report: inspection of youth offending services (2021). The priorities are as follows:

- To promote a childhood removed from the criminal justice system using prevention, diversion and minimal intervention
- To reduce re-offending and create safe environments in which children are protected from harm and supported to thrive
- To maintain low level use of custody and ensure that re-settlement and re-integration planning is delivered to achieve the best possible outcomes for children
- To support children to lead positive and healthy lives via access suitable substance misuse assessment and treatment services
- To support children to access suitable emotional and mental health assessment and treatment services
- To support children and young people to access suitable accommodation
- To support children in accessing education, training and employment opportunities
- To maintain/strengthen Welsh language skills and delivery
- To ensure that all work is a meaningful collaboration with children and their carers
- To address any over representation in the cohort of children supervised by the Youth Justice Team
- To address Serious Violence and Exploitation

## **2. Local context**

### Social, economic, geographic and language considerations

Data source: Carmarthenshire County Profile - Research and Information Unit, Carmarthenshire County Council, March 2021:

Carmarthenshire population: **187,568** (2018 Mid-Year Population Estimates):

-4<sup>th</sup> highest population in Wales

-76% of the population born in Wales - 44% able to speak the Welsh language.

-Major employers are Carmarthenshire County Council and Dyfed Powys Police

-Mid-year population estimates: 15 – 24 years- 19,310 (10.5%) of total population

Local Population Ethnicity:

White 98% (including 0.2 % Gypsy/Traveller)

Mixed/multiple ethnic group- 0.6%

Asian/Asian British- 1%

Black/African/Caribbean/Black British- 0.4%

Economic status:

Pockets of deprivation: areas within Carmarthen town; Burry Port and Llanelli; Ammanford, Glanamman. Carmarthenshire comprises of 3 main towns: Carmarthen, Llanelli and Ammanford, and has several smaller communities/villages throughout the county. Rurality is a factor and accessibility/transport links can prove challenging within remoter area of the community.

Youth Justice Team Response:

Teams address issues associated with rurality by completing home visits and supporting children/young people to be able to attend various appointments, often driving them to destinations in the knowledge that public transport (accessibility and cost) can at times present as a barrier. This would include driving parents/carers to visits to the secure estate; supporting with transport to attend college or placements and ETE related interviews; attending health related appointments.

<p><u>Youth Justice Team response:</u></p> <p>The Youth Justice Team Staff can deliver youth justice interventions through the Welsh language. Staff are supported to develop their Welsh language skills through the provision of a range of Welsh language courses suited to the learning and development needs of staff.</p> <p>The Youth Justice Team and Management Board reflect local population ethnicity</p>	<p><u>Children Looked After from other areas:</u></p> <p>There are many residential children's care homes within the county, and the Youth Justice Team is very often involved in working with 'home YOTs' (across Wales and England) in supporting the supervision of Children Looked After who are subject to statutory supervision whilst they reside within Carmarthenshire.</p>
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### 3. Child First

#### United Nations Convention on the Rights of the Child

Every child has the right to survival, protection, education and to have their voice heard. These and many other fundamental children's rights are outlined in the United Nations Convention on the Rights of the Child (UNCRC). The Youth Support Service will ensure that it delivers on its statutory and moral obligations of the four general principles of the Convention, which ensure that all children and young people:

- Are not discriminated against
- Have their best interests protected
- Have the right to life, survival, and development
- Are involved in decision making by having the right to express their views and have them given due weight, taking into account their age and maturity

The Youth Justice Board has published a Strategic Plan for 2021-24 which sets out the vision of a Child First youth justice system. The youth justice partnership has implemented these in service delivery as follows:

Prioritise the best interests of children, recognising their particular needs, capacities, rights and potential. All work is child-focused, developmentally informed, acknowledges structural barriers and meets responsibilities towards children

Care is taken to ensure that all information gathered through referral, screening and assessment processes is accurate, timely and reflects multi-agency involvement and importantly, what the child and parent/carers have to say about their situation and circumstances. Personalised approaches are used in engaging with the child, their parent/carer and family by conducting home visits and a range of enquiries to find out about how the child prefers to learn, how they best communicate (e.g. preferred language) and what their interests are. This information is then drawn into the provision of reports for the Courts; Referral Order Panel and Bureau which reflect each child's needs and risks. Staff use trauma informed approaches and the Enhanced Case Management Model to work with children and parents/carers to design and implement a person-centred plan, and in some cases to develop a child safety plan. For some children, risk and safeguarding management involves extensive partnership working (Children's Services; health, education, police etc).

Examination of several Youth Justice Team to Probation Service transition case studies during 2021/22, has resulted in a *Local Agreement between the Youth Justice Team and the Probation Service on Case Transition* which sets out effective practice for those young people who transition. In line with this approach, it is very positive to note that the Probation Service is also seeking to implement trauma informed practice principles with its 18-25 cohort.

Gate keeping, quality assurance and audits throughout the year help ensure the provision of quality services from end to end, and data analysis is used to determine the needs of the cohort of children, so that the service can be as responsive as possible.

Promote children's individual strengths and capacities to develop their pro-social identity for sustainable desistance, leading to safer communities and fewer victims. All work is constructive and future-focused, built on supportive relationships that empower children to fulfil their potential and make positive contributions to society.

The use of trauma informed practice allows for an in-depth understanding of the circumstances of the child and family in the provision of prevention and diversion services through to re-settlement planning. It allows for recognition of the child's strengths and capacities to support them to desist from offending and to keep them safe. The Therapeutic Intervention for those at Risk of Serious Sexually Harmful Behaviour (TISSHB) is a well-established specialist intervention provided in partnership with Children's Services, Specialist CAMHS and Youth Justice.

The design and delivery of restorative approaches seeks to meaningfully engage children in accepting responsibility for their behaviour, to understand victim perspectives and reduce further offending, victimisation and harm. The Reparation Skills Project seeks to promote a child's understanding of the impact of their behaviour whilst building confidence and self-esteem through developing new skills.

The Youth Justice Team Education Officer screens all children/young people entering the service to help determine their needs and inform intervention planning so that education/training and employment outcomes are maximised. Work is also aligned with the Welsh Government Youth Engagement and Progression Framework which comes under the Youth Support Service delivery remit.

Encourage children's active participation, engagement and wider social inclusion. All work is a meaningful collaboration with children and their carers.  
(Link to further information on the Participations Standards: [national-standards-guide.pdf \(gov.wales\)](https://gov.wales/national-standards-guide.pdf))

The Youth Support Service has formulated a strategy to improve participation and engagement against the following priorities:

- Training
- Recruitment of staff
- Feedback

Each team has also developed its priorities for 2022/23. The Youth Justice Team priorities have been determined in a workshop held with staff:

- Information provision
- Feedback
- Addressing discrimination.

Progress this year has included children/young people being involved in recruitment and in attendance at the Management Board; involvement of children in developing the 'Dyma Fi/This is me' programme and helping to design 'My Plan', as well as involvement of children in decision making regarding Reparation Skills Projects.

Promote a childhood removed from the justice system, using pre-emptive prevention, diversion and minimal intervention. All work minimises criminogenic stigma from contact with the system

The Management Board Membership actively promotes opportunities for diversion via Out of Court Disposals, prevention and signposting so that the best outcomes for the child and victims are fully considered. The Youth Panel Magistrates have attended to observe Bureau during the last year, and opportunities to observe practice will continue to be offered to partners and stakeholders. The Management Board has received input from the Chief Inspector responsible for Child Centred Policing, this has also included reporting to the Board on a regional data collection exercise in relation to care experienced children and their contact with the youth justice system. Learning from this analysis will be disseminated regionally.

In some cases, the team offers voluntary interventions to children following successful completion of court orders, so that they can continue to receive support towards desistance. Exit planning involving onward referral to other appropriate services is also discussed, agreed and planned for with children/young people as appropriate. This often includes referral to a youth worker, referral to community-based services, referral to adult services, etc.

4. Voice of the Child

‘Make Your Mark’ gives all children/young people aged 11-18 in the UK the chance to have a say on the biggest issues facing young people. This year’s results are as follows:

<b>Carmarthenshire:</b> 1,064 children/young people voted  <b>Health and Wellbeing</b> (288) <b>Education and Learning</b> (242) <b>Covid Recovery</b> (179)	<b>Wales:</b> 10,866 children/young people voted  <b>Health and Wellbeing</b> (3,115) <b>Education and Learning</b> (1,876) <b>Jobs, Money, Homes and Opportunities</b> (1,848)	<b>UK:</b> 434,492 children/young people voted  <b>Health and Wellbeing</b> (93,023) <b>Jobs, Money, Homes and Opportunities</b> (81,068) <b>Education and Learning</b> (77,470)
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Children and young people in the county are supported by the Participation and Engagement Team within the Youth Support Service to be able to participate in Make Your Mark. Further, Carmarthenshire Youth Council Members are supported to be able to take these issues forward both locally and nationally. During the year, there has been an emphasis on how the Youth Support Service builds upon participation and engagement as part of signing up to the National Charter, with the aim being to work towards attaining the Welsh Government endorsed National Participation Kitemark.

The Youth Justice Team regularly shares feedback with the Departmental Team Managers and with the Youth Justice Team Management Board via case study information and letters/emails from parents/carers. The Substance Misuse Service within the team routinely gathers feedback from children using the service and will adjust substance misuse input so that it reflects trends being reported. Feedback is also gathered following Referral Order Panel, Bureau and following sentencing at Court.

5. Governance, leadership and partnership arrangements

The Youth Support Service – overseen by the Head of Curriculum and Wellbeing – sits within the Department for Education and Children, and its priorities are channelled through the divisional and departmental plans. The Youth Support Service structural diagram is outlined in Appendix 2, along with the staffing and volunteer profile of the Youth Justice Team.

The production of a Youth Justice Plan is a statutory duty of the Local Authority (Part 3; s40) of the Crime and Disorder Act 1998. Therefore, this Plan is approved by the Local Management Board, presented at the Local Authority’s Education and Children’s Scrutiny Committee and at the Hywel Dda University Health Board. It is formally submitted to the Youth Justice Board for England and Wales as a statutory requirement. It is reported to Fair and Safe Communities and submitted to the Police and Crime Commissioner.

The Public Services Board (PSB) was established in May 2016, following the introduction of the [Well-being of Future Generations \(Wales\) Act 2015](#). The PSB is a collection of public bodies including 4 statutory members – the County Council, Hywel Dda University Health Board, Natural Resources Wales, and the Fire Service – working together with wider partners to improve the well-being of our county. Carmarthenshire PSB made an Assessment of the state of economic, social, environmental and cultural well-being locally and, as a result, a Well-being Plan has been published, setting out the PSB’s local objectives and the steps to be taken to meet them. The PSB has introduced a number of multi-agency delivery groups to assist it in improving well-being and implementing the Plan, and the ‘Safer Communities’ group continues to report to the PSB. Safer Community Partnership members comprise of partners who have a statutory duty to work together to reduce crime and disorder, reduce reoffending, reduce anti-social behaviour and tackle substance misuse. Membership includes the Police, the County Council, the Probation Service, Hywel Dda University Health Board, the Fire Service, as well as other key stakeholders, including the Principal Manager of the Youth Support Service.

To increase the effectiveness of community-safety related meetings and reduce duplication, the county CONTEST (counterterrorism) Board, Serious Violent and Organised Crime Board are held consecutively during a half-day session and emerging issues are fed into the Safer Communities Partnership Meeting. This has improved the collaborative working and connectivity between these areas.

The local governance of Carmarthenshire Youth Justice Team is the responsibility of the Local Management Board where all the statutory partners are represented: Children’s Services, Education, Police, Probation and Health. The Board is further strengthened by membership from the Community Safety Partnership; the Office of the Police and Crime Commissioner; Local Authority Housing Services; Local Authority Regional Learning and Skills Partnership; H.M. Courts and Tribunals Service; Careers Wales; and Executive Board Member representation from Carmarthenshire County Council. Full Board Membership, including the job title of the Board Member, dates of board meetings and schedule of attendance at Management Board Meetings is included in Appendix 1.

The role of the YJS Management Board is to:

- Have oversight and strategic leadership of the Youth Justice Team, including developing a clear local vision and strategic links with other local statutory agencies
- Ensure the service operates according to Child First principles
- Determine how the Youth Justice Team is composed and funded, how it operates and what functions it carries out
- Oversee the appointment of a Youth Justice Team Manager

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- Understand the performance of the Youth Justice Team, the needs of children in the justice system and any challenges to service delivery. Also, to oversee and respond appropriately to the Youth Justice Team's performance; and encourage innovation
- Engaging with incorporating the views of children to deliver a high quality, individualised and responsive service for all
- Determine how appropriate youth justice services are to be provided and funded; and oversee the Youth Justice Team budget
- Oversee the formulation and implementation of the Youth Justice Plan taking note of national guidance on underlying principles such as Child First, and encourage the use of toolkits to develop specific areas of work/actions plans to address issues such as disproportionality
- Have strategic oversight of the Standards for Children in the Youth Justice System (2019) and be satisfied that appropriate systems and policies are in place to achieve positive outcomes for children
- Ensure that any action plans which comprise part of the annual Youth Justice Plan or audits of performance are carried out
- Recognise the significance of the role of governance in inspections and participate in HMIP inspections of the Youth Justice Team and any related follow-up activity, actively consider HMIP findings, establish a plan to address any failings identified and then monitor activity to deliver improvements
- Escalate challenges with partner organisations appropriately particularly if children are not receiving the services or provision, they require

During the year, the Management Board has received a briefing in relation to YJB Youth Justice Service Leadership and Guidance (Dec 2021) and the Management Board Terms of Reference and Management Board Induction Pack have been reviewed to reflect the updated guidance. An additional, Management Board development session was held in March 2022 to promote further understanding of the HMI Probation Inspection Framework and inspection outcomes. A schedule showing agenda items discussed in Management Board Meetings during this last year can be found in Appendix 1 of this plan.

The Youth Support Service is represented at the Multi Agency Public Protection (MAPPA) Strategic Management Board; Integrated Offender Management Board; and Children and Youth Safeguarding - Unifying the Region (CYSUR). The Principal Manager attends the (Dyfed-Powys) Local Criminal Justice Board, which works collaboratively to deliver an efficient and effective local criminal justice system. The Board recognises the importance of preventing children and young people from offending. The commissioning of substance misuse treatment services through the Area Planning Board has led to managers of county-based services collaborating to ensure representation at a regional level. Good working protocols exist with Choices, the universal substance misuse treatment provider for young people, as well as with adult alcohol and substance misuse services. Regional Youth Offending Teams within Dyfed-Powys link to ensure alignment the priorities of the Police and Crime Commissioner, the Youth Justice Board and Welsh Government. The Youth Justice Team Manager represents the region at YJB Hwb Doeth (Excellence Hub) meetings and contributes to the Youth Justice Sector Improvement Partnership.

The Youth Support Service Principal Manager represents the service at local partnership meetings, including those organised for the delivery of Community Safety; Serious Violent and Organised Crime; Contest and Channel Panel (as Vice Chair) (in line with the Counter Terrorism and Security Act 2015); and the Carmarthenshire Local Operational Group. Team Managers also attend Multi Agency Risk Conference (MARAC), Multi Agency Public Protection Meetings (MAPPA) and Integrated Offender Management (IOM).

The Principal Manager is a member of the national Principal Youth Officers' Group, YOT Managers Cymru, the Criminal Justice in Wales Steering Group, the National Court Users Group and the Youth Justice Blueprint Project Board.

## 6. Resources and services

FUNDING BODY	FINAL BUDGET 2021/22	FINAL BUDGET 2022/23	COMMENTS
Probation Service	£5,000	£5,000	
Youth Justice (YOT) Grant	£223,876	£223,876	2022/23 grant to be confirmed
WG Promoting Positive Engagement Grant	£201,168	£201,168	
Police & Crime Commissioner	£50,000	£35,000	30% reduction in funding (£15k)
Local Authority – Youth Justice Core Budget	£465,061	£465,061	2022/23 budget to be confirmed
<b>TOTAL</b>	<b>£945,105</b>	<b>£930,105</b>	<b>1.6% decrease in funding</b>

The Youth Justice Board is yet to confirm its grant allocation to the Youth Justice Team for the forthcoming year but has informed that there will be an increase in funding. Until further announcement, the YJB has advised that last year's commitment should be used for planning purposes. Core Budget is also yet to be confirmed and therefore an indicative amount is indicated on the above table. On this basis, the Youth Justice Team's projected budget shows an overall reduction of 1.6% in comparison with 2021/22, however, in year vacancies will mitigate any associated risks. A partnership bid to support an existing post has been submitted for UK Government funding to maintain the prevention of offending and anti-social behaviour offer.

Grants are formally reported against either on a quarterly or half yearly basis, and this requires a considerable amount of information gathering and performance oversight. The Youth Justice Board Grant contributes to the provision of 7 posts linked to preventing and reducing offending. The Police and Crime Commissioner (PCC) has committed 3-year funding towards the delivery of a regional YOT restorative justice project from 2022/23. WG Promoting Positive Engagement Grant contributes towards Prevention work, Bureau delivery and work with victims. Management Board statutory partners have given a written commitment to staffing and resources for 2022/23, as outlined in the financial summary below. The Probation Service's financial contribution of £5,000 remains the same; the contribution of a seconded Probation Officer to the Youth Justice Team is 2.5 days a week commitment. Youth Justice Team accesses a CAMHS Nurse and CAMHS practitioners for advice, referral and training input. The Police Officer seconded into the team will take retirement later this year and plans are in hand to recruit another seconded officer who will also be linked in with the multi-agency Vulnerability Hub established at Police Headquarters.

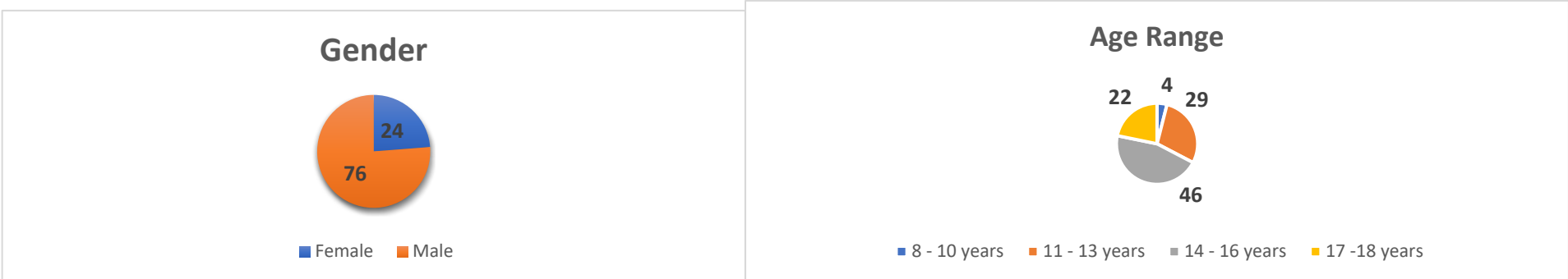
The Youth Justice Board Grant, partnership contributions and available services are used to deliver youth justice services in accordance with the Youth Justice Team priorities set out on page 12 of this report.

Our performance will be further improved in 2022/23 through delivery against the action plan (outlined on pages 41-42) which has been informed by the HMIP Inspection Framework self-assessment carried out by the Management Board and Youth Justice Team; the HMIP Annual Inspection of YOTs Report 2021; and the YJB Youth Justice Service Leadership and Guidance (Dec 2021).

7. Progress on previous plan

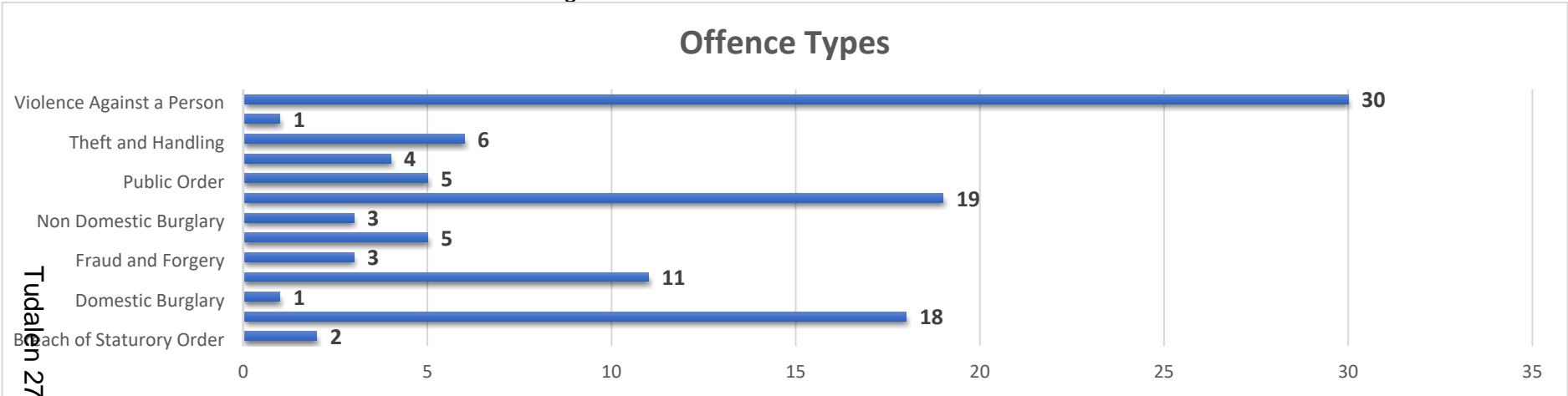
This report has been designed to give a robust and comprehensive analysis of the work of the Youth Justice Team during the last year. Performance has been maintained at a very high level throughout the period.

The following data is based on 101 children who commenced 108 interventions (from prevention through to custody) between 1<sup>st</sup> April 2021 and 31<sup>st</sup> March 2022. 76% of the caseload were male; 24% were female; 45% of the caseload were aged between 14 years and 16 years.



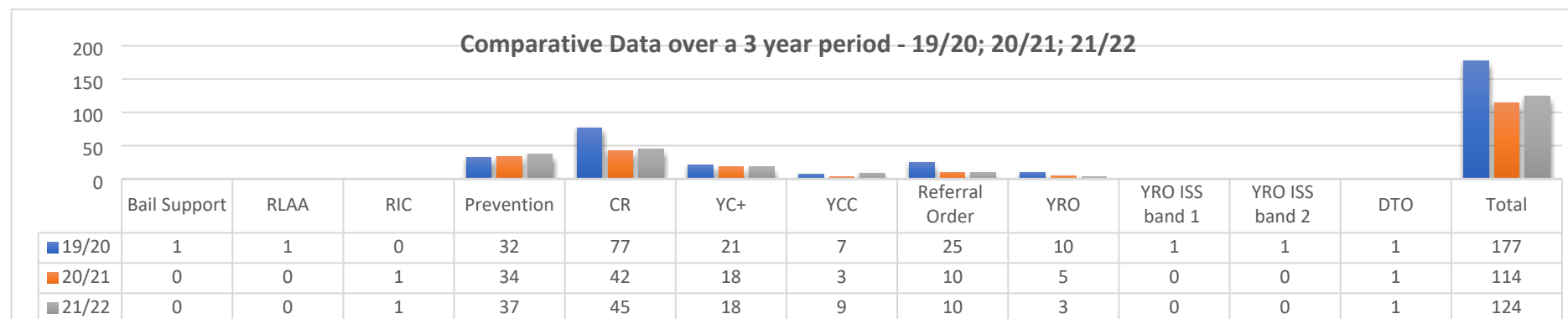
The graph below illustrates the range of offences linked with Community Resolutions through to Detention and Training Orders during the reporting period. There are 108 offences linked to 71 interventions:

- 28% of the offences were Violence Against a Person.
- 18% of the offences were classified as ‘Other’ (*Possession of a Bladed Article; Possession of Offensive Weapons; Stalking, Sending Malicious Communications; Harassment, Making/Distributing Indecent Photographs; Threatening a Person with a Bladed Article and Indecent Behaviour*).
- 17% of the offences relate to Criminal Damage



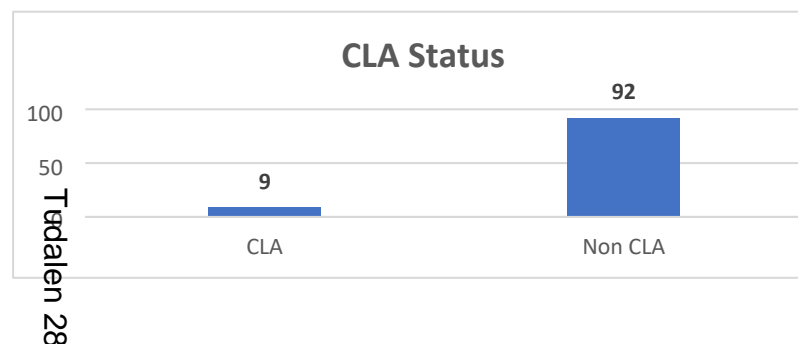
## Comparative Data: 2019/20 through to 2021/22

It is notable that in the period, referrals into the Youth Justice Team for prevention work were slightly increased, whilst other areas of work (Out of Court Disposals and Community Orders) showed a significant decrease. Since there are no delays at Youth Court, the decrease in community orders means that fewer children have come into the justice system during the pandemic. As daily life returns to a pre-pandemic routine, it is anticipated that the statutory caseload will start to increase.



### Children Looked After

Of the 101 children (starting an intervention), 1 child was on the child protection register and 9 were 'looked after'. During this period, the team was also 'caretaking' 2 children from other local authorities subject to a total of 3 interventions (1 female from Ceredigion and 1 male from Cwm Taff who was a Child Looked After).



### Elective Home Educated Children

2 children were Electively Home Educated during the period (from a total of 101 Cases).

**Serious Violence** (this information has been taken from the YJB Serious Youth Violence Data Toolkit)  
In the period from April 2021 to December 2021, 1 child committed 1 serious violence offence (Wound/Inflict Grievous Bodily Harm without Intent) and received a Youth Conditional Caution.

### Risk of Exploitation

Carmarthenshire Youth Justice Team along with the Dyfed-Powys Regional Teams, submitted a report to CYSUR, (The Mid and West Wales Safeguarding Board for Children) which analysed active cases from Youth Caution through to DTO Licence during 1<sup>st</sup> June 2021 and 31<sup>st</sup> December 2021. This report will be repeated during 2022 to capture a full year of data. The report is embedded below.



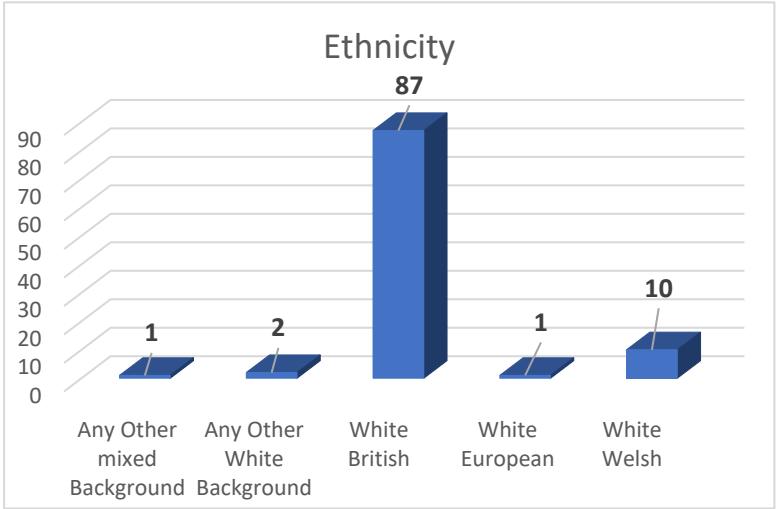
CYSUR REPORT -  
regional YOTs data

The following information is based on Carmarthenshire's data which captures the 'vulnerability characteristics' pertaining to 31 children, including children that were being supervised by Carmarthenshire from other Local Authorities. Some children appear against more than one category. Children's Services routinely invite the

Youth Support Service to Missing Persons and Child/Sexual Exploitation Risk strategy meetings. These children are sometimes known to the Youth Justice Team, or wider the Youth Support Service.

**Ethnicity Classification**

86.13% of the caseload were 'White British'; 9.9% were 'White Welsh'; 0.9% were of 'White European'. 1.9% of the caseload were of 'Any Other White' ethnicity; 0.9% were of 'Any Other Mixed' ethnicity.

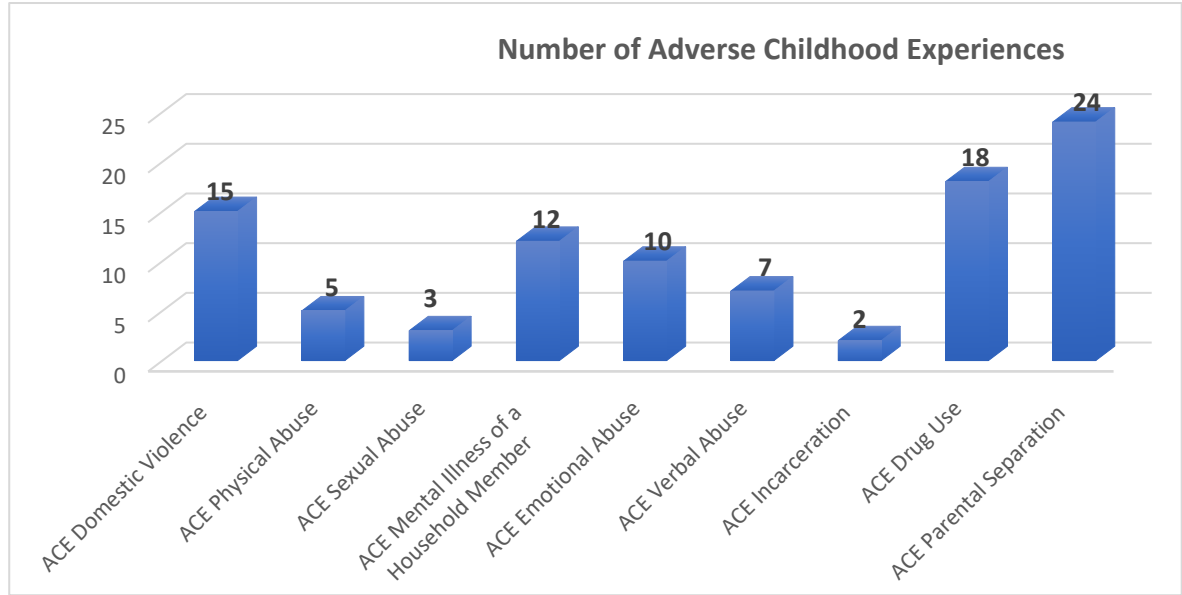
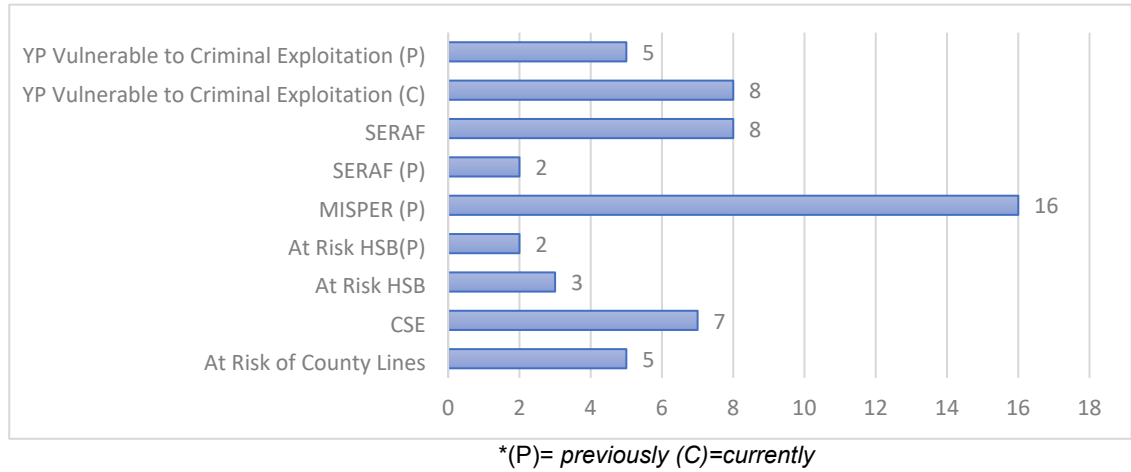


2 children that the Youth Justice Team oversaw on behalf of other YOTs across England and Wales, were classified as 'White British'. Consideration is given by managers and staff to the impact of disproportionality upon outcomes of children; this is a focus within service delivery and is monitored through allocation processes, quality assurance, audits, via the Re-offending Tracker Meeting and other meetings with key stakeholders.



**Analysis of children that had an arrest episode during April 21/ March 22**

This report was requested by the Management Board to be able to determine if the youth justice outcome was felt to be appropriate in the cases of 8 children. All 8 children were of White – British ethnicity.

**Vulnerability Characteristics of Cohort**



This year, the Management Board requested further analysis of girls who had committed offences of violence. The full report is embedded below.

 Analysis of children who had an arrest epi —	 Girls violence 21.22 ppt.pptx
<u>Tracking Re-offending</u> Quarterly ‘tracker’ meetings are held to review case level data with reference to the risk of offending/re-offending to ensure that interventions are commensurate with the level of risk. The meeting seeks to identify those at the highest risk of offending based on several factors, including age; gender; Children Looked After; recent offending history; ASSETPlus assessment; ethnicity; place of residence; and offence type.	
<u>List of Audits and QAs carried out by the Youth Justice Team in the period (to include relevant narrative)</u> <ul style="list-style-type: none"> <li>Alerts / Flags and Event Characteristics – Statutory cases in April 2021 return - 19 cases (May 2021)</li> <li>Alerts / Flags and Event Characteristics – Dip sample from all case managers – 15 cases (July 2021)</li> <li>Closed Cases – all cases closed during COVID (March 2020 – August 2021) - 75 cases (Sept 2021) - All aspects of the ChildView case record against the case managers prompt sheet.</li> <li>Active Statutory cases – 11 cases (Feb 2022) - All aspects of the ChildView case record against the case managers prompt sheet.</li> </ul>	
Number of children flagged in relation to Serious Incidents Notification = 0	
Number of Children referred into Multi Agency Public Protection Arrangements = 2 males referred, but not accepted.  Number of young people supported via MAPPA post supervision = 1 (female). Youth Support Service staff attended MAPPA in respect of this young person to provide support, advice and guidance as to interventions and risk management.	
Number of Children referred into MARAC = 0	
Number of Children Referred into Chanel Panel arrangements and known to Youth Justice Team = 0	

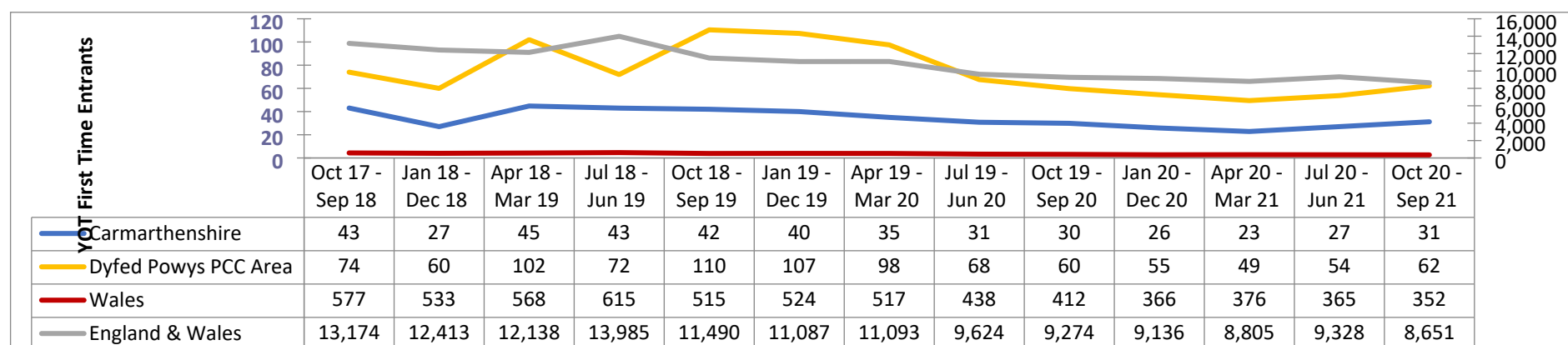
### Youth Justice Board Key Performance Indicators Report

YOTs submit quarterly data against YJB Key Performance Indicators (KPIs):	For Welsh YOTs, there are an additional 4 devolved indicators which are all reported on a quarterly basis:
Tudalen 30 <ul style="list-style-type: none"> <li>First Time Entrants</li> <li>Re-offending</li> <li>Custody</li> </ul>	<ul style="list-style-type: none"> <li>Education, Training and Employment</li> <li>Screening and Assessment for Substance Misuse</li> <li>Screening and Assessment for Mental Health</li> <li>Accommodation Suitability</li> </ul>

KPI	Definition and how is it measured	Useful to know
First Time Entrants (FTEs)	First-time entrants are defined as children (aged 10-17 years) who receive their first substantive outcome (a youth caution or court conviction) for the first time within the period. Each YOT has an overarching target to reduce the number of FTEs on a quarterly basis within its locality. The rate of first-time entrants to the criminal justice system aged 10 -17 years is per 100,000.	Police National Computer (PNC) data is used by the Ministry of Justice (MOJ) to calculate the YOT FTEs and re-offending rates. Youth Offending Teams are not able to see the individuals making up the numbers and, therefore, YOTs cannot carry out any checks between local YOT data and PNC derived data for accuracy/agreement. If a child from another county commits an offence within Carmarthenshire, this is counted as a Carmarthenshire FTE.

The graph below indicates that the rate of First Time Entrants continues to be maintained at around the same low level; however, slight variances over the 4-year period are shown.

**Number of First Time Entrants October to September 2021**

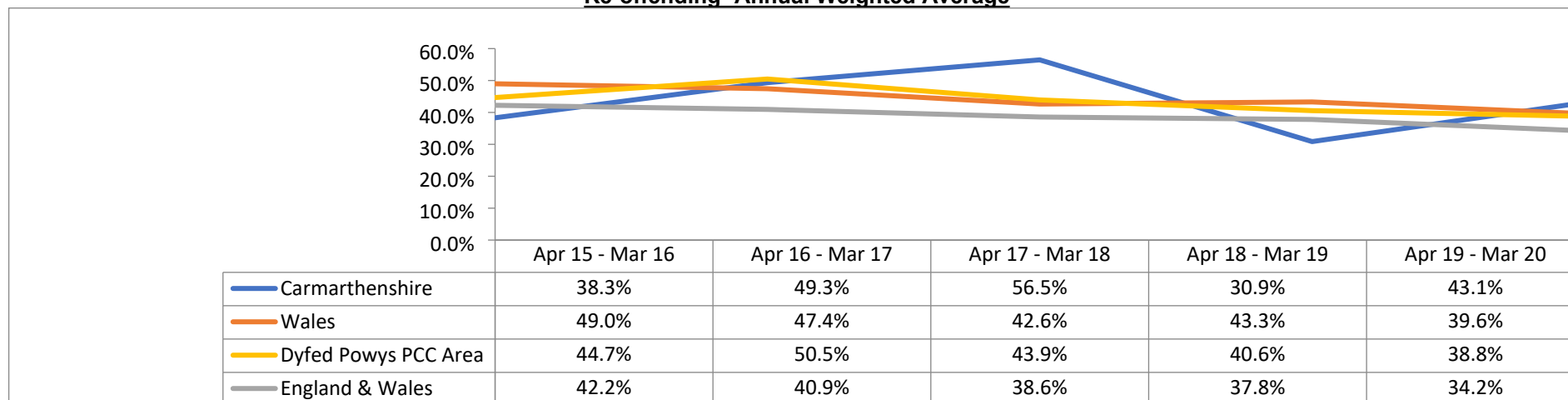


Re-offending rate	The data for this indicator comes from the Police National Computer and is published by the MoJ. The cohort consists of all young people who received a pre-court or court disposal or were released from custody within a 12-month period. The YOT has an overarching target to reduce the number of children re-entering the criminal justice system year on year.	<p>In recent years, the Ministry of Justice changed the methodology for measuring re-offending moving from a 12-month cohort to a 3-month cohort. This cohort is tracked over a 12-month period. Changing from annual to 3-month cohort gives rise to a greater proportion of prolific offenders and hence higher offending rates, though both measures show similar trends over time at a national level. The YJB measure is always approximately 18 months behind 'real time'.</p> <p>Measuring true re-offending rates is difficult; official records will underestimate the true level of re-offending, as only a proportion of crime is detected and sanctioned, and not all crimes and sanctions are all reported on one central system (source MOJ proven Re-offending Statistics: Definition and Measurement 2016). Young people are tracked beyond their 18<sup>th</sup> birthday, and beyond their range of YOT involvement.</p>
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Due to the complexity of a small cohort of re-offenders, the annual weighted average can fluctuate considerably. Youth Offending Teams are not able to check YJB sourced data against local data. However, the Youth Justice Team routinely uses the YJB live offending tracker to monitor and analyse re-offending within the Carmarthenshire cohort. This

work assists in providing a useful re-offending 'picture' and the YOT uses this information to ensure that staffing, resources and interventions are appropriately allocated to meet the needs of children who are flagged.

**Re-offending- Annual Weighted Average**

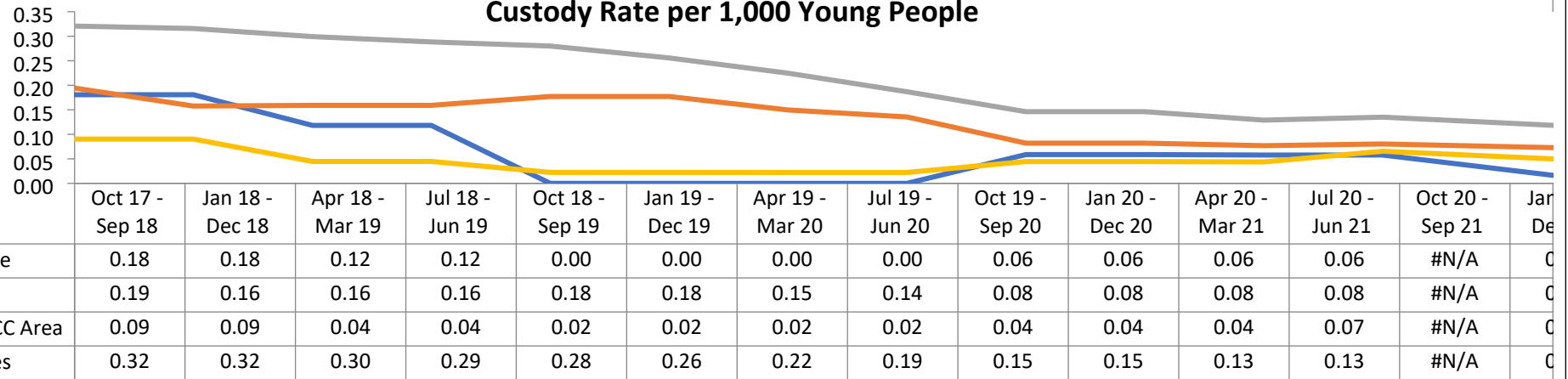


<b><u>Custody Rate</u></b>	This is a measure of the percentage of custodial sentences (Detention and Training Orders; Section 90 - 92 and Section 226 and 228) issued to children per 1,000 of the 10-17 population. YOTs have an overarching target to reduce the number of children receiving a custodial sentence.	Custody rates have reduced significantly since the introduction of the Legal Aid, Sentencing and Punishment of Offenders Act 2012. The Act effectively allows more flexible and repeated use of community sentences, with custody being reserved for the most serious offences.
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During the period, 1 child was remanded and subsequently sentenced to a Detention and Training Order. The Youth Justice Team ensures that the court is offered a range of robust community options to consider in place of custody. However, at times, the offence seriousness and associated risks carry a mandatory custodial sentence. Since April 2016, the Local Management Board has provided arrangements for provision of a Re-integration and Re-settlement Panel; all young people subject to custody or remanded into custody are regularly reviewed whilst serving their sentence in the secure estate and during the licence period. This helps ensure that children/young people are afforded every possible opportunity to address factors associated with their offending behaviour risks. Work to strengthen desistance is designed to ensure that suitable provision of service in accordance with individual need is in place upon release into the community. This includes release on temporary licence as appropriate to maximise access to services and resources in the community.



**Custody Rate per 1,000 Young People**



**Education, Training and Employment (ETE)**

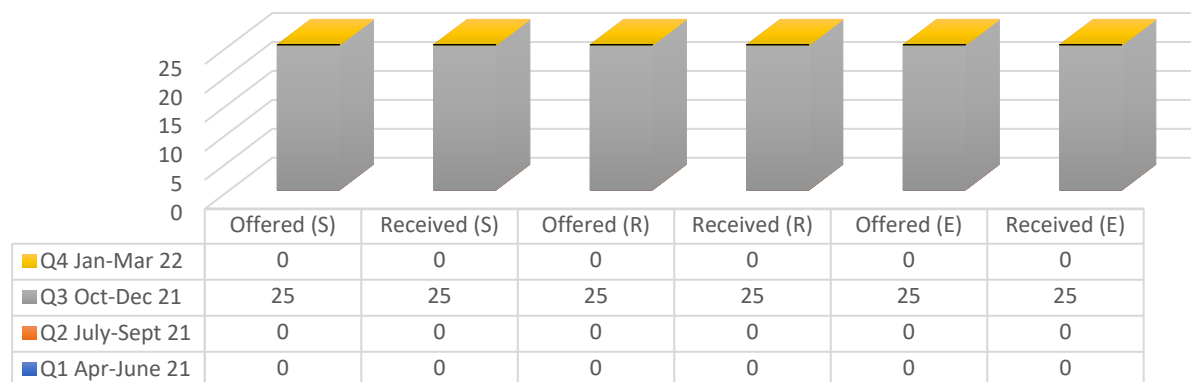
*Youth Justice Board Key Performance Indicator Definition: Increase engagement in education, training, and employment of young people in the youth justice system in Wales*

This data is a count of the number of relevant disposals (Referral Orders, YROs and DTOs) closing in the period, and number and proportion of these disposals where the child/young person was in suitable ETE. The measure looks at those of Statutory School Age (who should receive at least 25 hours per week) and those Above Statutory School Age (who should receive at least 16 hours per week).

The indicator looks at the number of hours offered to the child/young person alongside the hours received/attended. This allows the YOT to determine instances where a child/young person is not being offered ETE in line with their eligibility. The measure looks at average ETE hours received at commencement, review and end of the intervention.

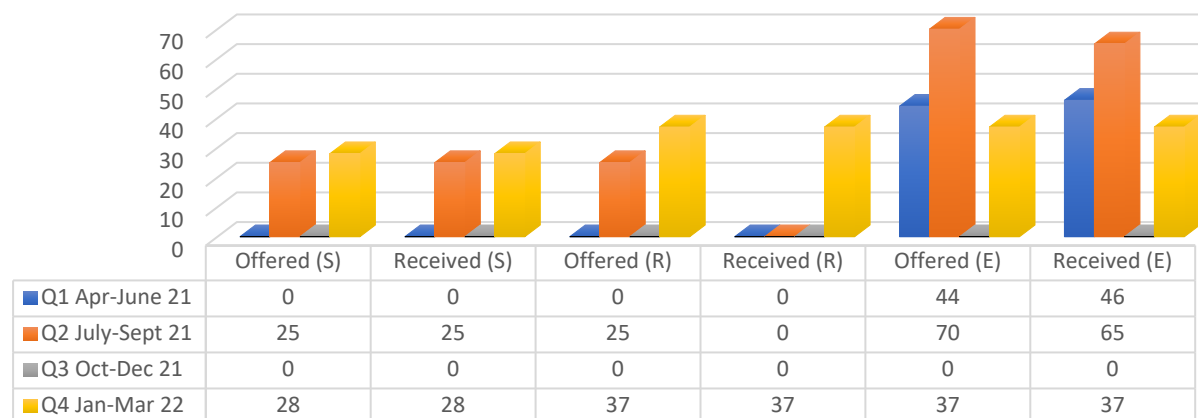
The Youth Justice Team's Education Officer has established tracking systems to check and monitor the progress of young people. There is also good liaison with the Youth Engagement and Progression Co-coordinator, Cynnydd, schools, colleges, Careers Wales and training providers. The pandemic has made this area of performance very challenging due to lockdown and training providers not being accessible for periods of time. Systems are in place within the Youth Support Service and the wider department to bring staff from across services together to problem solve and risk manage. At times cases may be escalated through senior management structures within the wider department to resolve ongoing issues. The Youth Justice Team seeks to utilise its Reparation Skills Project to bridge any gaps in provision; this allows the child to complete their reparation work, whilst also being productively engaged in developing practical skills, such as building their confidence and self-esteem. However, this has been restricted during periods of lockdown. During the reporting period, 1 child of Statutory School Age ended their Statutory Court Order – this was during Q3 October-December 2021, this child was receiving the full ETE entitlement of 25 hours at mainstream school.

### Statutory School Age - 1 Child



**S = Start; R = Review; E = End**

### Above Statutory School Age - 8 Children



**S = Start; R = Review; E = End**


Above Statutory School Age Provision (requirement to attend 16 hours + per week)

During the reporting period, 8 children of Above Statutory School Age ended their Statutory Court Orders; Q1 2 children; Q2 4 children; and Q4 2 children.

Q1 2 children; both were NEET at the start and review of their orders, by the end of their interventions 1 child became employed on a part time basis and another started full-time training.

Q2: 4 children; 2 were NEET at start and review of their orders and by the end they were both in full time training. 2 children were receiving ETE at the start and review with 1 child becoming NEET by the end and another commencing college.

Q4: 2 children; 1 was NEET throughout their order. 1 commenced the order on 28 hours and by review/end started a Modern Apprenticeship.

<p><b><u>Access to Substance Misuse Services</u></b></p>	<p>Youth Justice Board Key Performance Indicator Definition: <i>Ensure that young children and young people in the youth justice system in Wales with identified substance misuse needs gain timely access to appropriate specialist assessment and treatment services.</i></p> <p>This indicator is the percentage of children identified via screening as requiring a substance misuse assessment. Of those requiring assessment, this must be completed within 5 days; and if the child has been identified as requiring treatment, this must commence within 10 days.</p>	<p>The data captures the tiers of treatment that the child is assessed as requiring and the tier of intervention given.</p> <p><u>Tiers of Intervention</u></p> <table><tr><td>Tier 1</td><td>Brief intervention, information, and advice (universal)</td></tr><tr><td>Tier 2</td><td>Targeted Intervention</td></tr><tr><td>Tier 3</td><td>Community/Specialist intervention</td></tr><tr><td>Tier 4</td><td>Drug Specialist Inpatient Treatment and Residential Rehabilitation</td></tr></table> <p>A detailed report on the Youth Support Service Substance Misuse Service is outlined in the embedded report.</p> <div><p>Substance Misuse Annual Report 2022.p</p></div>	Tier 1	Brief intervention, information, and advice (universal)	Tier 2	Targeted Intervention	Tier 3	Community/Specialist intervention	Tier 4	Drug Specialist Inpatient Treatment and Residential Rehabilitation
Tier 1	Brief intervention, information, and advice (universal)									
Tier 2	Targeted Intervention									
Tier 3	Community/Specialist intervention									
Tier 4	Drug Specialist Inpatient Treatment and Residential Rehabilitation									

	Q1	Q2	Q3	Q4	Total
Number identified via screening requiring a Substance Misuse assessment	2	4	1	2	9
Number receiving a Service prior to YOS engagement	0	3			3
Number referred to Substance Misuse Service for an assessment	1	1			2
Number commencing a Substance Misuse assessment	1	1			2
Number commencing a Substance Misuse assessment within 5 days of referral date	1	1			2
Number of young people identified requiring treatment	1	1			2
Number receiving Tier 2	1	1			2
Number receiving Tier 3					

Q1 – 2 children were identified; 1 child was referred on to Mental Health Services.

Q3 – 1 child was identified; during the screening it was noted the child had no substance misuse issues.

Q4 – 2 children were identified; 1 child was not ready to engage with the process at that time but did however, agree to a re-referral being made at later stage and 1 referral was made to Dyfed Drug and Alcohol Service as he was over 18 years at the time of referral.

<b><u>Access to Mental Health Services</u></b>	<p>Youth Justice Board Key Performance Indicator Definition: <i>Ensure that young children and young people in the youth justice system in Wales with identified mental health needs gain timely access to</i></p>	<p>Within the measure, the YOT will identify any children who are already known to receive a service from mental health services. At times, a child may be screened as showing a concern; however, it could be judged that they do not require an onward referral to Specialist CAMHS at that time—for example, they may require substance misuse intervention or a lower-level intervention from Iechyd Da, or from the YOT case worker.</p>
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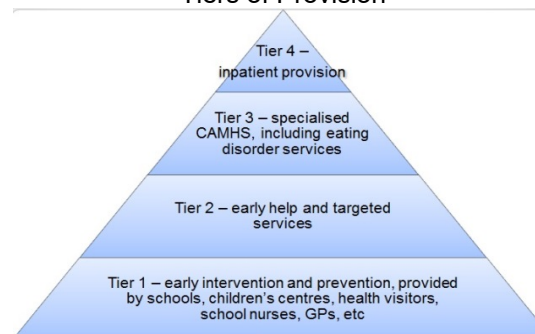
*appropriate specialist assessment and treatment services.*

The YOT reports on the percentage of children identified as requiring a mental health assessment. All children are screened within 10 working days of sentence, and those screened as requiring a referral on to mental health services are referred within 10 working days.

The YOT then reports the percentage of referrals:

- a) receiving a mental health assessment within 28 days and
- b) if the child referred has been identified as receiving mental health treatment within 28 days of assessment.

#### Tiers of Provision



The Youth Justice Team has access to a CAMHS Practitioner and Specialist CAMHS under a Service Level Agreement. There are also excellent links with the Youth Health Team/Iechyd Da who can provide early intervention advice and guidance as well as signposting. In the period, 12 referrals were made to Iechyd Da from Youth Justice Team, 4 of which were referred directly from the Youth Justice Team Substance Misuse Service. Alongside Children's Services and Specialist CAMHS, the Youth Support Service continues to fund the Therapeutic Intervention Service for Sexually Harmful Behaviour (TISSHB) within Carmarthenshire. The philosophy guiding the TISSHB is to:

- Ensure best practice and safe working with this client group across agencies
- Provide a forum for multiagency working and shared responsibility
- Promote joint work across agencies
- Support practitioners across agencies to develop and maintain skills in working with Harmful Sexual Behaviour
- Ensure no practitioners are working in isolation with cases where there is Harmful Sexual Behaviour
- Ensure joint working for assessments
- Provide timely assessments and intervention for children, young people who engage in HSB and their families.

During the year we were involved in 12 interventions with children in relation to HSB; of the 12 cases, 7 were Prevention, 4 were out of court disposals and 1 was a YRO. 6 of these cases were referred to TISHHB. 2 children were referred for Dual Diagnosis.

	Q1	Q2	Q3	Q4	Total
Number identified via screening requiring a MH assessment	2	3	1	2	8
Number currently in receipt of MH Service		2			2
Number referred for MH assessment	1	1	1		3
Number refusing a MH Service		1			1
Number commencing MH assessment	1		1		2
Number commencing MH assessment within 28 days of referral date	1		1		2

Number receiving Tier 2	1		1		2
Number receiving Tier 3					
Number receiving Tier 4					

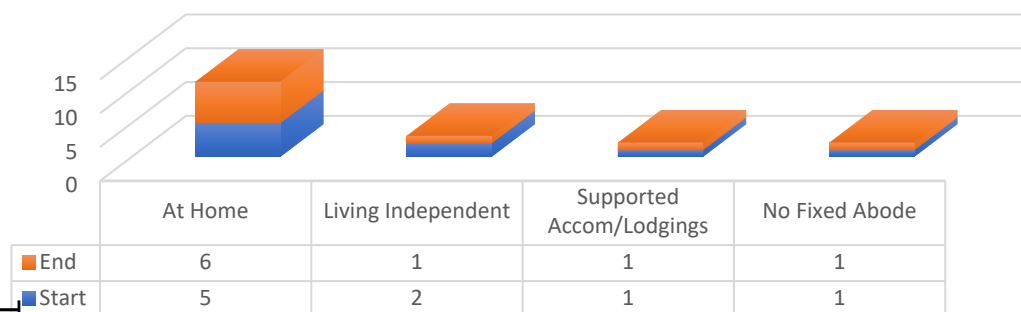
Q1; 2 children identified, 1 child was referred, assessed and receiving Tier 2 and 1 child identified as no Mental Health Issues

Q4; 2 children identified, 1 was Mental Health to an alternative service i.e. Jac Lewis foundation, 1 child was identified via ASSETPlus, but deemed to have no Mental Health issues warranting onward referral at the time.

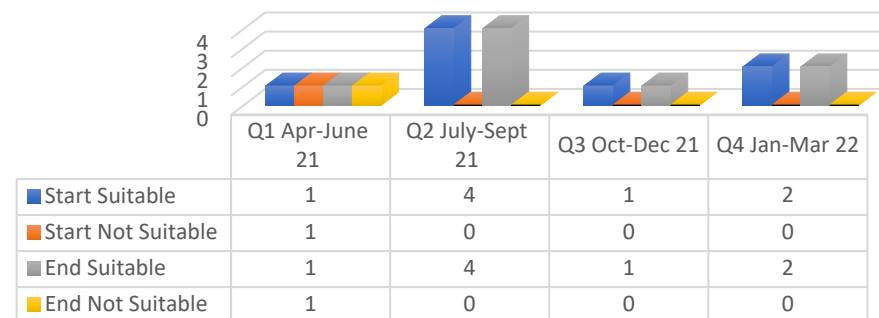
<b><u>Access to Suitable Accommodation</u></b>	This measures the percentage point change in the proportion of children with suitable accommodation. For community sentences, the measure compares accommodation suitability at end of community with suitability at commencement of order. It also looks at suitability upon release from custody compared with immediately prior to commencement.	The data is a count of Statutory disposals closing in the period, split into 3 groups (one for Referral Orders, one for Youth Rehabilitation Orders, and one for Detention and Training Orders). Youth Cautions are excluded.
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1 child was in unsuitable accommodation at the Start and End of their order (Q1), this was due to the child 'sofa surfing' with friends and family at commencement. During the order the child was offered 2 alternative addresses, however refused both. The child then took up residence at a flat but left the accommodation and was 'sofa surfing'. In Q2 – Q4 all children were in suitable accommodation at both Start and End. The graphs below look at the types of accommodation that the children were residing at during the start and end of their orders over the four quarters.

**Accommodation Type  
April - March 2022**



**Accommodation Suitability - Quarter by Quarter**



#### Prevention Work

The prevention of offending function of the team is supported by WG and Police and Crime Commissioner funding.

### Bureau (Diversion via Out of Court Disposals)

Bureau arrangements (introduced in Carmarthenshire in June 2014) are now well established. This approach is conducive with the 'child first' agenda, allowing for children to access appropriate interventions to support them to lead productive lives free from further offending

### Restorative Approaches

The Youth Justice Team continues to offer all victims the opportunity to engage in restorative work. All identifiable victims are contacted, and every effort is made to ensure that the voice of the victim is heard and responded to. Restorative Approaches continue to be delivered as part of Bureau (the Out of Court Disposal process).

### Full Report on Prevention, Diversion and Restorative Justice



PPE Report for  
October 2021 - March

## **8. Performance and Priorities**

The YJB Performance Oversight Board monitors the performance of each YOT, and any performance concerns are raised with YOT Managers to determine remedial actions. No concerns have been flagged to the Principal Manager regarding performance during the period.

The YJB are currently consulting on proposed changes to Key Performance Indicators for YOTs across Wales and England; however, for the moment the following indicators remain in place:

YOTs submit quarterly data against YJB Key Performance Indicators (KPIs):	For Welsh YOTs, there are an additional 4 devolved indicators which are all reported on a quarterly basis:
First Time Entrants Re-offending Custody	Education, Training and Employment Screening and Assessment for Substance Misuse Screening and Assessment for Mental Health Accommodation Suitability

The following overarching Child First principles will thread through the Youth Justice Priorities for 2022/23:

- Prioritise the best interest of children; recognise their particular needs, capacities, rights and potential
- Promote children's individual strengths and capacities to develop their prosocial identity for sustainable desistance
- Encourage all children's active participation, engagement, and wider social inclusion
- Promote a childhood removed from the justice system using pre-emptive prevention, diversion, and minimal intervention.

1.	<p><b>Priority: <u>To promote a childhood removed from the criminal justice system using prevention, diversion, and minimal intervention</u></b></p> <p>Prevention of offending work is delivered by an experienced staff group from the Youth Justice Team. The team is represented on all local Anti-Social Behaviour Problem Solving Groups within the county and accepts referrals directly on young people who have been persistently involved in ASB. Referrals are received from a range of sources, such as police, schools, social workers, medical practitioners and Team Around the Family.</p> <p><u>Diversion via Bureau arrangements</u> (introduced in Carmarthenshire in June 2014) are well established. This approach is conducive with the 'child first' agenda, allowing for children to access appropriate interventions to support them to lead productive lives free from further offending.</p> <p><u>What we will do:</u>  Offer children and their families early help as appropriate, to prevent escalation into statutory and/or specialist services, by accepting referrals for prevention work and for anti-social behaviour work  Ensure that Out of Court Disposals are consistently applied and are effective in diverting children from court where appropriate.</p> <p><u>Success Criteria:</u></p> <ul style="list-style-type: none"> <li>• Number of First Time Entrants</li> <li>• Number of prevention/ASB referrals received</li> <li>• Number of children worked with</li> <li>• Range and type of interventions delivered</li> <li>• Profile of need of cohort is understood</li> <li>• Education status of cohort</li> <li>• Re-offending rate of cohort</li> <li>• Number of children diverted</li> <li>• Number of Community Resolutions delivered</li> <li>• Number of Youth Cautions delivered</li> </ul>
2.	<p><b>Priority: <u>To reduce re-offending and create safe environments in which children are protected from harm and supported to thrive</u></b></p> <p>A range of policies and guidance has been reviewed and updated during 2021/22 to underpin delivery against this priority. For example, the Risk Management Policy, Transitions Guidance, Re-settlement Policy, Joint Working Arrangements between the Youth Justice Team and Children's Services, Restorative Justice Policy, the Service Level Agreement with Specialist CAMHS and Terms of Reference for the Re-offender Tracker Meeting.</p> <p><u>What we will do:</u></p> <ul style="list-style-type: none"> <li>• Use the Re-offending Tracker tool to provide good oversight of cases</li> <li>• Ensure that there is a shared understanding of good quality assessment, planning and intervention for children</li> <li>• Ensure that public protection risk and safety and well-being management processes are effectively managed by case managers as well as through manager oversight (MAPPA; MARAC and Community Safeguarding; and Public Protection [CSPP] Guidance) Youth Support Service Risk Management process</li> </ul>

	<ul style="list-style-type: none"> <li>• Engage with children who are at risk of Child Criminal Exploitation and Child Sexual Exploitation</li> <li>• Engage with children who may be at risk of radicalisation and extremism</li> <li>• Guard against disproportionate representation of children from Black, Asian and Minority Ethnic backgrounds in the youth justice system locally</li> <li>• Guard against disproportionate representation of Children Looked After/children with Protected characteristics within the youth justice system locally</li> <li>• Ensure that that case management provides for a robust programme to address offending behaviour (e.g., Enhanced Case Management approaches)</li> <li>• Utilise the Youth Justice Team Compliance and Enforcement Policy and Voluntary Support Guidance to promote engagement in interventions designed to promote safeguarding and reduce risk of further offending</li> <li>• Engage with victims and communities</li> <li>• Ensure that unpaid work and reparation provide opportunities for children to make amends to victims and/or make a positive contribution to their community and encourage children/young people to consider behaviour change.</li> </ul> <p><u>Success Criteria:</u></p> <ul style="list-style-type: none"> <li>• Re-offending rates</li> <li>• Audit of AssetPlus and case management records with agreed actions</li> <li>• Number of CSPPI cases referred for managerial oversight/decision</li> <li>• Number of MAPPA cases referred</li> <li>• Number of MARAC cases referred</li> <li>• Number of Victims worked with</li> <li>• Victim satisfaction feedback</li> <li>• Victim feedback (satisfaction)</li> <li>• Number of hours of unpaid work and reparation work completed</li> <li>• Reparation projects delivered</li> <li>• Number of PREVENT referrals made</li> <li>• A QA processes to include disproportionality and Children Looked After</li> </ul>
<p>3.</p> <p>Tudalen 40</p>	<p><b><u>Priority: To maintain low level use of custody and ensure that re-settlement and re-integration planning is delivered to achieve the best possible outcomes for children</u></b></p> <p>Custody rates have been maintained at a low level over several years; however, for those made subject to a remand or sentenced to custody it is critical to have robust planning, including work across the partnership for these children in order to have a good understanding of their needs. In the last year, the Youth Justice team has developed a Constructive Re-settlement Policy and has refreshed the Terms of Reference and guidance for the Re-settlement and Re-integration Panel. During the year, the Panel has been able to be responsive to meet the accommodation needs of children, both leaving custody and those who are in the community.</p> <p><u>What we will do:</u></p> <ul style="list-style-type: none"> <li>• Ensure that the confidence of the Courts is maintained, and justice is served to victims and communities through the delivery of a high-quality service</li> </ul>



	<ul style="list-style-type: none"> <li>• Ensure that use of remands into custody are avoided as far as possible</li> <li>• Ensure that the Re-integration and Re-settlement Panel is used to determine the best outcomes for young people sentenced to custody</li> <li>• Demonstrate that the victim perspective is apparent and influential wherever relevant, and contributes to assessment, planning of interventions and supervision of children and young people</li> <li>• Ensure that reparation provides opportunities for children to make amends to victims and/or make a positive contribution to their community and encourage children/young people to consider behaviour change</li> <li>• Ensure that there is evidence of a profile of need of those who are remanded/sentenced to custody</li> </ul> <p><u>Success Criteria:</u></p> <ul style="list-style-type: none"> <li>• Feedback gathered from sentencers</li> <li>• Number of children remanded into custody (including age, gender and ethnicity)</li> <li>• Number of children sentenced to custody</li> <li>• Number of Re-settlement and Re-integration Panels held</li> <li>• Management Board to audit cases where young people are kept in police custody overnight against relevant guidance</li> </ul>
4.	<p><b><u>Priority: To support children to lead positive and healthy lives via access suitable substance misuse assessment and treatment services</u></b></p> <p>The Youth Justice Team established its 'in house' Substance Misuse Service in 2008. Further details in relation to the service can be found within the Annual Substance Misuse Report 2021/2022 embedded on page 28.</p> <p><u>What we will do:</u></p> <ul style="list-style-type: none"> <li>• Produce an Annual Substance Misuse Report which provides an in-depth analysis of the needs and characteristics of all children who receive a substance misuse screening/assessment and intervention from the Youth Justice Team Substance Misuse Service</li> <li>• Screen and assess all children entering our service</li> <li>• Refer on to the Youth Justice Team Substance Misuse Service for further assessment/intervention</li> <li>• Work in partnership with other substance misuse and health providers to ensure that the child or young person receives the most appropriate service</li> <li>• Deliver bespoke interventions in accordance with assessed need</li> <li>• Raise awareness of County Lines and related criminal exploitation issues</li> <li>• Identify and address dual diagnosis issues</li> <li>• Signpost to any other appropriate services</li> <li>• Ensure that transition arrangements are in place between children and young people's services and adult services</li> <li>• Train all staff so that their substance misuse knowledge and skills equip them to assist in appropriate screening and assessment</li> </ul> <p><u>Success Criteria:</u></p> <ul style="list-style-type: none"> <li>• Numbers screened and assessed for substance misuse</li> <li>• Numbers of children referred into service</li> </ul>

	<ul style="list-style-type: none"> <li>• Tiers of intervention offered</li> <li>• Profile of cohort showing key characteristics is maintained</li> <li>• Number of County Lines cases/children at risk of County Lines within Carmarthenshire is identified</li> <li>• Delivery of staff training to include County Lines as well as linked criminal exploitation of children/young people</li> </ul>
5.	<p><b><u>Priority: To support children to access suitable emotional and mental health assessment and treatment services</u></b></p> <p>The Service Level Agreement with Specialist CAMHS describes services that the Youth Justice Team can access and there are fortnightly drop ins for staff to discuss children with Iechyd Da/Youth Health Team and there are quarterly meetings held with Specialist CAMHS, Iechyd Da and school nursing service.</p> <p><u>What we will do:</u></p> <ul style="list-style-type: none"> <li>• Screen and refer children into Specialist CAMHS/Primary Mental Health services.</li> <li>• Ensure that staff are trained to appropriately screen children</li> <li>• Ensure that there is partnership working with Specialist CAMHS and Iechyd Da</li> </ul> <p><u>Success Criteria:</u></p> <ul style="list-style-type: none"> <li>• Number of children/young people referred to Iechyd Da</li> <li>• Number of children referred into Specialist CAMHS</li> <li>• Number of children referred into to Specialist CAMHS dual diagnosis service</li> <li>• Number of children receiving specialist Harmful Sexual Behaviour Intervention</li> <li>• Delivery of CAMHS training to staff</li> </ul>
6.	<p><b><u>Priority: To support children and young people to access suitable accommodation</u></b></p> <p>We will continue to work closely with Housing Services colleagues to seek to remove barriers to access for the children we supervise. The Youth Support Service is linked in with an exciting programme of work within the county in the re-shaping of housing provision for 16-25 year olds.</p> <p><u>What we will do:</u></p> <ul style="list-style-type: none"> <li>• Ensure that all children/young people are screened and assessed</li> <li>• Work in partnership to prevent homelessness</li> <li>• Work in partnership with other housing related services to shape planning provision and to remove barriers</li> </ul> <p><u>Success Criteria:</u></p> <ul style="list-style-type: none"> <li>• Number of children/young people in suitable accommodation</li> </ul>
7.	<p><b><u>Priority: To support children in accessing education, training, and employment opportunities</u></b></p>

	<p>The Youth Justice Team Education Officer screens all children who come into our service. He collaborates with the Engagement and Progression Co-ordinator in line with Welsh Government Youth Engagement and Progression Framework.</p> <p><u>What we will do:</u></p> <ul style="list-style-type: none"> <li>• Ensure that children screened and assessed</li> <li>• Ensure that children are offered their ETE entitlement</li> <li>• Ensure that children are offered ETE opportunities</li> </ul> <p><u>Success Criteria:</u></p> <ul style="list-style-type: none"> <li>• Number of young people engaged in ETE start and end for school aged/above statutory school age children</li> <li>• Number of ETE projects delivered</li> </ul>
8.	<p><b><u>Priority: To maintain/strengthen Welsh Language Skills and Delivery</u></b></p> <p><u>What we will do:</u></p> <ul style="list-style-type: none"> <li>• Ensure that the Team provides high quality, bespoke packages of intervention for children in Welsh where appropriate</li> <li>• Ensure that staff are given opportunities to use Welsh in the workplace regardless of level of skill</li> <li>• Offer Welsh language training courses in relation to staff need</li> </ul> <p><u>Success criteria:</u></p> <ul style="list-style-type: none"> <li>• Number of interventions delivered in Welsh</li> <li>• Number of Welsh speaking staff</li> <li>• Number of staff undergoing Welsh Language courses to improve verbal/written skills</li> </ul>
9.	<p><b><u>Priority: To ensure that all work is a meaningful collaboration with children and their carers</u></b></p> <p>See section 2- <i>Child First</i> and section 3 <i>Voice of the Child</i></p> <p>To deliver against Youth Justice Team Participation and Engagement Priorities:</p> <p><u>Information provision</u></p> <p>National Participation Standard 1, ‘You have the right to information that is easy to understand and allows you to make an informed decision.’</p> <p><u>What we will do:</u></p> <ul style="list-style-type: none"> <li>• Produce new information leaflets for children/parents-carers/victims</li> <li>• Develop information and content on the Social Media platforms</li> <li>• Update the County Council webpages with comprehensive information regarding Youth Justice provision</li> </ul> <p><u>Success Criteria for Information provision:</u></p>

	<ul style="list-style-type: none"> <li>• New information leaflets to be included at point of contact with child/young person/family</li> <li>• New information leaflets to be shared with partner agencies as appropriate</li> <li>• Comprehensive information for youth justice provision is easily accessible via relevant social media platforms</li> <li>• Feedback from children/parents-carers to include usefulness of leaflet/website content</li> </ul> <p><u>Feedback</u> National Participation Standard 6: <i>'You have the right to know what differences you have made and how your ideas have been listened to.'</i></p> <p><u>What we will do:</u></p> <ul style="list-style-type: none"> <li>• Improve methods of capturing feedback (creating electronic forms/apps)</li> </ul> <p><u>Success Criteria for Feedback:</u></p> <ul style="list-style-type: none"> <li>• Number of feedback forms received from children</li> <li>• Number of feedback forms received from parents-carers</li> <li>• Number of feedback forms received from victims</li> <li>• Completion of a report on feedback received and details of steps taken to shape service delivery as a result</li> </ul> <p><u>Diversity, equality and inclusion</u> National Participation Standard 3: <i>'No Discrimination' 'Children and young people are all different and have the right to be treated fairly.'</i></p> <p><u>What we will do:</u></p> <ul style="list-style-type: none"> <li>• Support staff to have the skills and confidence to take a personalised approach to engaging with children/young people, thus allowing staff to understand what it is like for that particular child/person in their <i>specific</i> circumstances and within their <i>specific</i> landscape, so they can understand their lived experience</li> <li>• Monitor quality of recording on Childview</li> <li>• Monitor AssetPlus assessments and reports presented to Bureau and the Court</li> <li>• Gather feedback from children, parent-carers, victims which includes their views on the service's understanding and response of their needs and circumstances</li> </ul> <p><u>Success Criteria for diversity, equality and inclusion:</u></p> <ul style="list-style-type: none"> <li>• Staff completion of Equalities/Unconscious Bias training and linked corporate training</li> <li>• Number of bespoke interventions delivered which evidence diversity, equality and inclusion</li> <li>• Evidence of personalised approach in intervention planning and review</li> <li>• Successful completion of interventions and evidence of good practice</li> </ul>
10 Tudalen 44	<p><b><u>Priority: To address any over representation in the cohort of children supervised by the Youth Justice Team</u></b></p> <p><u>What we will do:</u></p>

	<p>The Management Board will fulfil its duties in line with the Equality Duties Act (2010) by ensuring that due care is taken to understand the range of needs of the youth justice cohort. The disproportionality tool will be utilised for analysis and local reports will be presented to the Board to ensure that relevant information is gathered on Black and mixed ethnicity children, children looked-after, children excluded from school and Gypsy, Roma and Traveller children. The newly published All Wales Protocol for Reducing the Criminalisation of Care Experienced Children and young Adults will be adhered to. Despite girls tending to be under-represented in the youth justice system, they do have a specific set of needs and, therefore, the 'Dyma Fi/This is me' programme will be used to engage girls. There will also be continued analysis of their patterns of offending via the Re-offending Tracker as well as local data gathering.</p> <p><u>Success Criteria:</u></p> <ul style="list-style-type: none"> <li>• Evidence that the Management Board receives a detailed profile of characteristics and need in relation to the cohort of children being offered services/supervision</li> <li>• Evidence that the management Board provides challenge and assists in barrier removal to minimise over-representation</li> </ul>
11.	<p><b><u>Priority: To address Serious Violence and Exploitation</u></b></p> <p>The Youth Justice Team acknowledges the link between the exploitation of children regarding county lines and gangs, and the connections with the supply of drugs and serious violence. Harm is caused, not only to the community and victims but also to the children who are often victims themselves and, as a result, may become drawn into criminal activity.</p> <p><u>What we will do:</u></p> <ul style="list-style-type: none"> <li>• Focus upon violence against the person offences (which encompasses homicide and weapon offences), robbery and drugs offences which have a gravity score of 5 and above through data analysis and use of the YJB serious Violence Tool.</li> <li>• Report in relevant serious incidents in line with the YJB Serious incidents notification: standard operating procedures for youth justice services in England and Wales (2022).</li> <li>• Work closely with the Serious, Violent and Organised Crime Board and attend at police intelligence briefings.</li> <li>• Consider the National Referral Mechanism for relevant cases</li> <li>• Monitor children who are subject to Release Under Investigation (RUI) arrangements and, in particular, where there is a link to investigations of serious violence.</li> <li>• Contribute to PREVENT (the Principal Manager is Vice Chair of Channel Panel) and ensure maintenance of staff training.</li> </ul> <p><u>Success Criteria:</u></p> <ul style="list-style-type: none"> <li>• Maintain/reduce serious violence incidents in the County</li> </ul>

## 9. **Standards for Children in the Youth Justice System**

During the year, good progress has continued to be made in relation to the action plan emerging from the Standards for Children in the Youth Justice System self-assessment which was completed in 2020. Just 3 actions remained from the original action plan, and progress is set out below.

<u>National Standards Actions Self-Assessment- outstanding Actions for 2021/22</u>	<b>Date</b>	<b>Status</b>
YJT will refresh and update the information given to parents around their child's remand or custodial sentence so that they are well informed from the point of sentence.	Sept 2021	Completed
YJT has a Commencement of Supervision Induction file; this needs to be reviewed and updated on an annual basis.	Annually	Ongoing
As a development, the YJT will look at the constructive resettlement documentation to draw up its own practice guidelines in relation to constructive resettlement.	Sept 2021	Completed

## **10. Challenges, risks and issues**

It is recognised that the longer-term impact of COVID-19 upon children and young people is yet to fully materialise and be understood; however, there is growing knowledge and awareness of the impact of the pandemic upon confidence, self-esteem, emotional/mental health and development of social skills in relation to children and young people. Safeguarding, wellbeing, educational achievement and routes into further education, training, and employment, as well as NEET prevention are a focus within the wider Education and Children's Department. Indeed, Strategic Focus Groups have been established to pool information and resources to support key areas of work.

On a positive note, service delivery has opened up, and this has greatly assisted the Youth Support Service in being able to build upon its engagement of children, young people and families alongside the use of technology. The staff based at Ty Elwyn Offices, Llanelli are part of a Better Ways of Working Project; this requires an impending office move from the 1<sup>st</sup> to the 2<sup>nd</sup> floor, where office space will be shared with Children's Services colleagues. It is envisaged that staff will base themselves at the office only when there is a specific need to do so. However, it is recognised that staff being able to network and engage in peer learning on a day-to-day basis in the physical workplace needs to be balanced with new ways of working.

Currently, the service is seeing higher levels in relation to homelessness referrals – there is a lack of suitable accommodation available and waiting lists are being operated. Carmarthenshire County Council is in the process of re-designing the housing offer to 16–25-year-olds and the Youth Support Service is involved in this work, as well as in the delivery of a pilot project offering floating support. Cynnydd (ESF) delivery for prevention of NEET work has been extended for a further 3 months through to the end of November 2022. In the meantime, Youth Support Service managers have been investigating alternative funding options, such as the UK Government Shared Prosperity Fund, to mitigate the far-reaching implications of the project ending.

Funding sources from Welsh Government have moved from an annual commitment to a 3-year commitment (Promoting Positive Engagement funding under the Children and Communities Grant); this is a very positive development which has meant that longer term planning against delivery is supported.

## 11. Service improvement plan

### Youth Justice Team Improvement Plan 2022/2023

The actions below have emerged from ongoing self-assessment against Her Majesty's Inspectorate of Probation inspection framework, inspection reports and inspection briefings received to date.

#### Organisational Delivery

	<u>Action:</u>	<u>How will this be done?</u>
a.	To ensure that YOT governance and leadership continues to effectively communicate the vision and strategy of the YOT to staff and stakeholders.	By making effective use of: <ul style="list-style-type: none"> <li>• The Management Board Induction process</li> <li>• Promoting opportunities for contact between Management Board and staff</li> <li>• The Youth Support Service staff induction programme</li> <li>• Staff participation and engagement in various task and finish groups</li> <li>• The development of a newsletter</li> </ul>
b.	To refresh the Education Policy for the Youth Justice Team  To consider the finding from the Joint Inspection of Education, Training and Employment Services in Youth Offending Teams in England and Wales (June 2022)	<ul style="list-style-type: none"> <li>• To be completed in 2022/23 in consultation with the Management Board</li> <li>• To hold an education, training and employment themed Management Board Meeting in September 2022 which will include</li> </ul>
c.	To monitor for disproportionality: <ul style="list-style-type: none"> <li>• Need for a clear Strategy</li> <li>• Ensure recruitment of a diverse staff group (including volunteers) who are confident in being able to understand the needs of children from diverse background</li> </ul>	<ul style="list-style-type: none"> <li>• Draft Disproportionality Strategy is to be finalised and brought to the Management Board once completed</li> <li>• To consider diversity in recruitment/induction and training of staff and volunteers</li> </ul>

#### Operational Actions- to be completed by Youth Justice Leadership Group and Team

Tudalen 47	<u>Action</u>	
	Ensure good assessment of Safety and Wellbeing and Risk of Harm:	Carry out audit of cases which will interrogate: <ul style="list-style-type: none"> <li>• If vulnerable children are being appropriately assessed in terms of Risk of Harm</li> </ul>

e.	Monitoring ongoing ETE needs of the cohort:	<ul style="list-style-type: none"> <li>• The quality of Safety and Wellbeing and Risk of Harm Sections in AssetPlus</li> <li>• Youth Justice Team Education Officer is collating a report which will provide for full ETE analysis of the cohort. This will come to the Management Board as part of an Education/Training and Employment themed meeting</li> <li>• Discussions are ongoing with Education and Children's Services colleagues to ascertain if the Youth Justice Team can be included in an existing SLA with Health Board in relation to Speech and Language needs</li> <li>• ETE issues to be flagged to Principal Managers so that any concerns can be escalated through strategic groups and via senior leadership</li> </ul>
f.	Contingency Planning in place and evidenced well	<ul style="list-style-type: none"> <li>• To carry out a dip sample of complex cases where there has been changing circumstance, to ascertain if contingency planning is of good quality</li> </ul>

#### Learning from Thematic Report and other evidence

The Youth Justice Team and Management Board have received briefings on thematic reports as well as other significant pieces of research as reported in Academic Insights publications (HMI Probation). This has generated focused pieces of work—for example, a desk top exercise to examine children arrested in the year known to the Youth Justice Team to determine if the children had optimal pre-court and diversion opportunities. There has also been work undertaken to analyse data on girls who have committed offences of violence in the period. There has been collaboration between the Youth Justice Team, the Police and Children's Services to analyse care experienced children coming into contact with the youth justice system.

#### Learning from serious incident reviews reported locally:

No serious incidents have been reported in the last year.

#### Workforce development

The YJB has published a Workforce Development Strategy for the Youth Justice System (2021-23) which sets out the following objectives:

- Ensure that Child First principles are embedded in Workforce Development
- Promote anti-discriminatory practice
- Professionalising the Youth Justice workforce

The Youth Support Service has incorporated these objectives into the current service wide review of workforce development.

YOTs in Wales are represented on the Youth Justice Sector Led Improvement Panel (YJSIP) and the Youth Justice Team Operational Manager assisted in the review and delivery of (YJSIP) YOT Operational Managers training during the period.

Under the auspice of Hwb Doeth (a partnership of YJB, Welsh Government, WCCSJ / Academia, YOTs, Parc YOI and Hillside SCH) youth justice and academic regional partnerships will map out current research and discuss areas of practice for evaluation. The regional partnership will identify with workforce colleagues



where there are gaps in learning and opportunities for training and development. To inform workforce development the regional partnership arranges cross border training, information sessions and workshops. Hwb Doeth holds a Welsh youth justice workforce “Training Day” annually, which will form part of the Carmarthenshire Youth Support Service Training Plan. Staff can also utilise the YJB Youth Justice Resource Hub to access youth justice specific e-learning. Specialist or bespoke training is sourced and commissioned in line with staff need. Team Managers regularly hold team meetings which assist in helping to support staff and disseminate performance information, learning and good practice. Training opportunities and priorities across the service are discussed in a bi-monthly managers meeting so that relevant training is made available to all staff members.

Youth Support Service staff receive regular, formal supervision and appraisals which recognises positive practice and identifies professional development needs. In the period, Silver Bullet (ASSETPlus) training has been commissioned and staff attended Constructive Re-settlement Training.

Social workers maintain their professional registration Social Care Wales, this includes evidence of a relevant professional training record. Some staff have been supported to complete studies for the Institute of Leadership and Management level 3, the Professional Certificate for Effective Practice (Unitas) and one staff member has completed the Foundation Degree in Youth Justice (Unitas). The service also contributes to Youth Work qualification study fees.

Youth Support Service Team Managers have lead responsibilities for areas of work, and it is expected that all managers work together to ensure that the whole service benefits from their areas of leadership. Service Development Days and Practice Development Days for staff will continue to be used to bring staff together across the service to share practice and promote skill share, focus upon emerging practice and to receive training input. Welsh language provision remains a priority across the County Council and written and verbal Welsh language skills are set out within recruitment information and processes; staff are supported to access Welsh language courses suited to their individual need.

#### Board Development and Partnership Development

Management Board Members, Youth Panellists and other stakeholders will be invited to participate in observation of practice across the service and will be appraised of emerging themes and learning. Additional Management Board sessions will be added into the forward meeting schedule as and when required.

## **12. Evidence-based practice and innovation**

Enhanced Case Management and the Therapeutic Intervention for those at Risk of Serious Harmful Sexual Behaviour will continue to be delivered and outcomes of these interventions will be reported to the Management Board. The ‘Dyma Fi/This is me’ programme will be rolled out across the Youth Justice Team/Youth Support Service. This piece of work was recently presented to the Management Board and was praised as an innovative way of working with children. The Cannabis Diversion Scheme will continue to be delivered as part of pre-court diversion. Plans are underway to introduce children’s social care involvement as part of the Bureau process to further underpin child centred approaches in determining optimal diversionary outcomes for children. An innovative regional pilot will be developed in partnership with the Police and Children’s Services which seeks to minimise unnecessary criminalisation of care experienced children. The 16-25 Floating Support Scheme will be rolled out imminently as a pilot within the Llanelli area.

13. Looking forward

The Principal Manager will contribute to critical areas of work, for example the Youth Justice Blueprint and the YJB Prevention and Diversion Steering Group for Wales and England. The outcome of the consultation on Youth Justice Board KPIs will be monitored and agreed performance measures will be applied as appropriate from April 2023. Emerging actions from the self-assessment against Her Majesty’s Inspectorate of Probation will be worked through in readiness for future inspection.

There will be a focus on ensuring that the Youth Support Service’s’ social media presence promotes accessibility and information sharing. The service will continue to build upon participation and engagement ensure that feedback is meaningfully used to shape aspects of service delivery. Attention will be given to strengthen Welsh language skills and delivery and all youth justice data linked reports will include full consideration of Equalities and Diversity and disproportionality. The Youth Support Service will contribute to the Grŵp Llywio Tyisha/Tyisha Community Steering Group and its workstreams. The refreshed WG Youth Engagement and Progression Framework is due to be rolled out during the Autumn 2022 and local delivery against the framework will be reviewed accordingly for effective delivery within the county.

14. Sign off, submission and approval (Page 16 of the Guidance)

Chair of YJS Board	Jake Morgan
Signature	
Date	

15. Appendix 1

Full Board Membership; Leadership and Governance Arrangements; Record of Attendance at Management Board Meetings; Dates and Agenda Content of Management Board Meetings

Bwrdd Cyfiawnder Ieuencid | Youth Justice Management Board

Name	Agency representing	Position in agency	Ethnicity	Gender
Jake Morgan (Chair)	Carmarthenshire County Council	Director of Community Services and Corporate Safeguarding Lead	White	Male
Angela Lodwick (Vice-Chair)	CAMHS	Head of Specialist CAMHS & Psychological Therapies Service	White	Female
Aeron Rees	Carmarthenshire County Council	Head of Strategy and Learner Support	White	Male
Jan Coles	Carmarthenshire County Council	Head of Children’s Services	White	Male
Chris Neve	Dyfed Powys Police	Chief Inspector	White	Female
Christine Harley	National Probation Service	Assistant Chief Executive	White	Female
Kate Harrop	Carmarthenshire County Council	Partnership and Complaints Manager	White	Female
Jane Lewis	Carmarthenshire County Council	Regional Partnership Manager	White	Female
Jonathan Morgan	Carmarthenshire County Council	Head of Housing and Safer Communities	White	Male
Lowri Williams	H.M. Court and Tribunal Service	Legal Advisor	White	Male
Cllr Jane Tremlett	Carmarthenshire County Council	Cabinet Member for Health and Social Services	White	Male
Wendy Williams	Careers Wales	Area Manager	White	Female
Alison Perry	Office of the Police and Crime Commissioner	Director of Commissioning	White	Female
Gill Adams	Carmarthenshire County Council	Youth Support Service Principal Manager	White	Female

### Representative's attendance at YSS Management Board Meetings

	17.07.20	25.09.20 Llanelli imposed lockdown	08.12.20	12.02.21	30.04.21	15.06.21	13.07.21	23.09.21	24.11.21	01.03.22	23.03.22 Extra session	04.05.22
<i>Director of Community Services – Chair (LA Chief Execs rep)</i>	x	x	✓	✓	x	✓	x	✓	x	✓	✓	X
<i>National Probation Service</i>	✓	✓	x	✓	✓	✓	✓	x	✓	X	✓	✓
<i>Dyfed Powys Police</i>	✓	x	x	✓	x	✓	✓	✓	✓	✓	X	✓
<i>Children's Services</i>	✓	x	x	✓	✓	✓	✓	✓	✓	X	✓	✓
<i>Local Education Authority</i>	✓	✓	✓	✓	✓	✓	x	✓	X	X	✓	✓
<i>CCC Councillor</i>	✓	x	x	✓	✓	x	✓	x	✓	X	X	✓
<i>Housing</i>	x	x	x	✓	✓	x	X	✓	✓	X	✓	✓
<i>Mental Health Advisor</i>	✓	✓	✓	✓	✓	x	X	✓	✓	✓	✓	X
<i>Community Safety Partnership</i>	✓	✓	✓	✓	✓	✓	✓	X	X	✓	✓	✓
<i>HMCTS</i>	✓	✓	✓	X	✓	x	✓	✓	✓	X	X	X
<i>Careers Wales Joined in Mar 2018</i>	✓	✓	x	✓	✓	x	✓	X	✓	✓	✓	✓
<i>CRC Joined in Nov 2018</i>	x	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
<i>Regeneration &amp; Policy Joined in Nov 2018</i>	x	x	x	x	x	x	x	x	✓	X	X	✓
<i>Police &amp; Crime Commissioner Joined in July 2020</i>	-	x	✓	x	x	✓	✓	✓	✓	✓	X	✓
<i>YSS Manager</i>	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓	✓

Dates and agenda content of Management Board Meetings in 2021/22

Date	Agenda Items
12.02.21	<ul style="list-style-type: none"> <li>• Performance Guide for Management Board</li> <li>• Management Board Guide for Staff</li> <li>• Youth Work Silver Quality Mark Application - update for Board from Sian Morgan, Universal Support Manager</li> <li>• Report outlining practice under covid 19</li> <li>• Transfer of children from Police to Children's Services (PACE) local guidance presented to the Board</li> <li>• Maintaining good engagement between staff and Board discussion</li> </ul>
30.04.21	<ul style="list-style-type: none"> <li>• Annual Substance Misuse Report</li> <li>• Comparative analysis of Youth Justice Team caseloads 2019/20 and 2020/21</li> <li>• Business Planning discussion</li> <li>• Welsh Government Promoting Positive Engagement Grant and Police and Crime Commissioner funding reports</li> <li>• Report tracking custody cases over last 5 years</li> <li>• 16-25 housing proposal overview from Stefan Smith - Head of Children's Services and Jonathon Morgan- Head of Homes and Safer Communities</li> <li>• Regional Safeguarding Board- Single unified Safeguarding Briefing by Kate Harrop, Community Safety Manager</li> </ul>
15/6/21	<p>Performance Meeting:</p> <ul style="list-style-type: none"> <li>• Presentation of YJT Performance Report and Youth Support Service Business Plan (including Promoting Positive Engagement funded projects and Police and Crime Commissioner funded prevention work data)</li> </ul>
13.07.21	<ul style="list-style-type: none"> <li>• Covid update and Youth Support Service update</li> <li>• Risk Management Policy draft presented with agreed timeline for sign off</li> <li>• Youth Justice Team Report to Carmarthenshire Local Operational Group (safeguarding)</li> <li>• Youth Justice Team Infographic for presentation to the Board</li> </ul>
24.09.21	<ul style="list-style-type: none"> <li>• Staff attended regarding achievement in attaining YJ effective Practice Certificate for highlighting to Management Board</li> <li>• Risk Management Plan sign off</li> <li>• YJB Serious Incidents Notification Procedure discussed at Board alongside Regional CSPPI Policy which sits under CYSUR (Regional Safeguarding Board)</li> <li>• Update on YOT/Probation Transitions Guidance</li> <li>• Prevention Cases Report</li> <li>• Performance and Finance discussion</li> </ul>

	<ul style="list-style-type: none"> <li>• National Standards Self-Assessment Action Plan update</li> <li>• Draft YJB YOT Governance and Leadership Guidance discussed</li> <li>• Personalised Approaches/Ensuring that the Board hears the voice of the child: 'My Plan' – created by and for children and young people involved with YJT</li> <li>• Restorative Justice Policy</li> <li>• Carmarthenshire YJT and Probation Service Transitions Guidance</li> </ul>
24.11.21	<ul style="list-style-type: none"> <li>• Voice of Child- young person attended the Board to discuss their experiences of CJS/ Youth Justice Team supervision</li> <li>• IOM refresh- Faith Roberts, Dyfed Powys Police</li> <li>• National Participation Standards and Youth Work Quality Mark- Sian Morgan Universal Youth Support Team Manager</li> <li>• Performance Reports (Promoting Positive Engagement and Report for Youth Panel)</li> <li>• Youth Panel Magistrates' Report on Court linked activity</li> <li>• Re-settlement Policy presented</li> <li>• Re-settlement and Re- integration Panel TOR presented</li> <li>• HMIP Inspection Guidance briefing for the Board</li> </ul>
1/3/22	<ul style="list-style-type: none"> <li>• Alison Perry/ Claire Bryant OPCC - Police and Crime Plan 2022/25</li> <li>• Performance: Bureau and Serious Organised and Violent Crime data profile of Youth Justice cohort</li> <li>• YJB briefing on inspection/governance and leadership</li> <li>• YJT Infographic and Strategic Partnership Mapping diagram</li> <li>• Voice of the child- young person was involved in the recruitment of Youth Support Manager in Youth Support Service</li> <li>• Youth Justice Leadership Group- meetings summary and Risk Register</li> <li>• Finance discussion</li> <li>• Business Planning</li> <li>• Audits and QA – summary of schedule to be presented to Board at next meeting</li> </ul>
23/3/22	<ul style="list-style-type: none"> <li>• Management Board Development Session: Briefing on the HMI Probation 2021 Annual Report: Inspections of Youth Offending Services</li> </ul>
4/5/22	<ul style="list-style-type: none"> <li>• Introduction of newly appointed Youth Support Team Manager to the Board (10-18)</li> <li>• Care Experienced Children in the Youth Justice System discussion of local Police data analysis and next steps (Academic insights paper and newly launched Wales Protocol)</li> <li>• Voice of the Child- practice example discussion</li> <li>• Production of Youth Justice Plan – involving the Board in the writing of the plan</li> </ul>
10/6/22	<ul style="list-style-type: none"> <li>• Management Board Development Session- input from Mark Cox YJB Cymru</li> </ul>

	<ul style="list-style-type: none"> <li>• Consultation on KPIs</li> <li>• Performance report for the YJ Plan</li> <li>• YJB Serious Incidents notification: standard Operating Procedures</li> <li>• Justice for Wales Report</li> </ul>
15/6/22	<ul style="list-style-type: none"> <li>• Youth Justice Plan final draft to be agreed</li> <li>• Analysis of offences of violence committed by girls</li> <li>• Voice of the Child- 'Dyma Fi'/'This is Me' programme</li> <li>• Annual Substance Misuse Report</li> <li>• Child Centred Policing- presentation Ch Insp Chris Neve</li> </ul>

Tîm Hŷn AAP

Senior Team ECS



Gareth Morgans  
Cyfarwyddwr /  
Director



Aneirin Thomas  
Pennaeth  
Addysg a  
Chynhwysiant  
Head of  
Education and  
Inclusion



Simon Davies  
Pennaeth  
Mynediad i  
Addysg  
Head of Access  
to Education



Elin Forsyth  
Pennaeth  
Effeithiolrwydd  
Ysgolion/ Prif  
YCY  
Head of School  
Effectiveness /  
Principal ESA



Jan Coles  
Pennaeth Plant  
a Theuluoedd  
Head of  
Children  
And Families



Aeron Rees  
Pennaeth  
Strategaeth a  
Chefnogaeth  
Dysgwyr  
Head of  
Strategy and  
Learner  
Support

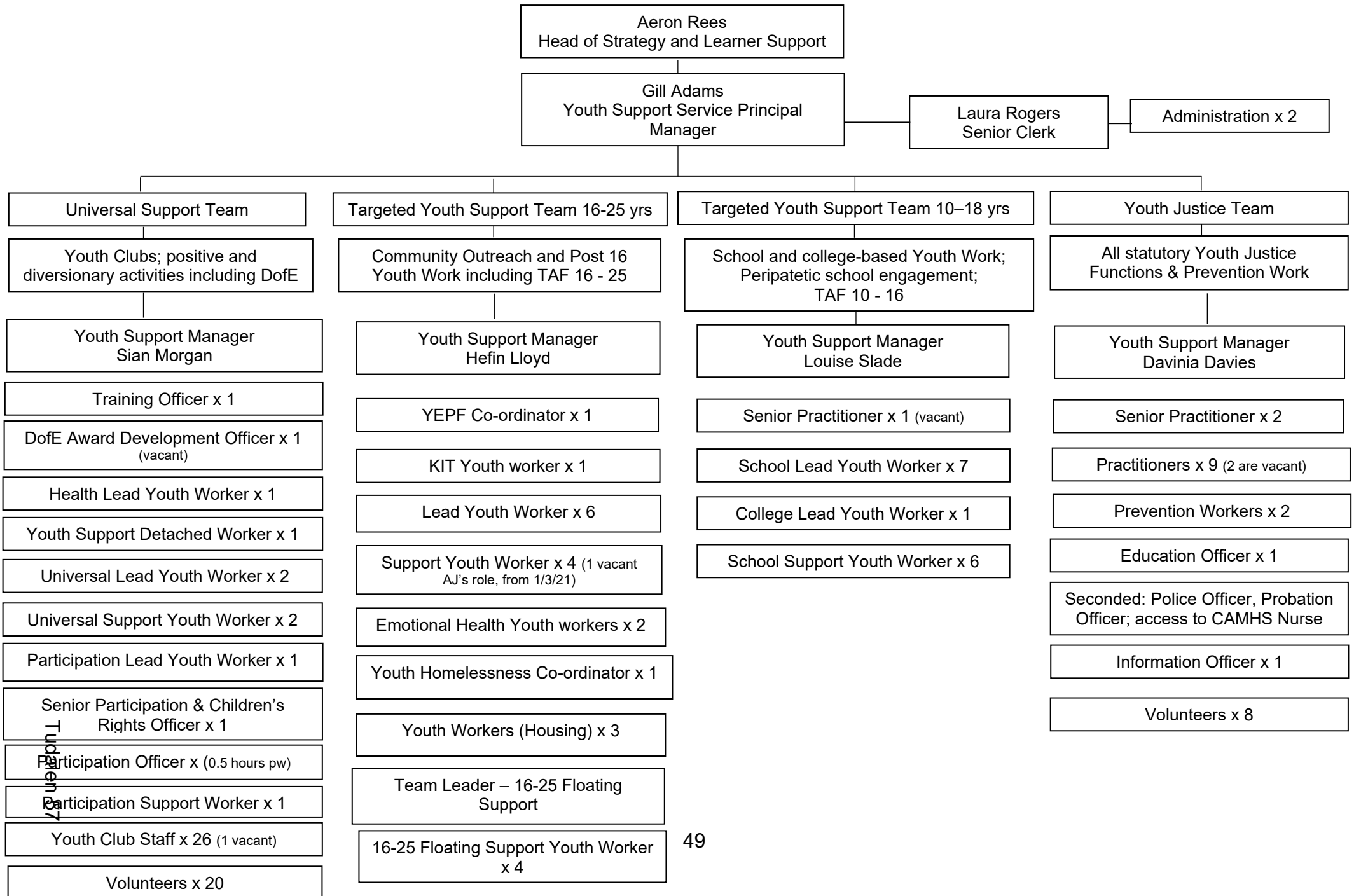
19/10/2022



28



## Youth Support Service Structure



### Staff Profiles - Youth Justice Team

	Strategic Manager (PT)	Strategic Manager (FT)	Operational Manager (PT)	Operational Manager (FT)	Practitioners (PT)	Practitioners (FT)	Administration (PT)	Administration (FT)	Sessional	Students/ trainees	Volunteer	Total
Permanent		1		1	1	10	1	3				17
Fixed term												
Outsourced												
Temporary (volunteers)											8	8
Vacant					1	1						2
Seconded Children's Services						1						1
Seconded Probation Officer					1							1
Seconded Police Officer						1						1
Seconded Health					1							1
Seconded Education												
Seconded Connexions												
Seconded Other												
TOTAL		1		1	4	13	1	3			8	31
Disabled (self- classified)												

### Staff Profile by Role; Gender; Welsh Language Competence and Ethnicity

	Managers Strategic		Managers Operational		Practitioners		Administrative		Sessional		Student		Volunteer		Total	
	M	F	M	F	M	F	M	F	M	F	M	F	M	F	M	F
White British		1		1	7	7		4					1	6	8	19
White Irish																
Other White																
White & Black Caribbean																
White & Black African																
White & Asian																
Other Mixed					1										1	
Indian																
Pakistani																
Bangladeshi																
Other Asian																
Caribbean																
African																
Other Black													1		1	
Chinese																
Any other ethnic group																
Not Known*																

TOTAL		1		1	8	7		4					2	6	10	19
Welsh Speakers		1		1	4	1							1	3	5	6

## **Appendix 3**

### **Common Youth Justice Terms**

<b>ACE</b>	Adverse childhood experience. Events in the child's life that can have negative, long-lasting impact on the child's health, and life choices
<b>AIM 2 and 3</b>	Assessment, intervention and moving on, an assessment tool and framework for children who have instigated harmful sexual behaviour
<b>APB</b>	Area Planning Board
<b>ASB</b>	Anti-social behaviour
<b>AssetPlus</b>	Assessment tool to be used for children who have been involved in offending behaviour
<b>CAMHS</b>	Child and adolescent mental health services
<b>CCE</b>	Child Criminal exploitation, where a child is forced, through threats of violence, or manipulated to take part in criminal activity
<b>Children</b>	We define a child as anyone who has not yet reached their 18th birthday. This is in line with the United Nations Convention on the Rights of the Child and civil legislation in England and Wales. The fact that a child has reached 16 years of age, is living independently or is in further education, is a member of the armed forces, is in hospital or in custody in the secure estate, does not change their status or entitlements to services or protection.
<b>Child First</b>	A system wide approach to working with children in the youth justice system. There are four tenants to this approach, it should be: developmentally informed, strength based, promote participation, and encourage diversion
<b>Child looked-after</b>	Child Looked After, where a child is looked after by the local authority
<b>CME</b>	Child Missing Education
<b>Constructive resettlement</b>	The principle of encouraging and supporting a child's positive identity development from pro-offending to pro-social
<b>Contextual safeguarding</b>	An approach to safeguarding children which considers the wider community and peer influences on a child's safety
<b>Community resolution</b>	Community resolution, an informal disposal, administered by the police, for low level offending where there has been an admission of guilt
<b>EHCP</b>	Education and health care plan, a plan outlining the education, health and social care needs of a child with additional needs
<b>CYSUR</b>	Children and Youth Safeguarding- Unifying the Region
<b>Careers Wales</b>	Welsh Government Body offering careers advice and guidance to children/young people
<b>CPN</b>	Community Psychiatric Nurse
<b>CSP</b>	Community Safety Partnership
<b>DTO</b>	Detention and Training Order
<b>ECM</b>	Enhanced Case Management
<b>EHE</b>	Electively home educated, children who are formally recorded as being educated at home and do not attend school
<b>ETE</b>	Education, training or employment

<b>EOTAS</b>	Education other than at school, children who receive their education away from a mainstream school setting
<b>FACTS</b>	Forensic Adolescent Consultant Service
<b>FTE</b>	First Time Entrant. A child who receives a statutory criminal justice outcome for the first time (youth caution, youth conditional caution, or court disposal)
<b>HMIP</b>	Her Majesty Inspectorate of Probation. An independent arms-length body who inspect Youth Justice services and probation services
<b>HSB</b>	Harmful sexual behaviour, developmentally inappropriate sexual behaviour by children, which is harmful to another child or adult, or themselves
<b>JAC</b>	Junior Attendance Centre
<b>KPI</b>	Key Performance Indicator
<b>LCJB</b>	Local Criminal Justice Board
<b>MAPPA</b>	Multi Agency Public Protection Arrangements
<b>MARAC</b>	Multi agency Risk Assessment Conference
<b>MFH</b>	Missing from Home
<b>NEET</b>	Not in Education, Employment or Training
<b>NRM</b>	National Referral Mechanism. The national framework for identifying and referring potential victims of modern slavery in order to gain help to support and protect them
<b>OOCD</b>	Out-of-court disposal. All recorded disposals where a crime is recorded, an outcome delivered but the matter is not sent to court
<b>Outcome 22/21</b>	An informal disposal, available where the child does not admit the offence, but they undertake intervention to build strengths to minimise the possibility of further offending
<b>Over-represented children</b>	Appearing in higher numbers than the local or national average
<b>RHI</b>	Return home Interviews. These are interviews completed after a child has been reported missing
<b>SLCN</b>	Speech, Language and communication needs
<b>STC</b>	Secure training centre
<b>SCH</b>	Secure children's home
<b>Young Adult</b>	We define a young adult as someone who is 18 or over. For example, when a young adult is transferring to the adult probation service.
<b>YJB</b>	Youth Justice Board
<b>YJS</b>	Youth Justice Service. This is now the preferred title for services working with children in the youth justice system. This reflects the move to a child first approach
<b>YOI</b>	Young offender institution
<b>YRO</b>	Youth Rehabilitation Order

# PWYLLGOR CRAFFU IECHYD A GWASANAETHAU CYMDEITHASOL 24<sup>ain</sup> IONAWR 2023

## ADRODDIAD MONITRO CYLLIDEB CYFALAF A REFENIW 2022/23

### GOFYNNIR I'R PWYLLGOR CRAFFU:

- derbyn yr Adroddiad Monitro Cyllideb ar gyfer y Gwasanaethau Iechyd a Gwasanaethau Cymdeithasol, ac yn ystyried y sefyllfa cyllidebol.

### Y Rhesymau:

- I ddatgan sefyllfa bresennol y gyllideb i'r Pwyllgor ar 31<sup>ain</sup> Hydref 2022, ynglyn â 2022/23.

### AELODAU'R CABINET SY'N GYFRIFOL AM Y PORTFFOLIO:

- Cyng. Jane Tremlett (Iechyd a Gwasanaethau Cymdeithasol)
- Cyng. Alun Lenny (Adnoddau)

<b>Y Gyfarwyddiaeth:</b> Gwasanaethau Corfforaethol  <b>Enw Cyfarwyddwr y Gwasanaeth:</b> Chris Moore  <b>Awdur yr adroddiad:</b> Chris Moore	<b>Swydd:</b>  Cyfarwyddwr y Gwasanaethau Corfforaethol	<b>Rhif Ffôn / Cyfeiriad E-bost:</b>  01267 224120 <a href="mailto:CMoore@sirgar.gov.uk">CMoore@sirgar.gov.uk</a>
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**EXECUTIVE SUMMARY**

**HEALTH & SOCIAL SERVICES  
SCRUTINY COMMITTEE  
24<sup>th</sup> JANUARY 2023**

**Revenue & Capital Budget  
Monitoring Report 2022/23**

The Financial Monitoring Report is presented as follows:

**Revenue Budgets**

**Appendix A**

Summary position for the Health and Social Services Scrutiny Committee. Services are forecasting a £5,358k overspend.

**Appendix B**

Report on Main Variances on agreed budgets.

**Appendix C**

Detailed variances for information purposes only.

**Capital Budgets**

**Appendix D**

Details the main variances on capital schemes, which shows a forecasted net spend of £942k compared with a working net budget of £1,141k giving a -£199k variance.

**Appendix E**

Details all Social Care and Children's Residential capital projects.

**Savings Monitoring**

**Appendix F**

The savings monitoring report.

**DETAILED REPORT ATTACHED?**

***YES – A list of the main variances is attached to this report***



## IMPLICATIONS

I confirm that other than those implications which have been agreed with the appropriate Directors / Heads of Service and are referred to in detail below, there are no other implications associated with this report.

Signed: **Chris Moore** Director of Corporate Services

Policy, Crime & Disorder and Equalities	Legal	Finance	ICT	Risk Management Issues	Staffing Implications	Physical Assets
NONE	NONE	YES	NONE	NONE	NONE	YES

### 3. Finance

Revenue – Health & Social Services is projecting that it will be over its approved budget by £5,358k.

Capital – The capital programme shows a variance of -£199k against the 2022/23 approved budget.

#### Savings Report

The expectation is that at year end £1,338k of Managerial savings against a target of £1,603k are forecast to be delivered. There are no Policy savings put forward for 2022/23.

### 7. Physical Assets

The expenditure on the capital programme will result in the addition of new assets or enhancement to existing assets on the authority's asset register.

**CABINET MEMBER PORTFOLIO  
HOLDERS AWARE/CONSULTED?**  
YES

(Include any observations here)

**Section 100D Local Government Act, 1972 – Access to Information  
List of Background Papers used in the preparation of this report:**

**THESE ARE DETAILED BELOW:**

Title of Document	File Ref No. / Locations that the papers are available for public inspection
2022/23 Budget	Corporate Services Department, County Hall, Carmarthen
2022-27 Capital Programme	Online via corporate website – Minutes of County Council Meeting 2 <sup>nd</sup> March 2022

Mae'r dudalen hon yn wag yn fwriadol

# **Health & Social Services Scrutiny Report** **Budget Monitoring as at 31st October 2022 - Summary**

Division	Working Budget				Forecasted				Oct 2022 Forecasted Variance for Year £'000	Aug 2022 Forecasted Variance for Year £'000
	Expenditure £'000	Income £'000	Net non- controllable £'000	Net £'000	Expenditure £'000	Income £'000	Net non- controllable £'000	Net £'000		
<b>Adult Services</b>										
Older People	71,112	-25,954	3,557	48,715	70,723	-26,047	3,557	48,234	-482	-833
Physical Disabilities	8,478	-1,909	286	6,855	8,271	-2,105	286	6,452	-404	-411
Learning Disabilities	43,973	-11,718	1,438	33,692	45,884	-11,320	1,438	36,002	2,309	1,422
Mental Health	11,531	-4,324	233	7,440	11,670	-4,303	233	7,600	160	558
Support	11,293	-7,375	1,167	5,085	11,317	-7,450	1,167	5,034	-51	-42
<b>Children's Services</b>										
Children's Services	26,322	-7,972	2,600	20,950	32,565	-10,391	2,600	24,774	3,824	3,243
<b>GRAND TOTAL</b>	<b>172,709</b>	<b>-59,253</b>	<b>9,281</b>	<b>122,737</b>	<b>180,430</b>	<b>-61,615</b>	<b>9,281</b>	<b>128,095</b>	<b>5,358</b>	<b>3,937</b>

## Health & Social Services Scrutiny Report

### Budget Monitoring as at 31st October 2022 - Main Variances

Division	Working Budget		Forecasted		Oct 2022 Forecasted Variance for Year £'000	Notes	Aug 2022 Forecasted Variance for Year £'000
	Expenditure £'000	Income £'000	Expenditure £'000	Income £'000			
<b>Adult Services</b>							
<b>Older People</b>							
Older People - Commissioning	4,520	-912	4,386	-888	-110	Recruitment issues re Social Workers. Additional budget has been allocated in 2022/23 and a wide range of initiatives are being launched to increase recruitment.	-227
Older People - LA Home Care	9,265	-4,286	9,589	-4,489	120	Recruitment issues in respect of care workers has increased the reliance on Agency staff	88
Older People - Direct Payments	1,285	-313	1,434	-313	149	Demand for Direct Payments remains high as an alternative to other service provision	143
Older People - Private Home Care	9,515	-2,638	9,873	-2,638	358	Additional costs in the Home Care Framework due to supporting rural provision	157
Older People - Enablement	2,060	-485	1,504	-471	-541	Demand for reablement services remains high but capacity to deliver is constrained by staff recruitment issues. A wide range of initiatives have been launched to address this.	-447
Older People - Day Services	895	-84	493	-18	-335	Provision of day services is reduced compared to pre-pandemic levels.	-309
Older People - Other variances					-123		-238
<b>Physical Disabilities</b>							
Phys Dis - Private/Vol Homes	1,574	-313	1,314	-313	-260	Demand for residential placements is lower than pre-pandemic. Demand levels are increasing slowly.	-257
Phys Dis - Group Homes/Supported Living	1,447	-174	960	-174	-488		-506
Phys Dis - Direct Payments	3,024	-603	3,505	-603	481	Demand for Supported Living placements is lower than pre-pandemic.	456
Phys Dis - Other variances					-138	Demand for Direct Payments remains high as an alternative to other service provision	-104
<b>Learning Disabilities</b>							
Learn Dis - Employment & Training	1,921	-279	1,574	-57	-124	Provision of LD day services is reduced compared to pre-pandemic levels.	-123
Learn Dis - Private/Vol Homes	12,296	-4,482	13,333	-4,482	1,037	Whilst demand for LD Residential Placements has not increased significantly, the budget has been reduced to reflect efficiency proposals. The delivery of this has been delayed.	978
Learn Dis - Direct Payments	4,490	-572	4,952	-572	462	Demand for Direct Payments remains high as an alternative to other service provision	459
Learn Dis - Group Homes/Supported Living	10,967	-2,295	12,861	-2,295	1,894	Whilst demand for LD Supported Accommodation has not increased significantly, the budget has been reduced to reflect efficiency proposals. The delivery of this has been delayed.	1,209
Learn Dis - Day Services	2,672	-464	2,311	-260	-157	Provision of LD day services is reduced compared to pre-pandemic levels.	-209
Learn Dis - Private Day Services	1,179	-84	866	-84	-313	Provision of LD day services is reduced compared to pre-pandemic levels.	-483
Learn Dis - Adult Placement/Shared Lives	2,940	-1,992	2,331	-1,937	-554	Provision of LD day services which forms part of the Shared Lives Services, is reduced compared to pre-pandemic levels.	-318
Learn Dis - Other variances					64		-91

## Health & Social Services Scrutiny Report

### Budget Monitoring as at 31st October 2022 - Main Variances

Division	Working Budget		Forecasted		Oct 2022	Notes	Aug 2022
	Expenditure £'000	Income £'000	Expenditure £'000	Income £'000	Forecasted Variance for Year £'000		Forecasted Variance for Year £'000
<b>Mental Health</b>							
M Health - Commissioning	1,558	-154	1,213	-143	-335	Recruitment issues re Social Workers. Additional budget has been allocated in 2022/23 and a wide range of initiatives are being launched to increase recruitment.	-330
M Health - Private/Vol Homes	6,653	-3,377	7,180	-3,377	527	Whilst demand for MH Residential Placements has not increased significantly, the budget has been reduced to reflect efficiency proposals. The delivery of this has been delayed.	469
M Health - Group Homes/Supported Living	1,648	-466	1,840	-466	192	Accommodation and Efficiency project plans for strategic longer term future accommodation options as well as current client group has experienced delays due to COVID19. The Progression & Review Team will prioritise Rightsizing in Supported Living in 2022.	438
M Health - Community Support	777	-78	571	-78	-206	Community Support Provision is reduced compared to pre-pandemic levels.	-83
M Health - Other variances					-18		63
<b>Support</b>							
Support - Other variances					-51		-42
<b>Children's Services</b>							
Commissioning and Social Work	7,854	-109	8,960	-199	1,016	Increased agency staff costs forecast £585k re additional demand & difficulty recruiting permanent staff, legal costs £348k with additional external provision due to increased complexity of cases and increased demand for assistance to clients and their families £170k. This is partly offset by other net savings - £87k - staffing budget due to vacancies as not able to recruit and additional grant income	957
Corporate Parenting & Leaving Care	1,037	-124	937	-124	-101	Maximisation of grant income supporting priorities the service had already identified and have staff working on	-94
Fostering & Other Children Looked After Services	4,276	0	5,029	0	753	Specialist support (mainly agency) for 2 young people with highly complex needs £381k (1 additional since August). Boarded out costs re demand, allowance increases and additional payments due to connected carers £163k. Enhancement costs re more complex children in placements £46k, transport to school costs £44k re demand & increased fuel costs, one off IT equipment purchases for Carers £36k, an extension for 1 family £32k, panel costs £15k, promotion & marketing costs £13k. Increase in Special Guardianship Orders (SGO's) £23k	579
Adoption Services	564	0	1,203	-548	90	Increased staffing costs, including agency staff re ongoing service demands and maternity leave cover required for 3 members of the team	170
Out of County Placements (CS)	446	0	1,467	-31	990	3 new highly complex placements in 2022/23	881

## Health & Social Services Scrutiny Report

### Budget Monitoring as at 31st October 2022 - Main Variances

Division	Working Budget		Forecasted		Oct 2022	Notes	Aug 2022
	Expenditure £'000	Income £'000	Expenditure £'000	Income £'000	Forecasted Variance for Year £'000		Forecasted Variance for Year £'000
Residential Units	849	-365	2,369	-1,159	725	£432k Garreglwyd - significant agency staff costs forecast due to difficulty recruiting to vacant posts & sickness cover. This projected outturn position assumes £616k income from Hywel Dda University Health Board. £293k forecast overspend at the new Ty Magu Residential Unit - increased staffing costs re complex placements £253k and other estimated running costs £40k, with no budget or grant funding currently available for non-staffing costs	464
Respite Units	1,025	-12	1,053	-4	36	Emergency placement at Llys Caradog, requiring specialist, high cost agency staff support	7
Supporting Childcare	1,321	-710	1,618	-1,036	-29	Maximisation of grant income supporting priorities the service had already identified and have staff working on	-20
Short Breaks and Direct Payments	689	-59	1,193	-235	328	Increased demand for Direct Payments since change in legislation, further pressures linked to COVID19 & lack of commissioned services available £294k. Also increased demand for 1-2-1 support under Short Breaks due to lack of available location based services £206k, partly offset by recently awarded WG grant - £172k	434
Other Family Services incl Young Carers and ASD	946	-577	1,032	-724	-61	Maximisation of grant income, partially offsetting overspends elsewhere within the division	-103
Children's Services Mgt & Support (inc Eclipse)	1,165	-164	1,538	-473	64	Increased number of Unaccompanied Asylum Seeker Children, with projected costs in excess of expected income from the Home Office	-44
Children's Services - Other Variances					12		11
<b>Grand Total</b>					<b>5,358</b>		<b>3,937</b>

# Health & Social Services Scrutiny Report

## Budget Monitoring as at 31st October 2022 - Detail Monitoring

Division	Working Budget				Forecasted				Oct 2022	Notes	Aug 2022
	Expenditure £'000	Income £'000	Net non- controllable £'000	Net £'000	Expenditure £'000	Income £'000	Net non- controllable £'000	Net £'000	Forecasted Variance for Year £'000		Forecasted Variance for Year £'000
<b>Adult Services</b>											
<b>Older People</b>											
Older People - Commissioning	4,520	-912	675	4,283	4,386	-888	675	4,173	-110	Recruitment issues re Social Workers. Additional budget has been allocated in 2022/23 and a wide range of initiatives are being launched to increase recruitment.	-227
Older People - LA Home Care	9,265	-4,286	1,263	6,242	9,589	-4,489	1,263	6,362	120	Recruitment issues in respect of care workers has increased the reliance on Agency staff	88
Older People - Supported Living	103	0	0	103	103	0	0	103	0		0
Older People - Private/ Vol Homes	28,188	-13,241	328	15,275	28,194	-13,241	328	15,280	5		-48
Older People - Private Day Care	33	0	0	33	49	0	0	49	16		12
Older People - Extra Care	847	0	10	857	872	0	10	882	25		25
Older People - LA Home Care	7,836	0	750	8,586	7,738	0	750	8,488	-98		-162
Older People - MOW's	6	-6	0	-0	0	0	0	0	0		0
Older People - Direct Payments	1,285	-313	6	979	1,434	-313	6	1,128	149	Demand for Direct Payments remains high as an alternative to other service provision	143
Older People - Grants	2,973	-2,603	16	385	2,951	-2,603	16	364	-22		-26
Older People - Private Home Care	9,515	-2,638	116	6,992	9,873	-2,638	116	7,351	358	Additional costs in the Home Care Framework due to supporting rural provision	157
Older People - Ssmms	1,238	-309	99	1,028	1,188	-309	99	978	-50		-40
Older People - Careline	2,114	-1,077	4	1,040	2,114	-1,077	4	1,040	0		-0
Older People - Enablement	2,060	-485	174	1,748	1,504	-471	174	1,207	-541	Demand for reablement services remains high but capacity to deliver is constrained by staff recruitment issues. A wide range of initiatives have been launched to address this.	-447
Older People - Day Services	895	-84	117	928	493	-18	117	593	-335	Provision of day services is reduced compared to pre-pandemic levels.	-309
Older People - Private Day Services	236	0	0	236	236	0	0	236	0		0
<b>Older People Total</b>	<b>71,112</b>	<b>-25,954</b>	<b>3,557</b>	<b>48,715</b>	<b>70,723</b>	<b>-26,047</b>	<b>3,557</b>	<b>48,234</b>	<b>-482</b>		<b>-833</b>
<b>Physical Disabilities</b>											
Phys Dis - Commissioning & OT Services	861	-301	42	602	619	-108	42	553	-48		-48
Phys Dis - Private/Vol Homes	1,574	-313	13	1,274	1,314	-313	13	1,014	-260	Demand for residential placements is lower than pre-pandemic. Demand levels are increasing slowly.	-257
Phys Dis - Group Homes/Supported Living	1,447	-174	12	1,285	960	-174	12	797	-488	Demand for Supported Living placements is lower than pre-pandemic.	-506
Phys Dis - Community Support	186	0	1	188	141	0	1	143	-45		-58
Phys Dis - Private Home Care	340	-92	3	251	340	-92	3	251	0		0
Phys Dis - Aids & Equipment	828	-424	200	603	1,210	-814	200	596	-7		12
Phys Dis - Grants	161	0	0	161	150	0	0	150	-11		-9
Phys Dis - Direct Payments	3,024	-603	14	2,435	3,505	-603	14	2,916	481	Demand for Direct Payments remains high as an alternative to other service provision	456
Phys Dis - Manual Handling	4	0	0	4	4	0	0	4	0		0
Phys Dis - Independent Living Fund	53	0	0	53	27	0	0	27	-26		0
<b>Physical Disabilities Total</b>	<b>8,478</b>	<b>-1,909</b>	<b>286</b>	<b>6,855</b>	<b>8,271</b>	<b>-2,105</b>	<b>286</b>	<b>6,452</b>	<b>-404</b>		<b>-411</b>

**Health & Social Services Scrutiny Report**  
**Budget Monitoring as at 31st October 2022 - Detail Monitoring**

Division	Working Budget				Forecasted				Oct 2022 Forecasted Variance for Year £'000	Notes	Aug 2022 Forecasted Variance for Year £'000
	Expenditure £'000	Income £'000	Net non- controllable £'000	Net £'000	Expenditure £'000	Income £'000	Net non- controllable £'000	Net £'000			
<b>Learning Disabilities</b>											
Learn Dis - Employment & Training	1,921	-279	347	1,989	1,574	-57	347	1,865	-124	Provision of LD day services is reduced compared to pre-pandemic levels.	-123
Learn Dis - Commissioning	1,041	-35	144	1,149	1,022	-54	144	1,111	-38		-124
Learn Dis - Private/Vol Homes	12,296	-4,482	81	7,895	13,333	-4,482	81	8,932	1,037	Whilst demand for LD Residential Placements has not increased significantly, the budget has been reduced to reflect efficiency proposals. The delivery of this has been delayed.	978
Learn Dis - Direct Payments	4,490	-572	23	3,941	4,952	-572	23	4,404	462	Demand for Direct Payments remains high as an alternative to other service provision	459
Learn Dis - Group Homes/Supported Living	10,967	-2,295	82	8,754	12,861	-2,295	82	10,648	1,894	Whilst demand for LD Supported Accommodation has not increased significantly, the budget has been reduced to reflect efficiency proposals. The delivery of this has been delayed.	1,209
Learn Dis - Adult Respite Care	1,086	-812	116	390	1,184	-812	116	488	98		75
Learn Dis - Home Care Service	347	-161	4	190	347	-161	4	190	-0		0
Learn Dis - Day Services	2,672	-464	382	2,590	2,311	-260	382	2,433	-157	Provision of LD day services is reduced compared to pre-pandemic levels.	-209
Learn Dis - Private Day Services	1,179	-84	11	1,107	866	-84	11	794	-313	Provision of LD day services is reduced compared to pre-pandemic levels.	-483
Learn Dis - Transition Service	545	0	97	642	610	0	97	707	65		20
Learn Dis - Community Support	3,406	-162	24	3,267	3,406	-162	24	3,267	-0		-0
Learn Dis - Grants	530	-241	5	294	533	-305	5	232	-62		-63
Learn Dis - Adult Placement/Shared Lives	2,940	-1,992	84	1,032	2,331	-1,937	84	478	-554	Provision of LD day services which forms part of the Shared Lives Services, is reduced compared to pre-pandemic levels.	-318
Learn Dis/M Health - Ssmss	552	-138	38	452	553	-138	38	453	1		1
<b>Learning Disabilities Total</b>	<b>43,973</b>	<b>-11,718</b>	<b>1,438</b>	<b>33,692</b>	<b>45,884</b>	<b>-11,320</b>	<b>1,438</b>	<b>36,002</b>	<b>2,309</b>		<b>1,422</b>
<b>Mental Health</b>											
M Health - Commissioning	1,558	-154	83	1,488	1,213	-143	83	1,153	-335	Recruitment issues re Social Workers. Additional budget has been allocated in 2022/23 and a wide range of initiatives are being launched to increase recruitment.	-330
M Health - Private/Vol Homes	6,653	-3,377	41	3,317	7,180	-3,377	41	3,844	527	Whilst demand for MH Residential Placements has not increased significantly, the budget has been reduced to reflect efficiency proposals. The delivery of this has been delayed.	469
M Health - Private/Vol Homes (Substance Misuse)	151	-34	0	116	151	-34	0	116	0		0
M Health - Group Homes/Supported Living	1,648	-466	7	1,188	1,840	-466	7	1,381	192	Accommodation and Efficiency project plans for strategic longer term future accommodation options as well as current client group has experienced delays due to COVID19. The Progression & Review Team will prioritise Rightsizing in Supported Living in 2022.	438



**Health & Social Services Scrutiny Report**  
**Budget Monitoring as at 31st October 2022 - Detail Monitoring**

Division	Working Budget				Forecasted				Oct 2022	Notes	Aug 2022
	Expenditure £'000	Income £'000	Net non- controllable £'000	Net £'000	Expenditure £'000	Income £'000	Net non- controllable £'000	Net £'000	Forecasted Variance for Year £'000		Forecasted Variance for Year £'000
M Health - Direct Payments	273	-45	1	229	299	-35	1	265	36		124
M Health - Community Support	777	-78	12	711	571	-78	12	505	-206	Community Support Provision is reduced compared to pre-pandemic levels.	-83
M Health - Day Services	1	0	0	1	1	0	0	1	0		0
M Health - Private Home Care	88	-29	1	60	88	-29	1	60	-0		-0
M Health - Substance Misuse Team	382	-141	88	329	328	-141	88	275	-54		-61
<b>Mental Health Total</b>	<b>11,531</b>	<b>-4,324</b>	<b>233</b>	<b>7,440</b>	<b>11,670</b>	<b>-4,303</b>	<b>233</b>	<b>7,600</b>	<b>160</b>		<b>558</b>
<b>Support</b>											
Departmental Support	4,558	-3,005	799	2,352	4,572	-3,006	799	2,365	13		4
Performance, Analysis & Systems	498	-85	44	457	503	-89	44	458	1		0
VAWDASV	980	-980	8	8	980	-980	8	8	0		0
Adult Safeguarding & Commissioning Team	1,763	-62	100	1,801	1,841	-205	100	1,737	-65		-45
Regional Collaborative	1,938	-1,357	118	698	1,938	-1,357	118	698	0		0
Holding Acc-Transport	1,556	-1,886	98	-232	1,482	-1,812	98	-232	0		-1
<b>Support Total</b>	<b>11,293</b>	<b>-7,375</b>	<b>1,167</b>	<b>5,085</b>	<b>11,317</b>	<b>-7,450</b>	<b>1,167</b>	<b>5,034</b>	<b>-51</b>		<b>-42</b>
<b>Children's Services</b>											
Commissioning and Social Work	7,854	-109	1,682	9,427	8,960	-199	1,682	10,443	1,016	Increased agency staff costs forecast £585k re additional demand & difficulty recruiting permanent staff, legal costs £348k with additional external provision due to increased complexity of cases and increased demand for assistance to clients and their families £170k. This is partly offset by other net savings - £87k - staffing budget due to vacancies as not able to recruit and additional grant income	957
Corporate Parenting & Leaving Care	1,037	-124	71	984	937	-124	71	884	-101	Maximisation of grant income supporting priorities the service had already identified and have staff working on	-94
Fostering & Other Children Looked After Services	4,276	0	44	4,321	5,029	0	44	5,074	753	Specialist support (mainly agency) for 2 young people with highly complex needs £381k (1 additional since August). Boarded out costs re demand, allowance increases and additional payments due to connected carers £163k. Enhancement costs re more complex children in placements £46k, transport to school costs £44k re demand & increased fuel costs, one off IT equipment purchases for Carers £36k, an extension for 1 family £32k, panel costs £15k, promotion & marketing costs £13k. Increase in Special Guardianship Orders (SGO's) £23k	579
Adoption Services	564	0	37	602	1,203	-548	37	692	90	Increased staffing costs, including agency staff re ongoing service demands and maternity leave cover required for 3 members of the team	170
Out of County Placements (CS)	446	0	4	450	1,467	-31	4	1,441	990	3 new highly complex placements in 2022/23	881

**Health & Social Services Scrutiny Report**  
**Budget Monitoring as at 31st October 2022 - Detail Monitoring**

Division	Working Budget				Forecasted				Oct 2022	Notes	Aug 2022
	Expenditure £'000	Income £'000	Net non- controllable £'000	Net £'000	Expenditure £'000	Income £'000	Net non- controllable £'000	Net £'000	Forecasted Variance for Year £'000		Forecasted Variance for Year £'000
Residential Units	849	-365	109	594	2,369	-1,159	109	1,319	725	£432k Garreglwyd - significant agency staff costs forecast due to difficulty recruiting to vacant posts & sickness cover. This projected outturn position assumes £616k income from Hywel Dda University Health Board. £293k forecast overspend at the new Ty Magu Residential Unit - increased staffing costs re complex placements £253k and other estimated running costs £40k, with no budget or grant funding currently available for non-staffing costs	464
Respite Units	1,025	-12	116	1,129	1,053	-4	116	1,165	36	Emergency placement at Llys Caradog, requiring specialist, high cost agency staff support	7
Supporting Childcare	1,321	-710	342	953	1,618	-1,036	342	924	-29	Maximisation of grant income supporting priorities the service had already identified and have staff working on	-20
Short Breaks and Direct Payments	689	-59	16	646	1,193	-235	16	974	328	Increased demand for Direct Payments since change in legislation, further pressures linked to COVID19 & lack of commissioned services available £294k. Also increased demand for 1-2-1 support under Short Breaks due to lack of available location based services £206k, partly offset by recently awarded WG grant - £172k	434
Children's/Family Centres and Playgroups	956	-667	109	397	973	-672	109	409	12		11
CCG - Flying Start & Families First Grant	5,193	-5,186	14	22	5,193	-5,186	14	22	-0		-0
Other Family Services incl Young Carers and ASD	946	-577	24	393	1,032	-724	24	332	-61	Maximisation of grant income, partially offsetting overspends elsewhere within the division	-103
Children's Services Mgt & Support (inc Eclipse)	1,165	-164	31	1,032	1,538	-473	31	1,095	64	Increased number of Unaccompanied Asylum Seeker Children, with projected costs in excess of expected income from the Home Office	-44
<b>Children's Services Total</b>	<b>26,322</b>	<b>-7,972</b>	<b>2,600</b>	<b>20,950</b>	<b>32,565</b>	<b>-10,391</b>	<b>2,600</b>	<b>24,774</b>	<b>3,824</b>		<b>3,243</b>
<b>TOTAL FOR HEALTH &amp; SOCIAL SERVICES</b>	<b>172,709</b>	<b>-59,253</b>	<b>9,281</b>	<b>122,737</b>	<b>180,430</b>	<b>-61,615</b>	<b>9,281</b>	<b>128,095</b>	<b>5,358</b>		<b>3,937</b>

Capital Programme 2022/23						
Capital Budget Monitoring - Report for October 2022 - Main Variances						
	Working Budget			Forecasted		
DEPARTMENT/SCHEMES	Expenditure £'000	Income £'000	Net £'000	Expenditure £'000	Income £'000	Net £'000
- Social Care	397	0	397	388	-56	332
CHILDREN	997	-253	744	917	-307	610
Rhydygors Intermediate Care Project	734	0	734	600	0	600
Purchase of van	10	0	10	10	0	10
Flying Start	253	-253	0	307	-307	0
TOTAL	1,394	-253	1,141	1,305	-363	942

Variance for Year £'000
-65
-134
-134
0
0
-199

Comment
Slippage on the Learning Disability Accommodation.

Mae'r dudalen hon yn wag yn fwiadol

<b>Social Care</b>
<b>Capital Budget Monitoring - Scrutiny Report For October 2022</b>

		Working Budget			Forecasted		
Scheme	Target Date for Completion	Expenditure £'000	Income £'000	Net £'000	Expenditure £'000	Income £'000	Net £'000
Learning Disabilities Accommodation Developments	Mar'23	157	0	157	90	0	90
Learning Disabilities Developments		157	0	157	90	0	90
<b>Extra Care Schemes</b>	<b>Ongoing</b>	<b>240</b>	<b>0</b>	<b>240</b>	<b>242</b>	<b>0</b>	<b>242</b>
Cartref Cynnes Development Carmarthen		240	0	240	242	0	242
<b>Intermediate Care Fund (ICF) - Discretionary Capital Programme</b>	<b>Mar'22</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>45</b>	<b>-45</b>	<b>0</b>
ICF - Digital Transformation & Record Management		0	0	0	36	-36	0
<b>ICF Main Capital Programme</b>		<b>0</b>	<b>0</b>	<b>0</b>	<b>11</b>	<b>-11</b>	<b>0</b>
ICF Care Homes Grant Fund		0	0	0	11	-11	0
<b>NET BUDGET</b>		<b>397</b>	<b>0</b>	<b>397</b>	<b>388</b>	<b>-56</b>	<b>332</b>

Variance for Year £'000	Comment
-67	Slippage on the Learning Disability Accommodation. Projects to be delivered in future years.
-67	Slip to 2023/24. Options currently under consideration to enhance service delivery. £90k works at Johnston Centre in current year.
2	
2	
0	
0	
0	
0	
0	
-65	

Children

Capital Budget Monitoring - Scrutiny Report For October 2022

		Working Budget			Forecasted		
Scheme	Target Date for Completion	Expenditure £'000	Income £'000	Net £'000	Expenditure £'000	Income £'000	Net £'000

Rhydygors Intermediate Care Projects - ICF	Mar'22	734	0	734	600	0	600
Rhydygors Intermediate Care Project		734	0	734	600	0	600
All Wales Play Opportunities Grant	Sept '22	10	0	10	10	0	10
Purchase of van		10	0	10	10	0	10
Flying Start Capital Expansion Programme	Mar '23	253	-253	0	307	-307	0
Slying Start 2020/21		0	0	0	38	-38	0
Flying Start 2021/22		0	0	0	16	-16	0
Flying Start 2022/23		253	-253	0	253	-253	0
NET BUDGET		997	-253	744	917	-307	610

Grand Total		1,394	-253	1,141	1,305	-363	942
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Variance for Year £'000	Comment
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-134	
-134	Slip to 2023/24.
0	
0	
0	
0	
0	
0	
-134	

-199	
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**2022/23 Savings Monitoring Report**  
**Health & Social Services Scrutiny Committee**  
**24th January 2023**

1 Summary position as at : 31st October 2022

£265 k variance from delivery target

	2022/23 Savings monitoring		
	2022/23	2022/23	2022/23
	Target	Delivered	Variance
	£'000	£'000	£'000
Education & Children	150	0	150
Communities	1,453	1,338	115
	<b>1,603</b>	<b>1,338</b>	<b>265</b>

2 Analysis of delivery against target for managerial and policy decisions:

Managerial

£265 k Off delivery target

Policy

£0 k ahead of target

	MANAGERIAL			POLICY		
	2022/23	2022/23	2022/23	2022/23	2022/23	2022/23
	Target	Delivered	Variance	Target	Delivered	Variance
	£'000	£'000	£'000	£'000	£'000	£'000
Education & Children	150	0	150	0	0	0
Communities	1,453	1,338	115	0	0	0
	<b>1,603</b>	<b>1,338</b>	<b>265</b>	<b>0</b>	<b>0</b>	<b>0</b>

3 Appendix F (i) : Savings proposals not on target

Appendix F (ii) : Savings proposals on target (for information)

DEPARTMENT	2021/22 Budget	FACT FILE	2022/23 Proposed	2022/23 Delivered	2022/23 Variance	EFFICIENCY DESCRIPTION	REASON FOR VARIANCE
	£'000		£'000	£'000	£'000		

Managerial - Off Target

Education & Children

Children's Services

Garreglwyd ASD Residential Setting	444	Provision of residential care for children aged 11-19 who are autistic and have very complex needs at Garreglwyd Special Residential Unit.	150	0	150	The intention is to generate income at Garreglwyd from the sale of beds / residential places to neighbouring Authorities. There will be 2 spare places / beds from April 2022, which should generate sufficient income to meet the identified efficiency saving if sold at market rate.	Provision required for CCC pupils, therefore income not achievable
Total Children's Services			150	0	150		

Education & Children Total	150	0	150
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Communities

Adult Social Care

Residential and Supported Living		Supported Living is provided for those individuals with Learning Disabilities or Mental Health issues who need support with daily living tasks to remain in the community. Support is provided from staff in the setting which can range from a few hours to 24/7 in some circumstances. Promoting independence is a key aspect of supported living.	165	50	115	Rightsizing of placements to maximise independence and mitigate against over provision, deregistration of residential care to Supported Living. Collaborative opportunities for income including grants	Accommodation projects have been on hold and we have been unable to undertake reviews for rightsizing or progress the deregistration with providers. This work is being picked up at pace but there will not be a full effect of the year's savings due to the months where essential business and safeguarding was prioritised over strategic work.
Total Adult Social Care			165	50	115		

Communities Total	165	50	115
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Policy - Off Target

NOTHING TO REPORT



DEPARTMENT	2021/22 Budget	FACT FILE	2022/23 Proposed	2022/23 Delivered	2022/23 Variance	EFFICIENCY DESCRIPTION
	£'000		£'000	£'000		
Managerial - On Target						
Communities						
Integrated Services						
Domiciliary Care	13,980	Domiciliary Care is provided to approx. 1,000 individuals in the county in. On average over 11,000 hours per week are delivered by in-house and independent domiciliary care agencies.  - Around 250 individuals receive care from two carers (known as "double handed" care). - Approx. 170 individuals receive a large package of care involving 4 calls per day. - Fulfilled Lives is a model of domiciliary care which has been developed for individuals living with dementia which has demonstrated that the service can maintain people living at home for longer than traditional domiciliary care. The plan is to expand the service to cover the entire county. - The Reablement Service provides short term domiciliary care. The number of clients who receive Reablement is over 500 and 55% leave the service with no long term care package. - Information, Advice and Assistance (IAA) and the Carmarthenshire United Support Project (CUSP) are both preventative services which support individuals to maintain their independence without the need for statutory social services. By increasing the proportion of referrals that go through IAA or CUSP, it reduces the demand on statutory services. - The specialist Continence service has been established within Community Nursing. By providing the right continence products to meet the individual's continence needs, it is possible to reduce the number of visits per day of domiciliary care.	510	510	0	-To reduce the number of clients receiving small packages by 125 people (50%), in line with recommendations of Prof Bolton '-Reduce the number of people receiving 4 calls per day or more by 1%. This equates to 11 people per year. '-Increase number of people with dementia receiving Fulfilled Lives service from 85 (July 2021) to 105 in Year 1, 125 in Year 2, 140 in Year 3. (The figure in March 2019 was 39) '-To increase the number of people not requiring a long term service - To reduce double handed care by a further 20 cases in Year 1; 20 in Year 2; Maintain in Year 3.
Extra Care		Extra Care facilities provide supported accommodation as an alternative to a residential care home placement. There are 4 extra care facilities (Cartref Cynnes, Ty Dyffryn, Plas y Môr and Cwm Aur) for older people. A domiciliary care service is provided to those tenants living in the Extra Care facilities who require care and support. The aim of Extra Care is to avoid or delay the need for a residential care placement. Residential care is provided in local authority and private sector care homes for individuals who can no longer live independently in the community. Depending on the nature of their needs, their placement may be made by the local authority or jointly with the health board, or entirely by the health board if they qualify for free continuing health care (CHC).	50	50	0	<b>EXTRA CARE</b> Increase in number of Extra Care Category A residents with complex care needs. Extra Care is a strategy to reduce residential placements.  <b>TARGET:</b> Increase number of people in Cat A flats from 68 (average 2020/21) to 77 by 2024/25, thereby preventing 9 placements.
Residential Homes		Residential care homes provide accommodation as well as 24-hour personal care and support for older people and adults who struggle to live independently, but do not need nursing care. Residential care homes help people manage daily life, such as assisting with getting dressed, washing and eating.	50	50	0	Residential Care Manage Demand from hospital including CHC + Out of County placement
Cross Departmental - Print		Reduction in print budgets following better ways of working	2	2	0	Reduction in print budgets following better ways of working
Cross Departmental - Travel		Reduction in travel budgets following better ways of working	25	25	0	Reduction in travel budgets following better ways of working
Total Integrated Services			637	637	0	
Adult Social Care						
Shared Lives		Shared Lives provides placements for individuals with Learning Disabilities or Mental Health issues with families that have been approved as Shared Lives Carers.	110	110	0	Shared Lives – Stepping down two individuals from residential care
Day Services		Day services are provided for individuals with a Learning Disability by a number of external providers, particularly those with the most complex needs. The vision for the in house day service is that our building based service will cater for those with the most complex needs, thus reducing the reliance on external provision.	330	330	0	Accommodating individuals with complex needs in house provision in line with transformation plans to accommodate those with the most complex needs in building based services, and maximise use of community and local authority provision to promote independence.
Print		Reduction in print budgets following better ways of working	3	3	0	Based on 50% reduction of 2021/22 budgets
Travel		Reduction in travel budgets following better ways of working	32	32	0	Based on 50% reduction of 2021/22 budgets
Total Adult Social Care			475	475	0	
Support Services						
Print		Reduction in print budgets following better ways of working	18	18	0	Based on 50% reduction of 2021/22 budgets
Travel		Reduction in travel budgets following better ways of working	7	7	0	Based on 50% reduction of 2021/22 budgets
Postages		Reduction in postage budgets	4	4	0	Reduction in postage budgets
Departmental Managerial Restructure		The service provides business support for Social Care. The functions include payment of creditors, management of transport and premises; the assessment and collection of income for residential and non residential services; and general business support	75	75	0	Review of Managerial posts across Communities Department
Transport		The service provides transport support for Social Care.	70	70	0	Review of Transport for service users, making better use of the buses available, and increasing contracted in work
Print		Reduction in print budgets following better ways of working	1	1	0	Based on 50% reduction of 2021/22 budgets
Travel		Reduction in travel budgets following better ways of working	1	1	0	Based on 50% reduction of 2021/22 budgets
Total Support Services			176	176	0	
Communities Total			1,288	1,288	0	

Policy - On Target

NOTHING TO REPORT

Mae'r dudalen hon yn wag yn fwiadol

Eitem Rhif 6

**PWYLLGOR CRAFFU IECHYD A  
GWASANAETHAU CYMDEITHASOL  
24<sup>ain</sup> IONAWR 2023**

**YMGYNGHORI YNGHYLCH STRATEGAETH Y GYLLIDEB  
REFENIW 2023/24 TAN 2025/26**

Atodiad A - Strategaeth ar gyfer y Gyllideb Gorfforaethol o 2023/24 tan 2025/26

Atodiad A (i) - Crynodeb effeithlonrwydd sy'n ymwneud â lechyd a Gwasanaethau Cymdeithasol

Atodiad A (ii) – Crynodeb Twf Gwasgedd sy'n ymwneud â lechyd a Gwasanaethau Cymdeithasol

Atodiad B - Adroddiad Monitro Cyllideb sy'n ymwneud â lechyd a Gwasanaethau Cymdeithasol

Atodiad C - Crynhoad o'r Taliadau sy'n ymwneud â lechyd a Gwasanaethau Cymdeithasol

**GOFYNNIR I'R PWYLLGOR CRAFFU:**

- ystyried a rhoi sylwadau ar gynlluniau strategaeth y gyllideb
- ystyried a rhoi sylwadau ar gynlluniau ar gyfer arbedion effeithlonrwydd yn eu meysydd gwasanaeth hwy, a glustnodir yn Atodiad A(i)
- cyflwyno unrhyw gynlluniau eraill ar gyfer arbedion effeithlonrwydd.
- edrych yn fanwl ar y Gyllidebau Adrannol
- cymeradwyo'r Crynhodau o'r Taliadau

**Y Rhesymau:**

Yn ei gyfarfod ar 9<sup>fed</sup> Ionawr 2023, bydd y Cabinet wedi ystyried Strategaeth y Gyllideb Refeniw o 2023/24 tan 2025/26 (Atodiad A) ac yn cymeradwyo'r adroddiad at ddibenion ymgynghori. Yn y cyfarfod caiff y wybodaeth ddiweddaraf ei rhoi ar lafar ynghylch unrhyw newidiadau neu gynlluniau penodol gan y Cabinet, os bydd hynny'n briodol.

**AELODAU'R CABINET SY'N GYFRIFOL AM Y PORTFFOLIO:**

- Cyng. Jane Tremlett (lechyd a Gwasanaethau Cymdeithasol)
- Cyng. Alun Lenny (Adnoddau)

<b>Y Gyfarwyddiaeth:</b> Gwasanaethau Corfforaethol	<b>Swyddi:</b>	<b>Rhif Ffôn / Cyfeiriad E-bost:</b>
<b>Enw'r Cyfarwyddwr:</b> Chris Moore	Cyfarwyddwr y Gwasanaethau Corfforaethol	01267 224120 <a href="mailto:CMoore@sirgar.gov.uk">CMoore@sirgar.gov.uk</a>
<b>Awdur yr adroddiad:</b> Randal Hemingway	Pennaeth y Gwasanaethau Corfforaethol	01267 224886 <a href="mailto:RHemingway@sirgar.gov.uk">RHemingway@sirgar.gov.uk</a>

**EXECUTIVE SUMMARY**

**HEALTH & SOCIAL SERVICES**  
**SCRUTINY COMMITTEE**  
**24<sup>th</sup> JANUARY 2023**

**REVENUE BUDGET STRATEGY CONSULTATION**  
**2023/24 to 2025/26**

The objective of the report is to allow members to consider the corporate budget strategy for the financial years 2023/24 to 2025/26 to consider the service delivery impact and options for the forthcoming years.

The report is set out as follows:

**Appendix A**

- The attached report is a copy of the Revenue Budget Strategy 2023/24 to 2025/26 that has been presented to the Cabinet. As part of the budget consultation process the report is presented to this Scrutiny Committee for your consideration.
- The report provides members with an initial view of the revenue budget issues for the forthcoming year and also reflects departmental submissions.

**Appendix B**

Current budget extracts for Health & Social Services.

**Appendix C**

Charging Digest for Health & Social Services. The charges for 2023/24 have yet to be adopted and any change to the proposed charges will impact on the budget/efficiency proposals.

**DETAILED REPORT ATTACHED?**

**YES**

## IMPLICATIONS

I confirm that other than those implications which have been agreed with the appropriate Directors / Heads of Service and are referred to in detail below, there are no other implications associated with this report.

Signed: **Chris Moore** Director of Corporate Services

Policy, Crime & Disorder and Equalities	Legal	Finance	ICT	Risk Management Issues	Staffing Implications	Physical Assets
<b>YES</b>	<b>NONE</b>	<b>YES</b>	<b>NONE</b>	<b>NONE</b>	<b>NONE</b>	<b>NONE</b>

### 1. Policy and Crime & Disorder

The budget is being prepared having regard to the Improvement Plan.

### 3. Finance

The report provides an initial view of the Budget Strategy for 2023/24, together with indicative figures for the 2024/25 and 2025/26 financial years. The impact on departmental spending will be dependent upon the final settlement from Welsh Government and the resultant final Budget adopted by County Council.

**CABINET MEMBER PORTFOLIO  
HOLDERS AWARE/CONSULTED?**  
YES

(Include any observations here)

**Section 100D Local Government Act, 1972 – Access to Information  
List of Background Papers used in the preparation of this report:**

**THESE ARE DETAILED BELOW:**

Title of Document	File Ref No. / Locations that the papers are available for public inspection
2023/24 3 year Revenue Budget	Corporate Services Department, County Hall, Carmarthen

Mae'r dudalen hon yn wag yn fwriadol

# REPORT OF DIRECTOR OF CORPORATE SERVICES

## Health & Social Services Scrutiny Committee

24<sup>th</sup> January 2023

### REVENUE BUDGET STRATEGY 2023/24 to 2025/26

(Copy of Cabinet report 09/01/2023)

<b>DIRECTOR &amp; DESIGNATION</b>	<b>DIRECTORATE</b>	<b>TELEPHONE NO.</b>
<b>C Moore, Director of Corporate Services</b>	<b>Corporate Services</b>	<b>01267 224121</b>
<b>AUTHOR &amp; DESIGNATION</b>	<b>DIRECTORATE</b>	<b>TELEPHONE NO</b>
<b>R Hemingway, Head of Financial Services</b>	<b>Corporate Services</b>	<b>01267 224886</b>

## 1. INTRODUCTION

- 1.1. Cabinet in October 2022 received a report on the Revenue Budget Outlook for 2023/24 to 2025/26 which appraised Members of the financial outlook and the proposals for taking forward the budget preparation.
- 1.2. This report provides Members with the current view of the Revenue Budget for 2023/24 together with indicative figures for the 2024/25 and 2025/26 financial years. The report is based on officers' projections of spending requirements and takes account of the provisional settlement issued by Welsh Government on 14<sup>th</sup> December 2022.
- 1.3. Whilst significant work has already been undertaken in preparing the budget, this represents an initial position statement which will be updated over the coming months as the budget is further developed, council members are engaged and public consultation takes place. The final settlement is due to be received from Welsh Government on 7<sup>th</sup> March 2023.
- 1.4. The report is broken down into six parts:
  - Funding Projections/Provisional Settlement
  - Budget Requirement
  - Impact on the Authority's budget requirement
  - Consultation
  - Conclusion
  - Recommendations

## 2. FUNDING PROJECTIONS/PROVISIONAL SETTLEMENT

- 2.1. The provisional settlement was announced on Wednesday 14<sup>th</sup> December 2022. Provisional figures for individual Local Authorities were provided for 2023/24, with indicative figures for 2024/25.
- 2.2. The Westminster Autumn Statement announced in November 2022 included a significant Barnett consequential for Welsh Government, reported at £1.2 billion over two years. This was primarily made up of increased funding for Education, Health and Social Care, and changes to business rates, all of which are devolved functions.
- 2.3. The main points of the Provisional Settlement 2023/24 on an all Wales basis are as follows:
  - 2.3.1. Local government revenue funding for 2023/24 set at £5.514 billion, an increase of 8.0% (£403 million) compared to 2022/23. Like for like, the increase is 7.9% on an all-Wales basis.
  - 2.3.2. The minister's letter accompanying the settlement highlights that the increase includes funding to meet the Foundation Living Wage, as well as passporting the Education consequential from the UK Autumn Statement.
  - 2.3.3. Whilst this is welcome, the inflationary pressures far exceed the funding provided. In particular, no additional funding has been provided to meet the inherent budget shortfall going forward as a result of the 2022 pay awards.
  - 2.3.4. There is no funding floor, meaning a wide variation between individual Local Authorities, ranging from +9.3% (Monmouthshire) to +6.5% (Blaenau Gwent). These variances are driven by updates to key datasets which influence the funding allocation, such as the number of Universal Claimants and Free School Meal Pupils in particular areas.
- 2.4. The Settlement figures for Carmarthenshire are:
  - 2.4.1. After adjustments for WG identified transfers, the increase in the provisional settlement is 8.5% (£26.432 million). The Aggregate External Finance (AEF) therefore increases to £338.017 million in 2023/24.

This settlement is significantly above the indicative figure of a 3.4% increase and provides some £15.5m more than our original assumption, **however Welsh Government themselves recognise that even this increased figure will not be enough to meet inflationary pressures facing councils and difficult decisions will need to be made.** The



level of inflationary cost increases is on a scale not seen for several decades, as discussed in detail later in this report.

We have set our Medium Term Financial Plan (MTFP) assumptions for 2023 and beyond to accommodate an easing of inflation versus current rates. Whilst the Office of Budget Responsibility (OBR) forecasts a sharp reduction in CPI over the next 12 months – we have followed this pattern, albeit at a higher level – this is because the OBR forecast includes in particular the impact of energy and food costs, which our budget accommodates as separate cost pressures. A key assumption is that across our workforce, pay awards track the prevailing inflation rate over the medium term. The financial model forecasts a requirement for £20m savings over the three year MTFP period.

Details of the many Welsh Government Service Specific Grants were provided alongside the provisional settlement on 14 December 2022 at an all-Wales level. For 2023/24, as has been standard over several years, most remain at a broadly similar level (cash value) to previous years, which will in reality reduce outputs. With the level of general inflation as well as pay awards at a much higher level, the impact of this next year will be significant.

**2.5.** There are however some important updates to specific grants:

- There is new funding of £40m all-Wales to provide continued support to Ukrainians seeking refuge in Wales. This funding will be critical to mitigate any unfunded pressure on Local Authority budgets, meaning that the £1m pressure recognised in the October report can now be released.
- WG has provided additional £5.5m funding to flatline the Recruit Recover Retain Standards (RRRS), instead of the planned reduction. This will enable schools to continue catchup/recovery activities.
- The Additional Learning Needs Transformation grant has nearly doubled from £6.6 million to £12 million across Wales. This increase is estimated to contribute c. £300k-400k to Carmarthenshire.
- The Pupil Development Grant has been increased by a reported £9m across Wales, which is estimated at c. £500k-600k to Carmarthenshire

As with last year, there are a number of grant changes referred to in the text to the main WG budget narrative, for which the values do not appear to be reflected in the Local Government provisional grant tables – it is assumed that they are due to be updated for the final settlement.

### **3. BUDGET REQUIREMENT 2023/24**

#### **3.1. Current Years performance (2022/23)**

3.1.1. As the Authority's core spending requirement remains constant year on year, a review of current year's performance is important in identifying whether there are any underlying problems within the base budget

3.1.2. The current projection for the Revenue Outturn for 2022/23 (based on the October 2022 monitoring) is as follows

Service	Approved Budget £'000	Total Expenditure Forecast £'000	Variance Forecast For Year £'000
Chief Executive	17,218	16,687	-531
Communities	119,589	122,223	2,634
Corporate Services	29,116	28,235	-881
Education and Children's Services	187,394	191,091	3,697
Environment	65,784	65,709	-75
<b>Departmental Expenditure</b>	419,101	423,945	4,844
Unfunded Pay offers		6,300	6,300
Corporate contingency	3,000	200	-2,800
Capital Charges	-17,694	-20,194	-2,500
Levies and Contributions	11,479	11,477	-2
Transfer to/ from Reserves	0	-2,370	-2,370
<b>Net Expenditure</b>	415,885	419,358	3,473

The main reasons for the departmental variances are as follows:

- Chief Executive's Department: underspends on member pay and travelling, registrars and vacant posts across the department, offset by People Management overspends
- Education and Children's Services: Significant overspends in children's services due to increased demand and agency costs, overspends in ALN budgets and School Meals Service, offset by additional grants in Early Years non-maintained provision.
- Communities Department: underspends in Older Peoples and Physical Disabilities budgets are offset by overspends in Learning Disabilities and Mental Health divisions. Additionally, Leisure income levels have been gradually returning to pre-pandemic levels, however this creates an in-year overspend. It should also be noted that without the sectoral staffing shortages in social care, the overspend could be significantly higher.

- Corporate Services: there are underspends on pre-Local Government Reorganisation pension costs, and Council Tax Reduction, partially offset by an overspend in Rent Allowances.
- Environment Department: Overspends in waste services, school transport and reduced car park usage post-pandemic, offset by vacant posts and reduced property maintenance activity due to contractor capacity.

At this point the Authority is currently forecasting an overspend of £3.5 million which will need to be met from general balances. **It is imperative that the structural pay issue causing this is dealt with in next year's budget as this is not a sustainable financial position.**

### 3.2. Validation

3.2.1. Validation reflects the changes in expenditure requirements to deliver the **current level** of services in future years. Primarily this is inflation, but also includes some service specific changes. Some areas of inflation are currently at rates that have not been seen in decades and present risks to our budget. The key validation factors are as follows:

	<u>2023/24</u> <u>Original</u>	<u>2023/24</u> <u>Proposed</u>	<u>2024/25</u>	<u>2025/26</u>
General inflation - Expenditure	3.0%	5.0%	3.0%	2.0%
General inflation - Fees & Charges	2.5%	10.0%	3.0%	2.0%
Electricity & Gas	5.0%	£9.5m	-10.0%	0.0%
Fuel	5.0%	50.0%	3.0%	5.0%
Pay Inflation - non teaching	2.5%	5.0%	3.0%	2.5%
Pay Inflation - Teaching	2.5%	5.0%	3.0%	2.5%
NI increase	nil	-1.25%	nil	nil
Levies (see para 3.2.9)	2.5%	13.0%	3.0%	2.0%
Pension Contributions	nil	-1.8%	nil	nil
Capital Charges	£500k	£500k	£500k	£500k

3.2.2. With the exception of pay, the largest change to the council's budget is the sharp increase in energy and fuel costs. As with large parts of the public sector, our gas and electricity needs are procured by Crown Commercial Services, who aggregate their client's requirements to secure prices in the year ahead. Whilst this paid handsome dividends for our 2022/23 energy needs, the wholesale energy market has been at unprecedented levels, largely driven by the war in Ukraine. Carmarthenshire has set a two year purchasing strategy, with around three quarters of our energy needs already secured for 2023/24 and half for 2024/25. Based on the latest figures from Crown Commercial Services, we will need to add £9.5m to energy

budgets for 2023/24, however there is expected to be a 10% reduction for 2024/25 which is built into our calculations.

3.2.3. The cost of Road Transport Fuel has also increased rapidly over the last year. This affects both the council's own fleet, for which a 50% price increase has been added to budgets, as well as third party run services such as school transport, for which an explicit budget pressure is included within Appendix B.

3.2.4. The Council's 2022/23 budget was set on the basis of a 4% pay award for both NJC staff (the largest share of our payroll by value and staff numbers) and Teachers. Against this:

3.2.5. The NJC award has been agreed at a flat value of £1,925 across all grades, which equates to a 7.1% increase when applied to our workforce. The unbudgeted 3.1% "catchup" must be built into the budget calculations for 2023/24

3.2.6. The independent pay review body's recommendation of a 5% increase for all Teachers has been accepted by Welsh Government, but at this point Unions are balloting for strike action, demanding an uplift to 12%. Our draft budget includes the 1% "catchup" to 5%, with a recognition that any extra above this would be unfunded and represent an explicit significant risk. Every 1% is worth approximately £1m.

3.2.7. The previous MTFP planning assumptions include future annual pay awards of 2.5% for all staff. This was updated to 5% for 2023/24 in the budget outlook paper to reflect the higher inflation combined with the level of industrial action across both the public and private sector currently. Looking beyond this, the picture is highly uncertain, therefore our assumption is that pay growth mirrors inflation.

**The impact of nationally set pay awards adds c. £19m to the estimated budget requirement for 2023/24, and a total of £33m over the 3 year planning period.**

3.2.8. Against these extraordinary increases, we are able to offset three separate cost savings which partially mitigate the scale of the increase required:

- Within the Autumn Statement, the Chancellor confirmed the removal of the Health and Social Care Levy. As the 2022-23 allowed for an increase of £2m across council employed staff

and a further £500k for commissioned care, these can now be reversed.

- Staffing budgets have historically been set at the “top of paycales” – this means for individual jobs, the budget provides for the maximum pay point an individual employee could reach in that role. Whilst prudent budgeting, this leads naturally to an inherent underspend due to normal levels of staff turnover, internal promotions etc. By budgeting more precisely according to the exact makeup of the current workforce, we are able to reduce staffing budgets by an estimated £2.5m. This would apply to all departments, with the exception of delegated school budgets, as they are governed by the fair funding formula.
- Strong investment returns and prudent stewardship of the Dyfed Pension Fund over many years has resulted in a funding surplus, confirmed by the fund’s independent actuaries following the most recent Triennial valuation of the Dyfed Pension Fund which has been carried out over the last year. As a consequence, Carmarthenshire is able to reduce our Employers contribution rate by 1.8%, which provides a saving of £2.8m. The final valuation results will be notified to Carmarthenshire before the end of the Financial Year.

**These three measures, taken together, are worth nearly £8m, and without which, the budget reductions requirement and/or council tax increase would have been considerably more challenging.**

3.2.9. We understand from the Fire Authority that their indicative budget assumed a levy increase of 13%. Since this was agreed, Welsh Government has indicated that Fire Authorities will be required to meet the ongoing annual costs of the emergency service network, the share of which we estimate and anticipate will add £150k to Carmarthenshire and is shown in the pressures appendix for reference. This is yet to be confirmed by the Fire Authority in a formal meeting.

3.2.10. As a result of these factors, validation adds over £30 million to the current year’s budget.

### **3.3. Cost Reduction Programme**

In anticipation of the settlement challenges, significant work to review service efficiencies/rationalisation proposals has been undertaken.

3.3.1. The savings targets set for each financial year are as follows:

	2023/24 £m	2024/25 £m	2025/26 £m
Original target – MTFP (March 2022)	3.839	5.333	n/a
Budget Outlook (October 2022)	18.800	n/a	n/a
Proposed Savings (following Provisional Settlement and other budget adjustments)	9.377	6.448	4.531

3.3.2. Accordingly, departments have developed a range of proposals, and these efficiencies are included in **Appendix A** of this report.

- The efficiency proposals are categorised as follows:  
 Managerial – Efficiencies that result in no perceivable change to the overall level of service delivery.  
 Policy – Efficiency or service rationalisation proposals that will directly affect service delivery.

	2023/24 £m	2024/25 £m	2025/26 £m
Managerial	6.136	3.641	2.755
Existing Policy	0	0.200	0.952
New Policy	3.241	0.543	0.289
<b>Total</b>	<b>9.377</b>	<b>4.384</b>	<b>3.996</b>

(Detail at **Appendix A**)

3.3.3. More work will need to be undertaken to further develop these efficiencies.

### 3.4. New Expenditure Pressures and contingency

3.4.1. New expenditure pressures are the combinations of additional cost to meet existing service needs e.g. increased client base/greater service take up and the costs of meeting change in service provision e.g. policy changes.

3.4.2. The original budget outlook report included £5.5 million per annum to meet growth pressures.

As with recent years, a much higher value of initial growth bids were received from departments, totalling £17 million. Based on an evaluation of the value and unavoidable nature of pressures submitted as well as additional funding identified through grants as explained in paragraph 2.5 above. Initial indications that many of the submissions are genuinely unavoidable and have already been constrained where practical. At this stage in the budget development, and pending further analysis to be undertaken by Directors, an indicative sum of £12 million been allocated across departments (Appendix B).

This budget round, social care pressures in particular have been at a very high level:

- the Foundation Living Wage, which impacts commissioned social care delivery, has been increased to £10.90, a 10% uplift.
- As well as demographic growth pressures for older people's budgets, this year's bid recognises the demographic increase in adults living with learning disabilities, which has seen a significant overspend in the current year.
- There are significant and unavoidable increases to energy and food costs incurred by residential care providers.

Last year's budget provided part year increased funding to support changes to the waste collection methodology – required to achieve increasingly challenging statutory Welsh Government recycling targets. This budget completes this with a further £0.8m, which will also contribute towards the decarbonisation agenda.

The Education and Childrens department bids include areas of acute overspend in the current year such as ALN and Inclusion services, and pressures on children's services.

3.4.3 In total, pressures funding adds £12 million to the budget, including an unallocated sum of £250k. The detail is provided at **Appendix B**.

3.4.4 Last year's budget included an explicit contingency budget of £3.5 m, of which £0.5m was ringfenced for social care. This was

to meet increased costs or lost income following the cessation of the WG hardship scheme which came to an end in March 2022.

Of the £3m corporate contingency, £200k has been allocated to school transport costs, with additional allocations likely to be needed to cover a range of budgetary issues such as sustained reduction in car park usage and PPE purchase and storage. As this requirement is much lower than what was feared, and given the scale of the budget gap, **it is proposed that £1.5m can be released.**

### 3.5. Schools Delegated Budgets

- 3.5.1 Over recent years, our MTFP has provided in full for known pressures to school budgets including inflationary costs and pay awards, without requiring any budget reduction proposals. School balances have also benefitted from additional grant funding provided by Welsh Government, with aggregate balances in March 2022 totalling £15.2m.

In 2022/23 delegated school budgets represent more than 30% of the authority's net revenue budget. Given the scale of the financial challenge this year, it is impossible to maintain this protection without significantly impacting other council services. This budget therefore includes a £2.7m saving applied, which is consistent with the level of savings required of other areas of council services.

Members should also note that as outlined in paragraph 2.5 above, there are increases to the RRRS grant (which was not expected to continue at the same level), ALN and PDG grants. These will all help to support education funding over the year ahead.

Immediately following the provisional settlement publication, there were calls to ensure that the additional Education Barnett consequential funding was indeed spent on Education. This draft budget meets and exceeds that expectation.

### 3.6. Internal Funding

- 3.6.1. Generally speaking, whilst the use of reserves to support annual budgets should not be summarily discounted, it must be treated with caution. Funding on-going expenditure from such funds merely defers and compounds difficult financial problems to the following year. One-off items of expenditure within any budget proposal lend themselves better for such funding support.



3.6.2. In deliberating this point however, members must bear in mind any **inherent risks** that may be built into the budget strategy. These include:

- Cash-flat grants next year with reductions in 2024/25, which inevitably will either reduce outputs, or increase pressure on core departmental budgets
- Teachers 2022 Pay Award – as this is currently not agreed by Unions
- 2023 NJC and Teachers Pay awards – our 5% assumption may be insufficient if inflation stays higher for longer
- Possible COVID19 resurgence, for which we have very little budgetary contingency, and would need to fall back upon reserves
- Social care delivery – the true demand pressures are currently constrained by what is operationally deliverable by the workforce – any positive progress made to increase capacity in this area will in effect have a negative impact on the budget

Following the significant change to funding from Westminster and the unrecognisable inflationary environment, Welsh Government has marginally increased its indicative settlement for 2024/25 from 2.4% to 3.0%. We have not uplifted our assumptions out of prudence, based upon:

- The indicative reduction in specific grant values could credible outweigh this, dependent upon individual grants and the extent to which they support core service delivery and fund staffing (direct or commissioned)
- The wide range in Local Authorities individual settlements. The 0.6% increase is dwarfed by the 2.8% variation from highest to lowest settlement.

It should also be noted that within the Westminster Government Autumn statement, much of the fiscal tightening is planned in the three years following the General Election in 2025.

3.6.3. The following table summarises the main categories of reserves held by the Authority.

	1 <sup>st</sup> Apr 2022 £'000	31 <sup>st</sup> Mch 2023 £'000	31 <sup>st</sup> Mch 2024 £'000	31 <sup>st</sup> Mch 2025 £'000
Schools Reserves	15,205	7,815	7,815	7,815
General Reserves	13,468	9,995	9,995	9,995
Earmarked Reserves	139,328	112,831	77,955	61,744

## **School Reserves**

- Schools have delegated responsibility for the management of their own finances. The level of reserves held by an individual school at any point in time will depend on a number of factors including the level of contingency fund that the school governing body considers appropriate, and the particular plans each school has for expenditure. Officers have yet to be informed of any transfers to/from these reserves by individual schools for future years.
- Legislation allows schools to carry forward reserves from one financial period to another. The School Funding (Wales) Regulations 2010 requires schools to limit their accumulated reserves at year end to £50,000 for Primary Schools and £100,000 for Secondary and Special Schools or 5% of their budget dependent on what is greater. School Improvement officers are currently working with schools to ensure they comply with the guidance. As at 31<sup>st</sup> March 2022, 17 primary, 2 secondary and 1 special schools were in deficit.

### **3.6.4. General Reserves**

- In the changeable and challenging environment currently facing Local Government the Authority is committed to maintaining a reasonable level of General reserves or Balances. Whilst there is no prescribed minimum level for Balances, Council has previously deemed 3% of net expenditure as being a prudent level, which has been accepted by our Auditors as being reasonable
- The overall level of balances is taken into consideration each year when the annual budget is set and has on occasions been utilised to augment expenditure/reduce council tax. The 2023/24 budget was set on the basis of no transfers from the General Reserves. Based upon the October Budget monitoring (outlined in paragraph 3.1.2 above) there could be a draw on General Reserves of £3.5m and a fall of £7.4 m in school balances at the end of the current financial year.
- Given the ongoing impact of the pandemic response on our budgets and the uncertainty of continued WG support into next year, it is deemed imprudent at this stage to assume any further

support for future years budgets from the current General Reserves.

### 3.6.5. Earmarked Reserves

- The Authority holds earmarked reserves which have been set up to finance the delivery of specific projects, or in protecting the authority against future liabilities or issues. The reserves can be summarised as follows:

<b>Reserve</b>	<b>March 2022 £'000</b>	<b>March 2023 £'000</b>	<b>March 2024 £'000</b>	<b>March 2025 £'000</b>	<b>March 2026 £'000</b>
Insurance	13,536	14,286	15,536	15,536	15,536
Capital Funds	47,557	38,896	19,681	15,202	9,702
Development Fund (inc Schools Dev Fund)	1,033	1,131	2,185	2,191	2,191
Corporate Retirement Fund	6,171	6,493	6,108	5,747	5,403
Joint Ventures	1,538	1,504	1,455	1,406	1,387
Other	69,492	49,819	32,989	21,661	15,694
<b>TOTAL</b>	<b>139,328</b>	<b>112,131</b>	<b>77,955</b>	<b>61,744</b>	<b>49,915</b>

- As can be seen from the table above the level of earmarked reserves fluctuates greatly year on year, and whilst the level in each fund is not an exact science it is based on an informed estimate and past experience of the likely call on the authority in future years in line with the intended purpose of each reserve. Great care must therefore be taken when considering utilising such funds for purposes other than those which they were created as this could lead to the authority being faced with substantial unfunded liabilities in the future
- The budget proposals therefore assume nil contribution from reserves in support of the revenue budget in 2023/24 and a further analysis of the reserves held will be undertaken over the coming months with any further proposed utilisation being considered at the budget finalisation stage.
- Taking account of the proposals within this report, the Director of Corporate Services confirms that overall the estimated level of financial reserves (as indicated above) is adequate for the financial year 2023/24, with the General Reserves being at the appropriate level in line with guidelines and good practice, but is also very conscious of the significant risks highlighted in paragraph 3.6.2 of this Budget Strategy.
- The Director is also very conscious of the ongoing commitment to capital projects and of the demand on future services and

therefore feels the reserves will need to be monitored closely going forward.

#### 4. IMPACT ON THE AUTHORITY'S BUDGET STRATEGY

The table below provides an updated position on the current financial outlook taking account of the provisional settlement and also other recent validation changes.

**4.1.** The Current Financial Outlook (updated for the Provisional Settlement) is set out in the table below:

	Current MTFP		Proposed Financial Model		
	2023/24 £'000	2024/25 £'000	2023/24 £'000	2024/25 £'000	2025/26 £'000
<b>Previous Year's Budget</b>	416,085	430,746	415,885	450,157	463,183
General Inflation incl energy	5,247	3,203	18,886	2,285	2,614
Pay Inflation <sup>1</sup>	6,314	6,430	11,636	8,236	5,733
Other, incl capital charges and release of corp contingency	1,506	1,165	261	1,454	1,280
Growth	5,500	5,500	12,150	7,500	7,500
Savings proposals	-3,908	-3,982	-9,377	-4,384	-3,996
Further savings to be identified	Nil	Nil	Nil	-2,064	-535
Funding unallocated	Nil	Nil	716	Nil	Nil
Net Expenditure	430,746	443,063	450,157	463,183	475,779
Funded by:					
Revenue Settlement	322,509	330,249	338,017	346,130	354,777
Council Tax Receipts	108,237	112,814	112,140	117,053	121,002
<b>Council Tax Increase:</b>	<b>3.41%</b>	<b>3.85%</b>	<b>7.00%</b>	<b>4.00%</b>	<b>3.00%</b>

1. Includes effect of reductions to pay budgets outlined in paragraph 3.2.8

**4.2.** The total of budget reductions now required for 2023/24 is £9.4m and for the 3 year period are estimated at £20m.

**4.3.** The 2023/24 budget contains £716k which is as yet unallocated, which will allow members scope to consider additional information forthcoming in respect of:

- 4.3.1. Responses to the consultation process
- 4.3.2. Clarification of specific grants – including the inflationary impact of reduced outputs
- 4.3.3. Further growth pressures not currently addressed
- 4.3.4. Changes in assumptions on inflation and pay offers
- 4.3.5. Changes arising from the final settlement

## **5. CONSULTATION**

Budget consultation has been planned for the coming month and a summary of the individual approaches are as follows:

- 5.1.** Members seminars. (16-20 January 2023)
- 5.2.** The public consultation was launched on 21 December 2022 and will run until 29 January 2023
- 5.3.** Town & Community Councils meeting on 19 January 2023
- 5.4.** Commercial ratepayers consultation in January 2023
- 5.5.** Consultation with Scrutiny Committees 23-30 January 2023.
- 5.6.** Consultation with the Schools Budget Forum on 11 January 2023
- 5.7.** Trade Union Consultation meeting on 18 January 2023

## **6. WELLBEING OF FUTURE GENERATIONS (WALES) ACT 2015**

- 6.1.** In considering the budget proposals, members need to take into consideration the requirements of the Wellbeing of Future Generations (Wales) Act 2015. The Act requires that we must carry out sustainable development, improving the economic, social environmental and cultural well-being of Wales.

‘... the public body must act in a manner which seeks to ensure that the needs of the present are met without compromising the ability of future generations to meet their own needs’

- 6.2.** In doing so, we must demonstrate the following 5 ways of working:
  - Looking at the long-term so that we do not compromise the ability of future generations to meet their own needs
  - Understanding the root causes of the issues to prevent them recurring
  - Taking an integrated approach so that we look at all well-being goals and objectives of other services and partners

- Collaboration – Working with others in a collaborative way to find shared sustainable solutions
- Involving a diversity of population in decisions that affect them

**6.3.** Carmarthenshire's Well Being objectives were updated in April 2021:

**Start Well**

1. Help to give every child the best start in life and improve their early life experiences
2. Help children live healthy lifestyles

**Live Well**

3. Support and improve progress, achievement, and outcomes for all learners
4. Tackle poverty by doing all we can to prevent it, help people into work and improve the lives of those living in poverty
5. Create more jobs and growth throughout the county
6. Increase the availability of rented and affordable homes
7. Help people live healthy lives (tackling risky behaviour and obesity)
8. Support community cohesion, resilience and safety

**Age Well**

9. Support older people to age well and maintain dignity and independence in their later years

**In a Healthy and Safe & Prosperous Environment**

10. Look after the environment now and for the future
11. Improve the highway and transport infrastructure and connectivity
12. Promote Welsh Language and Culture

**Corporate governance**

13. Better Governance and use of Resources

**7. CONCLUSION**

- 7.1. Currently the budget proposals assume the full delivery of all of the savings proposals submitted.

- 7.2.** Work needs to be undertaken to further develop the cost reductions for years 2024/25 and 2025/26 to be able to maintain the current Budget Strategy and level of council tax. Departments will be working over the forthcoming year to refine these savings.
- 7.3.** It is recognised the critical importance of minimising the Council Tax increase for our residents during this cost of living crisis, whilst recognising the requirement to set a legally balanced budget in a time of economic turmoil.
- 7.4.** Given the current risks around this Budget Strategy and the ongoing inflationary backdrop, the Council Tax increase next year has been increased to 7%, seeking to mitigate reductions to critical services valued by our residents. In years 2 and 3, the financial picture remains uncertain, and as such we have modelled indicative Council Tax increases of 4% and 3% purely for planning purposes, seeking to strike a balance with budget reductions. This partially alleviates the scale of the reductions proposals which the council needs to consider over future years of the Medium Term Financial Plan.
- 7.5.** Over the coming weeks and part of the refining of the Medium Term Financial Plan where the Authority gets further clarification on costs and grant funding and feedback on the consultation, the Authority will aim to limit the Council Tax increase as far as possible.

## **8. RECOMMENDATION**

### **8.1. That Cabinet:**

- 8.1.1. Note the contents of the report and approve the three year Budget Strategy 2023/24 – 2025/26. This strategy will be used to support the budget consultation and form the basis of the final budget proposals.
- 8.1.2. Note the budget reductions/savings proposals in Appendix A, which will be considered as part of the consultation.
- 8.1.3. Note the unallocated sum of £716k in the current strategy, which will be given further consideration at the completion of the consultation as noted in paragraph 4.3.

Mae'r dudalen hon yn wag yn fwriadol



**HEALTH & SOCIAL SERVICES SCRUTINY COMMITTEE**  
**24th January 2023**  
**Efficiency Summary**

<b>Proposals</b>																
	MANAGERIAL				EXISTING POLICY PROPOSALS				NEW POLICY PROPOSALS				TOTAL PROPOSALS			
	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000
Chief Executive	718	344	10	1,072	0	0	0	0	0	0	0	0	718	344	10	1,072
Education	1,048	75	55	1,178	0	0	402	402	175	0	0	175	1,223	75	457	1,755
Schools Delegated	0	0	0	0	0	200	550	750	2,700	300	200	3,200	2,700	500	750	3,950
Corporate Services	325	125	0	450	0	0	0	0	0	0	0	0	325	125	0	450
Communities	2,637	2,650	2,246	7,533	0	0	0	0	75	155	89	319	2,712	2,805	2,335	7,852
Environment	1,408	447	444	2,299	0	0	0	0	291	88	0	379	1,699	535	444	2,678
	<b>6,136</b>	<b>3,641</b>	<b>2,755</b>	<b>12,532</b>	<b>0</b>	<b>200</b>	<b>952</b>	<b>1,152</b>	<b>3,241</b>	<b>543</b>	<b>289</b>	<b>4,073</b>	<b>9,377</b>	<b>4,384</b>	<b>3,996</b>	<b>17,757</b>

DEPARTMENT	2022/23 Budget	FACT FILE	2023/24 Proposed	2024/25 Proposed	2025/26 Proposed	Total	EFFICIENCY DESCRIPTION
	£'000		£'000	£'000	£'000	£'000	

## Education & Children

### Children's Services

Children's Services	13,075	Children's' Services encompasses the Social worker teams, Fostering, Adoption, Early years, Family Support Services, Specialist Care Provision, School Safeguarding & Attendance and Educational Psychology.	100	0	0	100	Continual review of services, maximising grant opportunities and managing vacant posts without putting the service at risk of not meeting its statutory function.
Children & Communities Grant	Various core budgets	The funding seeks to address the support needs of the most vulnerable children in Carmarthenshire through a range of early intervention, prevention & support mechanisms. It seeks to mitigate or remove disadvantage to vulnerable people to enable them to have the same life chances as others, and therefore contribute to a more equal Wales.	150	0	0	150	Greater application of grant to core activities - subject to grant conditions and without putting the service at risk of not meeting its main objectives.
<b>Total Children's Services</b>			<b>250</b>	<b>0</b>	<b>0</b>	<b>250</b>	

<b>Education &amp; Children Total</b>	<b>250</b>	<b>0</b>	<b>0</b>	<b>250</b>
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## Communities

### Integrated Services

Domiciliary Care	17,288	<p>Domiciliary Care is provided to approx. 1,000 individuals in the county in. On average over 11,000 hours per week are delivered by in-house and independent domiciliary care agencies.</p> <ul style="list-style-type: none"> <li>- Around 250 individuals receive care from two carers (known as "double handed" care).</li> <li>- Approx. 170 individuals receive a large package of care involving 4 calls per day.</li> <li>- Fulfilled Lives is a model of domiciliary care which has been developed for individuals living with dementia which has demonstrated that the service can maintain people living at home for longer than traditional domiciliary care. The plan is to expand the service to cover the entire county.</li> <li>- The Reablement Service provides short term domiciliary care. The number of clients who receive Reablement is over 500 and 55% leave the service with no long term care package.</li> <li>- Information, Advice and Assistance (IAA) and the Carmarthenshire United Support Project (CUSP) are both preventative services which support individuals to maintain their independence without the need for statutory social services. By increasing the proportion of referrals that go through IAA or CUSP, it reduces the demand on statutory services.</li> <li>- The specialist Continence service has been established within Community Nursing. By providing the right continence products to meet the individual's continence needs, it is possible to reduce the number of visits per day of domiciliary care.</li> </ul>	600	600	600	1,800	Through robust and regular review of home based packages including review of double staffed packages and implementation of the releasing time to care methodology, we will reduce the number of care hours required. Calculations are based on a reduction of 610 care hours per week per year at a cost of £25 per hour minus an investment of £150K investment in the review team to provide us with additional capacity to conduct reviews. Removal of night service in Extra Care.
Extra Care	857	Extra Care facilities provide supported accommodation as an alternative to a residential care home placement. There are 4 extra care facilities (Cartref Cynnes, Ty Dyffryn, Plas y Môr and Cwm Aur) for older people. A domiciliary care service is provided to those tenants living in the Extra Care facilities who require care and support. The aim of Extra Care is to avoid or delay the need for a residential care placement. Residential care is provided in local authority and private sector care homes for individuals who can no longer live independently in the community. Depending on the nature of their needs, their placement may be made by the local authority or jointly with the health board, or entirely by the health board if they qualify for free continuing health care (CHC).	50	50	50	150	Review of existing Policy for Extra Care Lettings with a view to increasing Cat A flats, and consequently reducing spend on residential care. Less provision on site of Domiciliary Care .

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DEPARTMENT	2022/23 Budget	FACT FILE	2023/24 Proposed	2024/25 Proposed	2025/26 Proposed	Total	EFFICIENCY DESCRIPTION
	£'000		£'000	£'000	£'000	£'000	
Cwm Aur	353	Extra Care facilities provide supported accommodation as an alternative to a residential care home placement. There are 4 extra care facilities (Cartref Cynnes, Ty Dyffryn, Plas y Môr and Cwm Aur) for older people. A domiciliary care service is provided to those tenants living in the Extra Care facilities who require care and support. The aim of Extra Care is to avoid or delay the need for a residential care placement. Residential care is provided in local authority and private sector care homes for individuals who can no longer live independently in the community. Depending on the nature of their needs, their placement may be made by the local authority or jointly with the health board, or entirely by the health board if they qualify for free continuing health care (CHC).	200	0	0	200	Decommissioning the current Block contract model of Care in Cwm Aur with a view to repurposing accommodation to be let as standard tenancies. The Care provision will be commissioned in from the community Domiciliary Care providers. This will affect 9 Service users who receive care from the current provider.
Residential Homes	37,452	Residential care homes provide accommodation as well as 24-hour personal care and support for older people and adults who struggle to live independently, but do not need nursing care. Residential care homes help people manage daily life, such as assisting with getting dressed, washing and eating.	50	100	100	250	Reduction on spend on residential placements, due to robust challenge in relation to those who are eligible for Continuing Healthcare and minimisation of out of county placement.
<b>Total Integrated Services</b>			<b>900</b>	<b>750</b>	<b>750</b>	<b>2,400</b>	

**Adult Social Care**

Shared Lives	8,371	Shared Lives provides placements for individuals with Learning Disabilities or Mental Health issues with families that have been approved as Shared Lives Carers.	55	110	110	275	Reduce offer by providing more efficient alternatives via core services.
Residential and Supported Living	11,129	Supported Living is provided for those individuals with Learning Disabilities or Mental Health issues who need support with daily living tasks to remain in the community. Support is provided from staff in the setting which can range from a few hours to 24/7 in some circumstances. Promoting independence is a key aspect of supported living.	475	1025	1025	2,525	Step down from residential care to supported living, rightsizing of packages to promote independence, reduction in core costs to mitigate over provision and recovery of non delivery, collaborative opportunities for income generation, use of Shared Lives provision, review of commissioning strategy and charging framework.  This is in addition to previous savings not yet delivered due to COVID pressures. Thus overall efficiency required is greater by the service and will need to be performance managed.
Direct Payments	4,720	Direct Payments allow service users to receive cash payments from the local authority instead of care services. This can allow the service user more flexibility and control of their support package.	70	20	20	110	Additional income following new CHC guidance April 2022, better utilise half hour support slots, develop pooled direct payment groups.
Day Services	3,776	As part of the transformation of Learning Disability day service provision, the buildings will provide for those with most complex needs, this will also reduce the reliance on external providers for those with complex needs as more individuals with complex needs are supported by the in-house day service provision.	245	220	0	465	Fewer buildings will be required as we propose two merge two buildings to create a new skills hub, focusing on training, volunteering ,and employment. We also propose to merge one centre into another to maximise use of resources. This will be a more cost effective strategy for the division, but will also maximise the potential, and improve outcomes for those who use our services.
Day Services - Older People	1,133	Day care for adults typically involves planned activities and support with important aspects of social, health, nutrition and daily living. These support services are typically run by social care professionals and volunteers and are often in non-residential, group settings. Day care enables adults who have care needs, and/or who are at risk of social isolation, to engage in social and organised activities, as well as providing a regular break to carers.	100	0	0	100	Provision of catering at Garnant Day Centre from centralised catering.
<b>Total Adult Social Care</b>			<b>945</b>	<b>1,375</b>	<b>1,155</b>	<b>3,475</b>	

DEPARTMENT	2022/23 Budget	FACT FILE	2023/24 Proposed	2024/25 Proposed	2025/26 Proposed	Total	EFFICIENCY DESCRIPTION
	£'000		£'000	£'000	£'000	£'000	
Business Support and Commissioning							
Business Support	1,000	The Business Support Division is made up of 130 staff, there are 8 core functions which are critical to supporting the Department for Communities: Collections, Payments, Financial Assessments, Audit & Compliance, Blue Badge, Transport, Buildings & Emergency Planning and Divisional Business Support	40	40	40	120	Restructure to reduce staffing levels and greater efficiencies in procurement.
Transport	1,605	The service provides transport support for Social Care.	125	45	45	215	Reduction of fleet, based on demand and efficiencies.
Total Business Support and Commissioning			165	85	85	335	
Other							
Regional	170	The Regional Collaboration Unit provides support to the West Wales Care Partnership. Funded mainly through Welsh Government Grants, each local authority also makes a contribution to the funding.	17	0	0	17	Anticipate regional agreement to reduce local authority contribution by 10%
Management and back office review	800	Management and support functions for Communities Department	150	150	0	300	Management and back office review
Total Other			167	150	0	317	
Communities Total			2,177	2,360	1,990	6,527	
MANAGERIAL Total			2,427	2,360	1,990	6,777	

## Demographic, Legislative or continuing pressures

APPENDIX A (ii)

	Description	Bid 2023-24 £'000	Indicative Allocation 2023-24 £'000
Fostering - uplift in allowances	Increase applied May 2022, compounded by forecast increase for 2023	700	
Childrens services - Residential settings	Creation of Ty Magu offering has created an unfunded staffing structure	300	
ALN, ASD, Behaviour and Inclusion	Increase demand including statementing - commitments legally required in excess of current budgets	2,801	
School Meals service	Includes allowance for food inflation	1,200	
Other		30	
<b>Total for the Education &amp; Childrens Department</b>		<b>5,031</b>	<b>3,750</b>
Demographic Growth	Older peoples / Learning Disabilities / Mental Health	792	
Foundation Living Wage	Impact on commissioned care rates	3,562	
Market Pressures	Rates low relative to peers - risk of market instability	1,185	
Pent up demand		247	
Commissioned care - Energy and Food inflation	Based on estimated increase to winter 2022-23 commercial price cap	1,740	
Other	Equipment store	300	
Other	Software	200	
<b>Total for the Communities Department</b>		<b>8,027</b>	<b>6,000</b>
<b>TOTAL</b>		<b>13,058</b>	<b>9,750</b>

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**Health & Social Services Scrutiny Report**  
**Budget Monitoring as at 31st October 2022 - Summary**

Division	Working Budget				Forecasted				Oct 2022 Forecasted Variance for Year £'000
	Expenditure £'000	Income £'000	Net non- controllable £'000	Net £'000	Expenditure £'000	Income £'000	Net non- controllable £'000	Net £'000	
<b>Adult Services</b>									
Older People	71,112	-25,954	3,557	48,715	70,723	-26,047	3,557	48,234	-482
Physical Disabilities	8,478	-1,909	286	6,855	8,271	-2,105	286	6,452	-404
Learning Disabilities	43,973	-11,718	1,438	33,692	45,884	-11,320	1,438	36,002	2,309
Mental Health	11,531	-4,324	233	7,440	11,670	-4,303	233	7,600	160
Support	11,293	-7,375	1,167	5,085	11,317	-7,450	1,167	5,034	-51
<b>Children's Services</b>									
Children's Services	26,322	-7,972	2,600	20,950	32,565	-10,391	2,600	24,774	3,824
<b>GRAND TOTAL</b>	<b>172,709</b>	<b>-59,253</b>	<b>9,281</b>	<b>122,737</b>	<b>180,430</b>	<b>-61,615</b>	<b>9,281</b>	<b>128,095</b>	<b>5,358</b>

**Health & Social Services Scrutiny Report**  
**Budget Monitoring as at 31st October 2022 - Detail Monitoring**

Division	Working Budget				Forecasted				Oct 2022 Forecasted Variance for Year £'000	Notes
	Expenditure £'000	Income £'000	Net non- controllable £'000	Net £'000	Expenditure £'000	Income £'000	Net non- controllable £'000	Net £'000		
<b>Adult Services</b>										
<b>Older People</b>										
Older People - Commissioning	4,520	-912	675	4,283	4,386	-888	675	4,173	-110	Recruitment issues re Social Workers. Additional budget has been allocated in 2022/23 and a wide range of initiatives are being launched to increase recruitment.
Older People - LA Home Care	9,265	-4,286	1,263	6,242	9,589	-4,489	1,263	6,362	120	Recruitment issues in respect of care workers has increased the reliance on Agency staff
Older People - Supported Living	103	0	0	103	103	0	0	103	0	
Older People - Private/ Vol Homes	28,188	-13,241	328	15,275	28,194	-13,241	328	15,280	5	
Older People - Private Day Care	33	0	0	33	49	0	0	49	16	
Older People - Extra Care	847	0	10	857	872	0	10	882	25	
Older People - LA Home Care	7,836	0	750	8,586	7,738	0	750	8,488	-98	
Older People - MOW's	6	-6	0	-0	0	0	0	0	0	
Older People - Direct Payments	1,285	-313	6	979	1,434	-313	6	1,128	149	Demand for Direct Payments remains high as an alternative to other service provision
Older People - Grants	2,973	-2,603	16	385	2,951	-2,603	16	364	-22	
Older People - Private Home Care	9,515	-2,638	116	6,992	9,873	-2,638	116	7,351	358	Additional costs in the Home Care Framework due to supporting rural provision
Older People - Ssmms	1,238	-309	99	1,028	1,188	-309	99	978	-50	
Older People - Careline	2,114	-1,077	4	1,040	2,114	-1,077	4	1,040	0	
Older People - Enablement	2,060	-485	174	1,748	1,504	-471	174	1,207	-541	Demand for reablement services remains high but capacity to deliver is constrained by staff recruitment issues. A wide range of initiatives have been launched to address this.
Older People - Day Services	895	-84	117	928	493	-18	117	593	-335	Provision of day services is reduced compared to pre-pandemic levels.
Older People - Private Day Services	236	0	0	236	236	0	0	236	0	
<b>Older People Total</b>	<b>71,112</b>	<b>-25,954</b>	<b>3,557</b>	<b>48,715</b>	<b>70,723</b>	<b>-26,047</b>	<b>3,557</b>	<b>48,234</b>	<b>-482</b>	
<b>Physical Disabilities</b>										
Phys Dis - Commissioning & OT Services	861	-301	42	602	619	-108	42	553	-48	
Phys Dis - Private/Vol Homes	1,574	-313	13	1,274	1,314	-313	13	1,014	-260	Demand for residential placements is lower than pre-pandemic. Demand levels are increasing slowly.
Phys Dis - Group Homes/Supported Living	1,447	-174	12	1,285	960	-174	12	797	-488	Demand for Supported Living placements is lower than pre-pandemic.
Phys Dis - Community Support	186	0	1	188	141	0	1	143	-45	
Phys Dis - Private Home Care	340	-92	3	251	340	-92	3	251	0	
Phys Dis - Aids & Equipment	828	-424	200	603	1,210	-814	200	596	-7	
Phys Dis - Grants	161	0	0	161	150	0	0	150	-11	
Phys Dis - Direct Payments	3,024	-603	14	2,435	3,505	-603	14	2,916	481	Demand for Direct Payments remains high as an alternative to other service provision
Phys Dis - Manual Handling	4	0	0	4	4	0	0	4	0	
Phys Dis - Independent Living Fund	53	0	0	53	27	0	0	27	-26	
<b>Physical Disabilities Total</b>	<b>8,478</b>	<b>-1,909</b>	<b>286</b>	<b>6,855</b>	<b>8,271</b>	<b>-2,105</b>	<b>286</b>	<b>6,452</b>	<b>-404</b>	



**Health & Social Services Scrutiny Report**  
**Budget Monitoring as at 31st October 2022 - Detail Monitoring**

Division	Working Budget				Forecasted				Oct 2022 Forecasted Variance for Year £'000	Notes
	Expenditure £'000	Income £'000	Net non- controllable £'000	Net £'000	Expenditure £'000	Income £'000	Net non- controllable £'000	Net £'000		
<b>Learning Disabilities</b>										
Learn Dis - Employment & Training	1,921	-279	347	1,989	1,574	-57	347	1,865	-124	Provision of LD day services is reduced compared to pre-pandemic levels.
Learn Dis - Commissioning	1,041	-35	144	1,149	1,022	-54	144	1,111	-38	
Learn Dis - Private/Vol Homes	12,296	-4,482	81	7,895	13,333	-4,482	81	8,932	1,037	Whilst demand for LD Residential Placements has not increased significantly, the budget has been reduced to reflect efficiency proposals. The delivery of this has been delayed.
Learn Dis - Direct Payments	4,490	-572	23	3,941	4,952	-572	23	4,404	462	Demand for Direct Payments remains high as an alternative to other service provision
Learn Dis - Group Homes/Supported Living	10,967	-2,295	82	8,754	12,861	-2,295	82	10,648	1,894	Whilst demand for LD Supported Accommodation has not increased significantly, the budget has been reduced to reflect efficiency proposals. The delivery of this has been delayed.
Learn Dis - Adult Respite Care	1,086	-812	116	390	1,184	-812	116	488	98	
Learn Dis - Home Care Service	347	-161	4	190	347	-161	4	190	-0	
Learn Dis - Day Services	2,672	-464	382	2,590	2,311	-260	382	2,433	-157	Provision of LD day services is reduced compared to pre-pandemic levels.
Learn Dis - Private Day Services	1,179	-84	11	1,107	866	-84	11	794	-313	Provision of LD day services is reduced compared to pre-pandemic levels.
Learn Dis - Transition Service	545	0	97	642	610	0	97	707	65	
Learn Dis - Community Support	3,406	-162	24	3,267	3,406	-162	24	3,267	-0	
Learn Dis - Grants	530	-241	5	294	533	-305	5	232	-62	
Learn Dis - Adult Placement/Shared Lives	2,940	-1,992	84	1,032	2,331	-1,937	84	478	-554	Provision of LD day services which forms part of the Shared Lives Services, is reduced compared to pre-pandemic levels.
Learn Dis/M Health - Ssmss	552	-138	38	452	553	-138	38	453	1	
<b>Learning Disabilities Total</b>	<b>43,973</b>	<b>-11,718</b>	<b>1,438</b>	<b>33,692</b>	<b>45,884</b>	<b>-11,320</b>	<b>1,438</b>	<b>36,002</b>	<b>2,309</b>	
<b>Mental Health</b>										
M Health - Commissioning	1,558	-154	83	1,488	1,213	-143	83	1,153	-335	Recruitment issues re Social Workers. Additional budget has been allocated in 2022/23 and a wide range of initiatives are being launched to increase recruitment.
M Health - Private/Vol Homes	6,653	-3,377	41	3,317	7,180	-3,377	41	3,844	527	Whilst demand for MH Residential Placements has not increased significantly, the budget has been reduced to reflect efficiency proposals. The delivery of this has been delayed.
M Health - Private/Vol Homes (Substance Misuse)	151	-34	0	116	151	-34	0	116	0	
M Health - Group Homes/Supported Living	1,648	-466	7	1,188	1,840	-466	7	1,381	192	Accommodation and Efficiency project plans for strategic longer term future accommodation options as well as current client group has experienced delays due to COVID19. The Progression & Review Team will prioritise Rightsizing in Supported Living in 2022.

**Health & Social Services Scrutiny Report**  
**Budget Monitoring as at 31st October 2022 - Detail Monitoring**

Division	Working Budget				Forecasted				Oct 2022 Forecasted Variance for Year £'000	Notes
	Expenditure £'000	Income £'000	Net non- controllable £'000	Net £'000	Expenditure £'000	Income £'000	Net non- controllable £'000	Net £'000		
M Health - Direct Payments	273	-45	1	229	299	-35	1	265	36	
M Health - Community Support	777	-78	12	711	571	-78	12	505	-206	Community Support Provision is reduced compared to pre-pandemic levels.
M Health - Day Services	1	0	0	1	1	0	0	1	0	
M Health - Private Home Care	88	-29	1	60	88	-29	1	60	-0	
M Health - Substance Misuse Team	382	-141	88	329	328	-141	88	275	-54	
<b>Mental Health Total</b>	<b>11,531</b>	<b>-4,324</b>	<b>233</b>	<b>7,440</b>	<b>11,670</b>	<b>-4,303</b>	<b>233</b>	<b>7,600</b>	<b>160</b>	
<b>Support</b>										
Departmental Support	4,558	-3,005	799	2,352	4,572	-3,006	799	2,365	13	
Performance, Analysis & Systems	498	-85	44	457	503	-89	44	458	1	
VAWDASV	980	-980	8	8	980	-980	8	8	0	
Adult Safeguarding & Commissioning Team	1,763	-62	100	1,801	1,841	-205	100	1,737	-65	
Regional Collaborative	1,938	-1,357	118	698	1,938	-1,357	118	698	0	
Holding Acc-Transport	1,556	-1,886	98	-232	1,482	-1,812	98	-232	0	
<b>Support Total</b>	<b>11,293</b>	<b>-7,375</b>	<b>1,167</b>	<b>5,085</b>	<b>11,317</b>	<b>-7,450</b>	<b>1,167</b>	<b>5,034</b>	<b>-51</b>	
<b>Children's Services</b>										
Commissioning and Social Work	7,854	-109	1,682	9,427	8,960	-199	1,682	10,443	1,016	Increased agency staff costs forecast £585k re additional demand & difficulty recruiting permanent staff, legal costs £348k with additional external provision due to increased complexity of cases and increased demand for assistance to clients and their families £170k. This is partly offset by other net savings - £87k - staffing budget due to vacancies as not able to recruit and additional grant income
Corporate Parenting & Leaving Care	1,037	-124	71	984	937	-124	71	884	-101	Maximisation of grant income supporting priorities the service had already identified and have staff working on
Fostering & Other Children Looked After Services	4,276	0	44	4,321	5,029	0	44	5,074	753	Specialist support (mainly agency) for 2 young people with highly complex needs £381k (1 additional since August). Boarded out costs re demand, allowance increases and additional payments due to connected carers £163k. Enhancement costs re more complex children in placements £46k, transport to school costs £44k re demand & increased fuel costs, one off IT equipment purchases for Carers £36k, an extension for 1 family £32k, panel costs £15k, promotion & marketing costs £13k. Increase in Special Guardianship Orders (SGO's) £23k
Adoption Services	564	0	37	602	1,203	-548	37	692	90	Increased staffing costs, including agency staff re ongoing service demands and maternity leave cover required for 3 members of the team
Out of County Placements (CS)	446	0	4	450	1,467	-31	4	1,441	990	3 new highly complex placements in 2022/23

**Health & Social Services Scrutiny Report**  
**Budget Monitoring as at 31st October 2022 - Detail Monitoring**

Division	Working Budget				Forecasted				Oct 2022	Notes
	Expenditure £'000	Income £'000	Net non- controllable £'000	Net £'000	Expenditure £'000	Income £'000	Net non- controllable £'000	Net £'000	Forecasted Variance for Year £'000	
Residential Units	849	-365	109	594	2,369	-1,159	109	1,319	725	£432k Garreglwyd - significant agency staff costs forecast due to difficulty recruiting to vacant posts & sickness cover. This projected outturn position assumes £616k income from Hywel Dda University Health Board. £293k forecast overspend at the new Ty Magu Residential Unit - increased staffing costs re complex placements £253k and other estimated running costs £40k, with no budget or grant funding currently available for non-staffing costs
Respite Units	1,025	-12	116	1,129	1,053	-4	116	1,165	36	Emergency placement at Llys Caradog, requiring specialist, high cost agency staff support
Supporting Childcare	1,321	-710	342	953	1,618	-1,036	342	924	-29	Maximisation of grant income supporting priorities the service had already identified and have staff working on
Short Breaks and Direct Payments	689	-59	16	646	1,193	-235	16	974	328	Increased demand for Direct Payments since change in legislation, further pressures linked to COVID19 & lack of commissioned services available £294k. Also increased demand for 1-2-1 support under Short Breaks due to lack of available location based services £206k, partly offset by recently awarded WG grant - £172k
Children's/Family Centres and Playgroups	956	-667	109	397	973	-672	109	409	12	
CCG - Flying Start & Families First Grant	5,193	-5,186	14	22	5,193	-5,186	14	22	-0	
Other Family Services incl Young Carers and ASD	946	-577	24	393	1,032	-724	24	332	-61	Maximisation of grant income, partially offsetting overspends elsewhere within the division
Children's Services Mgt & Support (inc Eclipse)	1,165	-164	31	1,032	1,538	-473	31	1,095	64	Increased number of Unaccompanied Asylum Seeker Children, with projected costs in excess of expected income from the Home Office
<b>Children's Services Total</b>	<b>26,322</b>	<b>-7,972</b>	<b>2,600</b>	<b>20,950</b>	<b>32,565</b>	<b>-10,391</b>	<b>2,600</b>	<b>24,774</b>	<b>3,824</b>	
<b>TOTAL FOR HEALTH &amp; SOCIAL SERVICES</b>	<b>172,709</b>	<b>-59,253</b>	<b>9,281</b>	<b>122,737</b>	<b>180,430</b>	<b>-61,615</b>	<b>9,281</b>	<b>128,095</b>	<b>5,358</b>	

Mae'r dudalen hon yn wag yn fwiadol

## APPENDIX C

### CHARGING DIGEST - Social Services

2021/22 Actual £	2022/23 Budget £	2023/24 Budget £	Business Unit	Service Provided	2022/23 Charge Levied £	2023/24 Proposed Charge £	Comments
38	921	939	Laundry	Cost per person to max 1 load	2.75	3.10	12.73%
14,483	194,939	198,838	Community meals incl day care	Cost per meal	5.35	6.00	12.15%
				Cost per day	-	8.50	Service users attending all day in Day Care setting.
201,131	218,993	223,373	Respite Care Charge to Clients	Adults with learning difficulties (per wk)	Full cost of placement	Full cost of placement	
				All other adults <u>except</u> those receiving Higher Rate Attendance Allowance / Higher Rate Disability Living Allowance	Full cost of placement	Full cost of placement	
				All other adults receiving Higher Rate Attendance Allowance/ Higher Rate Disability Living Allowance (per wk)	Full cost of placement	Full cost of placement	
3,377,906	2,892,941	2,950,800	Non - Residential Care Charges	Max charge (per wk)	100.00	100.00	Set by Welsh Government (Awaiting confirmation on this)
				Home Care Charge (per hr)	18.00	20.00	11.11%
				Day Care - all adults (per session)	17.60	19.55	11.08%
				Community Support (per hr)	18.00	20.00	11.11%
				Education Support (per hour)	FREE	FREE	
				Supported Living (per hour)	18.00	20.00	11.11%
				Adult Placement Long Term Placement	17.60	19.55	11.08%
				Adult Placement Short/Short Breaks	17.60	19.55	11.08%
				Adult Placement Day Care/Sessional	2.85	N/A	Service is no longer applicable
				Replacement Care	18.00	20.00	11.11%
				Telecare (per week)	3.50	4.20	20.00%

## APPENDIX C

### CHARGING DIGEST - Children's Services

2021/22 Actual £	2022/23 Budget £	2023/24 Budget £	Business Unit	Service Provided	2022/23 Charge Levied £	2023/24 Proposed Charge £	Comments
2,680	5,663	4,500	Children's Services	<u>Childcare</u> Paediatric First Aid Course Child Protection Course Basic Food Hygiene Course Basic Food Hygiene - Refresher Playwork Training Level 1 Playwork Training Level 2  <u>Child/Family-Playgroups</u> <b>Room Hire</b>  Hire per hour - Carmarthen Playgroup - Argel	25.00 + VAT 25.00 + VAT 25.00 + VAT 20.00 + VAT 35.00 + VAT 40.00 + VAT   £11.67	25.00 + VAT 25.00 + VAT 25.00 + VAT 20.00 + VAT 35.00 + VAT 40.00 + VAT   £12.84	Training provided to registered childcare workers within the County to maintain registration & standards. Charges are based on cost recovery.  Procurement of training providers to be undertaken in 2023 which may result in a change to the proposed charges.          10% increase built in for 2023/24 - currently charging Crossroads/ other LA's for using the venue on weekends for contact.
0	300	300					

# Eitem Rhif 7

## Pwyllgor Craffu Iechyd a Gwasanaethau Cymdeithasol

### 24/01/23

#### Y Pwnc:

**ADRODDIAD PERFFORMIAD CWARTER 2 - 2022/23 (01/07/22-30/09/22)  
YN ARBENNIG I'R PWYLLGOR CRAFFU HWN**

#### Y Pwrpas:

Archwilio'r adroddiad at ddibenion monitro.

#### GOFYNNIR I'R PWYLLGOR CRAFFU:

Adolygu ac asesu'r wybodaeth sydd yn yr Adroddiad a darparu unrhyw argymhellion, sylwadau neu gyngor i'r Aelod Cabinet a/neu'r Cyfarwyddwr cyn i'r Cabinet ystyried yr adroddiad.

#### Y Rhesymau:

- Mae dyletswydd gyffredinol ar awdurdodau i wneud trefniadau o ran monitro perfformiad
- Mae angen inni ddangos i ddinasyddion, aelodau a rheoleiddwyr sut mae perfformiad yn cael ei reoli a sut mae ymyriadau priodol yn cael eu rhoi ar waith

#### Yr aelod o'r cabinet sy'n gyfrifol am y portffolio:

Y Cyngorydd Jane Tremlett      Aelod Cabinet dros Iechyd a Gwasanaethau Cymdeithasol

Cyfarwyddiaeth:	Swyddi:	Rhifau ffôn / Cyfeiriadau E-bost:
Enwau Penaethiaid Gwasanaeth		
Jan Coles	Pennaeth Plant a Theuluoedd	<a href="mailto:JColes@sirgar.gov.uk">JColes@sirgar.gov.uk</a>
Chris Harrison	Pennaeth Comisiynu Strategol ar y Cyd (Sir Benfro a Sir Gaerfyrddin)	<a href="mailto:Chris.harrison@pembrokeshire.gov.uk">Chris.harrison@pembrokeshire.gov.uk</a>
Alex Williams	Pennaeth Gwasanaethau Integredig (penodiad ar y cyd gyda Bwrdd Iechyd Prifysgol Hywel Dda)	01267 228915 <a href="mailto:AlexWilliams@sirgar.gov.uk">AlexWilliams@sirgar.gov.uk</a>
Avril Bracey	Pennaeth Gofal Cymdeithasol i Oedolion	01267 228849 <a href="mailto:ABracey@sirgar.gov.uk">ABracey@sirgar.gov.uk</a>
Silvana Sauro	Rheolwr Perfformiad, Dadansoddi a Systemau	01267 228897 <a href="mailto:ssauro@sirgar.gov.uk">ssauro@sirgar.gov.uk</a>
<b>Awdur yr Adroddiad:</b>		
Rob James	Rheolwr Perfformiad Corfforaethol	<a href="mailto:RNJames@sirgar.gov.uk">RNJames@sirgar.gov.uk</a>

# Health and Social Services Scrutiny Committee 24/01/23

## 2022/23 Quarter 2 - Performance Report (01/07/22-30/09/22) relevant to this Scrutiny

### BRIEF SUMMARY OF PURPOSE OF REPORT

This report shows progress as at the end of Quarter 2 - 2022/23 of our deliverables (Actions and Measures) linked to the Corporate Strategy and our 13 Well-being Objectives.

	No.	13 Well-being Objectives for 2022-23
Start Well	1	Help to give every child the best start in life and improve their early life experiences
	2	Help children live healthy lifestyles (Childhood Obesity)
	3	Support and improve progress, achievement, and outcomes for all learners
Live Well	4	Tackle poverty by doing all we can to prevent it, helping people into work and improving the lives of those living in poverty
	5	Create more jobs and growth throughout the county
	6	Increase the availability of rented and affordable homes
	7	Help people live healthy lives (Tackling risky behaviour and Adult obesity)
	8	Support community cohesion, resilience, and safety
Age Well	9	Support older people to age well and maintain dignity and independence in their later years
In a healthy and safe environment	10	Look after the environment now and for the future
	11	Improve the highway and transport infrastructure and connectivity
	12	Promoting Welsh Language and Culture
Corporate Governance & Better use of Resources	13	Better Governance and use of Resources

### Note

We will continue to report against the above throughout 2022/23 until superseded by the new Corporate Strategy.

**DETAILED REPORT ATTACHED?**

**YES**



# IMPLICATIONS

I confirm that other than those implications which have been agreed with the appropriate Directors / Heads of Service and are referred to in detail below, there are no other implications associated with this report:

Signed:

Jan Coles

Head of Children and Families

Chris Harrison

Head of Strategic Joint Commissioning (Pembrokeshire and Carmarthenshire)

Alex Williams

Head of Integrated Services (joint appointment with Hywel Dda University Health Board)

Avril Bracey

Head of Adult Social Care

Policy, Crime & Disorder and Equalities	Legal	Finance	ICT	Risk Management Issues	Staffing Implications	Physical Assets
<b>YES</b>	<b>YES</b>	<b>NO</b>	<b>NO</b>	<b>NO</b>	<b>NO</b>	<b>NO</b>

## 1. Policy, Crime & Disorder and Equalities

The Well-being of Future Generations (Wales) Act 2015 requires public bodies *to take all reasonable steps to meet their Well-being Objectives*.

The **Local Government and Elections Wales Act 2021** places specific duties for the Council:

Duty	Response
Duty to keep performance under review	We will maintain quarterly performance monitoring throughout the year. This report addresses this duty.
Duty to report on performance – based on self-assessment approach	We are addressing this duty in our Annual Report on our progress on our Corporate Strategy and Well-being Objectives and as part of our monitoring arrangements.  We must self-assess the extent to which we are meeting our ‘ <i>performance requirements</i> ’: 1. exercising our functions effectively. 2. using our resources economically, efficiently and effectively. 3. governance is effective for securing the above.
Duty to arrange a panel performance assessment	This duty came into force from May 2022. We must arrange for a panel to undertake an assessment, at least once during the period between two consecutive ordinary elections of councillors to the council, of the extent to which the council is meeting the performance requirements.
Duty to respond to a panel performance assessment report	

## 2. Legal

In our published Well-being Statement, we are committed to monitor our Well-being Objective action plans.

<b>CABINET PORTFOLIO HOLDER(S)</b> <b>AWARE/CONSULTED - Yes</b>	<b>Include any observations here</b>
--	--------------------------------------

## Section 100D Local Government Act, 1972 – Access to Information

### List of Background Papers used in the preparation of this report:

Title of Document	Locations that the papers are available for public inspection
Corporate Strategy 2018-2023 (refreshed April 2021)	<a href="#">Corporate Strategy 2018-23 - updated April 2021</a>

Mae'r dudalen hon yn wag yn fwriadol

**Eitem Rhif 8**

**Y PWYLLGOR CRAFFU - IECHYD A GOFAL CYMDEITHASOL**  
**24 IONAWR 2023**

**Y PWNC:**  
**DIWEDDARIAD STRATEGAETH GOFAL CARTREF**

**Y Pwrpas:**

Mae'r Pwyllgor wedi gofyn am adroddiad yn ymwneud â'r pwysau presennol ar ofal cartref, a'r effaith mae hynny'n ei chael ar ryddhau cleifion o ysbytai. Maent yn gofyn am sicrwydd bod cleifion yn cael eu cefnogi'n ddiogel wrth adael yr ysbyty, er gwaethaf yr heriau. Mae'r adroddiad hwn yn ceisio amlinellu'r pwysau a sut mae Cyngor Sir Caerfyrddin yn ymateb i'r pwysau hynny.

**GOFYNNIR I'R PWYLLGOR CRAFFU:**

Ystyried yr ymagwedd mae Cyngor Sir Gaerfyrddin yn ei chymryd i ymateb i'r pwysau sydd ar ofal cartref, a sicrhau o fewn y cyd-destun hwn fod cleifion yn cael eu rhyddhau'n ddiogel o'r ysbyty.

**Y rhesymau:**

Cael sicrwydd bod trigolion Sir Gâr yn cael eu rhyddhau o'r ysbyty'n ddiogel, gyda'r lefel briodol o gymorth.

**YR AELOD CABINET SY'N GYFRIFOL AM Y PORTFFOLIO:-**

**Y Cyngorydd Jane Tremlett, Aelod Cabinet dros Iechyd a Gwasanaethau Cymdeithasol**

**Y Gyfarwyddiaeth**

**Enw Pennaeth y Gwasanaeth:**

**Alex Williams**

**Awdur yr Adroddiad:**

**Alex Williams**

**Swyddi:**

**Pennaeth y Gwasanaethau Integredig**

**Rhifau ffôn:**

**01267 228900**

**Cyfeiriadau E-bost:**

[alexwilliams@sirgar.gov.uk](mailto:alexwilliams@sirgar.gov.uk)

# EXECUTIVE SUMMARY

<b>SUBJECT:</b> <b>DOMICILIARY CARE STRATEGY UPDATE</b>
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## 1. BRIEF SUMMARY OF PURPOSE OF REPORT:

The Committee has requested this report following concern raised that due to the extreme pressure facing the NHS, hospitals may be seeking to discharge patients without adequate care arrangements being in place.

This report seeks to outline the current pressures facing domiciliary care in Carmarthenshire and provide assurance surrounding the approach that is being taken to ensure that residents are discharged from hospital safely with appropriate care arrangements in place. It also seeks to provide assurance that residents are able to access support in the community in a crisis when they need it to avoid unnecessary admissions to hospital.

<b>DETAILED REPORT ATTACHED ?</b>	<b>YES</b>
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## IMPLICATIONS

I confirm that other than those implications which have been agreed with the appropriate Directors / Heads of Service and are referred to in detail below, there are no other implications associated with this report :

Signed: Jake Morgan

Director of Community Services

Policy, Crime & Disorder and Equalities	Legal	Finance	ICT	Risk Management Issues	Staffing Implications	Physical Assets
NONE	YES	NONE	NONE	YES	NONE	NONE

## 2. Legal

Carmarthenshire County Council has a legal duty under the Social Services and Wellbeing (Wales) Act to assess a person's need and provide appropriate care and support to meet an eligible need. Therefore, on leaving hospital, the Council has a duty to assess whether there is an eligible need that needs to be met and put appropriate care arrangements in place to meet that need.

## 5. Risk Management Issues

Due to the significant workforce challenges in the domiciliary care sector, Carmarthenshire currently has more people assessed as needing care than care hours available. Therefore, Carmarthenshire is currently risk assessing all those waiting for care and prioritising the care that becomes available based on those with greatest need. On leaving hospital, all options are being explored if the optimum care package is not available to see whether needs can be safely met at home through other means, such as family support funded via a direct payment until a package of care becomes available, a step-down bed in a residential care setting and Delta Connect as a way to provide reassurance that help is at hand for families. Through this approach, nobody is discharged from hospital unless arrangements are put in place to allow this to safely happen.

<b>CABINET MEMBER PORTFOLIO HOLDER(S) AWARE/CONSULTED</b> YES	
--	--

**Section 100D Local Government Act, 1972 – Access to Information**  
**List of Background Papers used in the preparation of this report:**

**NONE.**

Title of Document	File Ref No.	Locations that the papers are available for public inspection

Mae'r dudalen hon yn wag yn fwriadol

# **Domiciliary Care Strategy Update**

## **Introduction:**

The Committee has requested a report surrounding the current pressure on domiciliary care and the impact that this is having on Carmarthenshire residents and hospitals.

This was prompted by a letter on the 30<sup>th</sup> December 2022 from the Chief Nursing Officer and National Clinical Director for NHS Wales who provided advice to support hospital discharges. In this letter they wrote:

We recognise that day to day clinical decision making must adapt to these exceptional pressures, to ensure the NHS resource is being used for the greatest benefit. Our hospital capacity must be preserved for those at greatest risk with greatest chance of benefit. This will require us to make every effort to keep people at home, not to admit people to hospital unless necessary and to return those in hospital to their homes or alternative place of safety as quickly as is possible.

We are writing to offer our support and understanding, as this necessary adjustment in the clinical risk threshold for hospital care may be concerning for some professionals. The NHS will serve our population best if as many people as possible either remain at home or return home from hospital care as quickly as is possible. There will be a need for everyone to consider discharge arrangements that may not be perfect, a care package may not yet be in place and social care assessments may need to happen at home rather than in hospital.

The Committee has sought assurance that patients are being safely supported to leave hospital with the right care arrangements in place if needed despite the challenges. This report seeks to outline the pressures and how Carmarthenshire County Council is responding to those pressures, in partnership with its Hywel Dda University Health Board. There may be future opportunities for the committee to consider some of the clinical adjustments and compromises clinicians are inevitably making however these questions are best presented by the Health board.

## **Background:**

Similar to the rest of UK, Carmarthenshire is experiencing extreme pressure on the availability of domiciliary care capacity. The root cause of this is a lack of workforce capacity available to work in the sector, which means less hours of support delivered in people's homes than has been historically. This, added to the increase in demand and complexity of need from those approaching our services since the pandemic, has led to a perfect storm where demand is by far outstripping supply.

To illustrate the point, in June 2021, when the number of domiciliary care hours were at its peak, Carmarthenshire was able to commission just over 12,400 hours a week of care. By contrast, we are currently able to commission approximately 9,600 hours of care. This is an overall reduction of just under 23% of capacity. As of 9<sup>th</sup> January 2023, Carmarthenshire had 187 people waiting for care either at home, in hospital or in a short-term residential bed. This equated to 1,895.25 hours of care currently

outstanding. In addition to those waiting for care, there were 378 people waiting for an assessment, many of whom may require domiciliary care at home.

There is significant work ongoing to increase the number of home carers both in our in-house service and the external market. This includes:

- Ensuring that the real living wage is paid for all commissioned and in house care
- Increasing the flexibility of contracts
- Ensuring that our in house carers are paid on a par with health service staff
- Designing joint posts in our Home-First team with the Health board to pool recruitment capacity. Top of the scale for in house Homecare care workers is now £27,422 PA ( £14.22 an hour) and their role is one of the few roles in the public sector where pay has exceeded the cost of living in the last 10 years. I am confident that we are amongst the best payers in the UK for this vital and skilled role.
- Developing microenterprises to reach areas of the county where recruitment is difficult
- The creation of a care academy and better career structure in care to enable new entrants to see it as a career.

To date these efforts are purely allowing us to maintain the status quo rather than increase care hours available due to the challenges of retaining staff.

### **Hospital pressures:**

The pressures on our hospitals have been well articulated via the media, and this has been exacerbated by the Industrial Action across the NHS and WAST that commenced in December and has gone into January.

The media coverage centres on those people 'blocking' a hospital bed as the key cause of the issue, and regularly cites social care capacity as the key cause of the delays. Bed blocking is an outdated descriptor that is inaccurate and misleading. Beds are not 'blocked' however patients medically ready for discharge can be delayed for a range of reasons across health, social care and through family decision making.

In Carmarthenshire, there are a total of approximately 524 hospital/ nursing supervised beds (located across the 2 general hospitals and the 2 community hospitals; this does vary from week to week depending on staffing availability). Of these beds, 146 are for planned care whilst the remainder are for unscheduled care although 56 are assessment beds at the front door of the hospitals.

Extraordinary efforts have been made by the county's community teams to ensure the health crisis is alleviated as much as our resources allow. However, with approximately 75% of hospital beds filled with the frail and elderly and average stays well over 50 days even with optimum performance of the social care system in Carmarthenshire it will only have a relatively small impact on addressing the current deficits in hospital capacity.



As of 12<sup>th</sup> January 2023, there were 15 individuals waiting in a hospital bed for domiciliary care (Glangwili General Hospital, Prince Phillip Hospital, Llandovery Cottage Hospital or Amman Valley Hospital). In addition, there were 15 people waiting for some form of residential bed, although some of those were the same people waiting for domiciliary care as they had agreed to go into a short-term bed whilst they waited for care and support at home to be arranged. Thus a maximum of 30 Carmarthenshire residents were ready to leave our hospitals as of 12<sup>th</sup> January. This equates to just under 6% of all Health Board beds in Carmarthenshire. This is below pre pandemic levels of delay. In practice some packages of care will always take some time to arrange. So even functioning at absolute optimum level it is likely that it would only release up to 3% additional beds for the health board. Whilst this is a relatively good and improved position it should be noted that over the last 6 months average delays have fluctuated and the position has been much more difficult in recent weeks.

It is also worth highlighting that those waiting for care at home in hospital are relatively low when you compare it to the overall number waiting for care in the community. The risk and unmet need for Carmarthenshire residents linked to social care capacity is consequently much greater for those waiting in the community than those in hospital and the emphasis on hospital discharge carries risk with it as with finite capacity prioritising these in the whole system management of risk then inevitably results in longer community waits.

#### **Our Carmarthenshire response:**

We have been experiencing this capacity challenge since the summer of 2021, so we have well embedded approaches in terms of how we are supporting our residents and managing the risk of delay in care both in hospital and the community. Our approach can be broken into a range of approaches:

#### **1. *Managing the risk for those waiting for assessment and for those who have been assessed as needing care and support at home:***

##### **a) *Risk assessing all new referrals into our teams:***

All new referrals are risk assessed when they are received by the teams and given a rating of Red (high risk), Amber (medium risk) and Green (low risk). All Reds are prioritised for social work allocation, followed by the Ambers and Greens. Regular review is undertaken of those waiting for assessment to ensure that the level of risk has not changed and consequently the priority for assessment has not changed. It should also be noted that there is constant flow through the teams. Whilst there were 378 cases waiting to be allocated as of 9<sup>th</sup> January 2023, this included 297 new referrals which and been received in the preceding 2 weeks.

##### **b) *Risk assessing all those waiting for domiciliary care:***

A similar approach is being followed to risk assess all those waiting for domiciliary care, so care hours can be prioritised when they become available. Again, regular keeping in touch calls take place with those waiting for care to check whether needs and circumstances have changed and whether they need to be considered as a higher priority. Those waiting for care at home are also offered Delta Connect to provide reassurance that help can be got quickly if needed.

c) *Exploring alternative options:*

Social work teams explore with those waiting for care all other options that could be considered as an alternative/interim measure. These include that all those waiting in hospital for care and support at home are offered a short-term bed in a residential home whilst they are waiting care. Those waiting for care either at home or in hospital are also offered lower level packages of care if they become available and the social work teams consider with individuals and families whether this might be feasible in the short-term with some family support. Families are also asked to consider whether they might be able to help provide care for their loved one at home on a short-term basis until care becomes available, and this can be financially supported via a form of direct payment. Whilst all options are considered, clearly some individuals and families will feel that they are not feasible/appropriate. People will therefore remain in hospital if alternative options aren't available/suitable and within this context Carmarthenshire County Council would not support an approach whereby patients are discharged from hospital without care arrangements being in place if they need them as this would be fundamentally unsafe.

**2. *Our Home First approach:***

Our Home First approach is an integrated initiative between Hywel Dda University Health Board and Carmarthenshire County Council as well as a range of third sector partners. It entails a single point of access allowing effective triage of the person and an integrated community health and social care approach to deliver a period of assessment. The aim of the team is to facilitate discharge to assess pathways from hospital as well as support admission avoidance and management of crisis in the community. The team is made up of a range of professionals including social workers, therapists, our acute nursing response team, advanced paramedic practitioners, dieticians, intermediate care GPs, our in-house integrated reablement service as well as a range of third sector partners including Delta Wellbeing.

In its initial phase, the Home First Multi-Disciplinary Team (MDT) is focussing on hospital discharges and flow out of acute and community hospital settings. This will offer an opportunity to 'test' process and procedure before the MDT opens out to the wider community and Primary Care. The Home First Pathway aims to provide a 72-hour response from referral to the service being in place in a person's home/intermediate care bedded facility, as well as a 2 hour response to a patient in crisis in the community. The service to date is demonstrating very positive outcomes and this was recently recognised through the awarding of the NHS Wales Award for Delivery Person Centred Services and the Overall Winner through its Outstanding Contribution to Transforming Health and Social Care.

The team also has access to capacity to support people out of hospital/avoid admissions to hospital including 14 beds in Llys Y Bryn care home (Ty Pili Pala) which are dedicated reablement beds, support via the Hywel Dda Acute Response Team and the Carmarthenshire In-House Reablement Team. As part of this approach, we are developing an integrated arm of the reablement service which will further increase our capacity to support.

### **3. *Maximising the capacity, we have available:***

There are two principle ways we can maximise the capacity we have available. Firstly, by ensuring that everyone new into our services has a period of assessment prior to long-term care arrangements being determined. Secondly, by reviewing all existing care arrangements to ensure the level of care is right and there are not opportunities to reduce care hours by for example the effective use of equipment which might allow us to reduce a care package from 2 carers to 1 carer for each call.

In terms of the former, as part of our new Community Services Framework (our commissioning arrangements for domiciliary care), we have developed our Community Assessment Service. This sits alongside the in-house reablement service and the intention is that as many as people as possible who have potential needs to be supported at home will receive this short-term service first and undergo a period of assessment. This service has a reablement focus and is intended to support people back to the level they were at before they had a functional decline. This service usually lasts about 6 weeks at which point the person will be assessed for long-term needs. Many will leave the service with no care needs or significantly reduced care needs, which allows us to ensure that our limited long-term care capacity is used to best effect and prioritised on those that really need it. The Community Assessment Service is in its infancy, but will have a significant impact on our ability to ensure that we maximise the hours available for those who need it.

In relation to the latter, we have a comprehensive programme in place where we review all high level packages of care (26 hours a week and over) and those receiving double handed care (care calls provided by 2 carers on each visit). These reviews allow us to ensure that the care is provided to the right level and that equipment is used effectively to minimise the care interventions that are needed. This approach has benefit to the individual as it allows them to be as independent as possible, but also to the Council and other Carmarthenshire residents as it releases care hours to support others. As part of the budget saving proposals, we are proposing to increase the workforce capacity within the review team to allow us to upscale our approach to reviews and reduce care hours according.

### **Managing the risk of suboptimal discharges:**

Despite collective best endeavours, patients can on occasions be discharged from hospital without optimum levels of support. This is set out in a new approach to discharge where there is an aim to better manage total system risks as the health service is so over stretched. On rare occasions these can be termed an 'unsafe discharge'. We have joint arrangements in place with the Health Board to review suboptimal discharges on a fortnightly basis to ensure that any lessons are learnt going forward. If an individual contacts our community teams following a discharge from hospital without the right level of support being in place, we arrange for a same day visit to assess and ensure that they are appropriately supported. As a result of the implementation of Welsh Government guidance we have seen an immediate rise in urgent support needed in the community as families struggle to sustain frail and elderly relatives discharged from hospital. Whilst this can be difficult it is critical to note that clinicians and social work teams carefully balance risks and benefits for patients of

swift discharges from hospital even without an optimum package of support can often be the best decision for a frail and elderly person where long stays in hospital can lead to rapid deterioration in functioning.

**Summary:**

This report provides a summary of the key challenges facing domiciliary care capacity in Carmarthenshire and seeks to provide assurance that all risk is being appropriately managed. Overall performance at the date of writing this report is good and the impact on hospitals of delay in social care is at a relatively low level. However, demand is increasing and the whole system, whilst managed well is under significant stress because of a lack of workforce and bed capacity.

**PWYLLGOR CRAFFU**  
**IECHYD & GWASANAETHAU CYMDEITHASOL**  
**24ain Ionawr, 2023**

**Cynllun Waith y Pwyllgor Craffu**  
**Iechyd & Gwasanaethau Cymdeithasol ar gyfer 2022/23**

**Ystyried y materion canlynol a chyflwyno sylwadau arnynt:**

- Bod y Pwyllgor yn cadarnhau ei Cynllun Waith ar gyfer 2022 / 23.

**Rhesymau:**

- Mae'n ofynnol yn ôl Cyfansoddiad y Cyngor Sir bod pwyllgorau craffu'n datblygu ac yn cyhoeddi cynlluniau gwaith blynyddol sy'n nodi'r pynciau a'r adroddiadau sydd i'w hystyried yn ystod blwyddyn y cyngor.

**Angen cyfeirio'r mater at y Cabinet / Cyngor er mwyn gwneud penderfyniad: NAC OES**

**YR AELOD O'R CABINET SY'N GYFRIFOL AM Y PORTFFOLIO:- DDIM YN BERTHNASOL**

<b>Y Gyfarwyddiaeth:</b> Prif Weithredwr  <b>Enw Pennaeth y Gwasanaeth:</b> Linda Rees-Jones  <b>Awdur yr adroddiad:</b> Emma Bryer	<b>Swyddi:</b>  Pennaeth Gweinyddiaeth a'r Gyfraith  Swyddog Gwasanaeth Democrataidd	<b>Rhifau ffôn:/ Cyfeiriadau E-bost:</b>  01267 224010 <a href="mailto:lrjones@sirgar.gov.uk">lrjones@sirgar.gov.uk</a>  01267 224029 <a href="mailto:ebryer@sirgar.gov.uk">ebryer@sirgar.gov.uk</a>
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# HEALTH & SOCIAL SERVICES

## SCRUTINY COMMITTEE

24<sup>th</sup> January, 2023

### Health & Social Services Scrutiny Committee

#### Forward Work Plan for 2022/23

#### Purpose of the Forward Work Plan

Article 6.2 of the County Council's Constitution states that: *"Each scrutiny committee is required to develop and publish an annual forward work plan, identifying issues and reports to be considered during the course of a municipal year"*.

The development of a work plan:

- Provides an opportunity for members to determine the priority issues to be considered by their scrutiny committee over the course of the next year.
- Provides a focus for both officers and members and is a vehicle for communicating the work of the Committee to the public. The Plan (see attached report) will be published on the council's website [www.carmarthenshire.gov.uk/scrutiny](http://www.carmarthenshire.gov.uk/scrutiny) and it will be updated on a quarterly basis.
- Ensures agreement of provisional agendas for scheduled scrutiny meetings within the council diary. The Plan is a flexible document that can be amended to reflect additional meetings and agenda items during the course of the year.

The draft Forward Work Plan includes statutory and annual reports as well as those reports requested by the Committee during the course of previous meetings.

#### Forward Work Plan Update

In view of the Council decision in September 2022 that Scrutiny remits be amended it was felt prudent for the Committee to re-visit its forward plan and a forward planning session was held on the 9th January.

The Committee agreed the items for consideration at today's meeting and that the following items would be agendaed for 9th March 2023: -

- Corporate Strategy
- Communities Departmental Business
- Annual Safeguarding report

The Committee also agreed the following Development Sessions:-

- Learning Disability Strategy
- Autism
- Domiciliary Care
- Carers

As part of the session, the Committee noted the lack of Health and Social Services and Children's' Service reports on the Cabinet Forward Plan and agreed to meet again in February in order to consider any relevant reports that had since been added.

The Committee also agreed to consider whether an update on Loneliness (Task & Finish Report) as per its previous Forward Plan would still be required. An updated version of the Committee's Forward Plan will be submitted to the March meeting for formal approval.

**DETAILED REPORT ATTACHED ?**

**YES – Draft Forward Work Plan**

## IMPLICATIONS

I confirm that other than those implications which have been agreed with the appropriate Directors / Heads of Service and are referred to in detail below, there are no other implications associated with this report :

Signed: Linda Rees-Jones      Head of Administration & Law

Policy, Crime & Disorder and Equalities	Legal	Finance	ICT	Risk Management Issues	Staffing Implications	Physical Assets
<b>YES</b>	<b>YES</b>	<b>NONE</b>	<b>NONE</b>	<b>NONE</b>	<b>NONE</b>	<b>NONE</b>

**1. Policy, Crime & Disorder and Equalities** – In line with requirements of the County Council's Constitution.

**2. Legal** - In line with requirements of the County Council's Constitution.

## CONSULTATIONS

I confirm that the appropriate consultations have taken in place and the outcomes are as detailed below

Linda Rees-Jones      Head of Administration & Law

**1. Local Member(s)** - N/A

**2. Community / Town Council** - N/A

**3. Relevant Partners** - N/A

**4. Staff Side Representatives and other Organisations** - N/A

**CABINET PORTFOLIO HOLDER(S)  
AWARE/CONSULTED**

NO



**Section 100D Local Government Act, 1972 – Access to Information**  
**List of Background Papers used in the preparation of this report:**

**THESE ARE DETAILED BELOW**

<b>Title of Document</b>	<b>File Ref No.</b>	<b>Locations that the papers are available for public inspection</b>
Health & Social Services Committee Reports and Minutes		<b>Meetings from September 2015 onwards:</b>  <a href="http://democracy.carmarthenshire.gov.wales/ieListMeetings.aspx?Committeed=169">http://democracy.carmarthenshire.gov.wales/ieListMeetings.aspx?Committeed=169</a>

Mae'r dudalen hon yn wag yn fwriadol

# Health & Social Services Scrutiny Committee – Forward Work Plan 2022/23

5 <sup>th</sup> October 2022	29 <sup>th</sup> November 2022 CANCELLED	21 <sup>st</sup> December 2022 CANCELLED	24 <sup>th</sup> January 2023	9 <sup>th</sup> March 2023	17 <sup>th</sup> April 2023
Performance Management Report (Quarter 1) delayed	Loneliness – Task & Finish Update meeting cancelled – moved to 24.01.23	Revenue Budget Consultation 2021 – 2023 report delayed.	Revenue Budget Consultation 2021 – 2023	Communities Department Business Plan 2021/22 – 23-24 (moved from 24.01.23)	
Annual Report on the Wellbeing Objectives – delayed	Budget Monitoring - meeting cancelled – moved to 24.01.23	10 Year Social Services Strategy report delayed - Autumn.	Performance Management Report	Corporate Strategy (moved from 29.11.2022)	
Draft Annual Report of the Statutory Director of Social Services 21/22	Annual Safeguarding Report – moved to 24.01.23	Performance Management Report (Quarter 2) – moved to 24.01.23	Budget Monitoring	Annual Safeguarding Report	
Dementia Strategy / Action Plan	Corporate Strategy meeting cancelled – moved to 24.01.23		Youth Justice Plan		
End of Year Budget Monitoring	Learning Disability Strategy (2021–26) – moved to 24.01.23		Domiciliary Care and Hospital Discharges Update		
SC & Health Scrutiny Committee Forward Work Programme 2021/22	Youth Justice Plan meeting cancelled – moved to 24.01.23		Annual Report on the Wellbeing Objectives (moved from 05.10.22) – report will be considered by Council 25/01/23		
SC&H Scrutiny Committee Annual Report 2021/22			Communities Department Business Plan 2021/22 – 23-24 – moved to 09.03.23 due to report being delayed		

#### **ITEMS CARRIED OVER FROM PREVIOUS WORK PLAN:**

- Autism Update (Dev Session) – Amy Hughes
- Domiciliary Care Update – Avril Bracey
- Carers Update – Alex Williams

#### **ITEMS TO BE CARRIED FORWARD TO 2023-24**

- 10 Year Social Services Strategy

#### **DEVELOPMENT SESSIONS:**

##### **29<sup>th</sup> November 2022**

- Introduction to Services – Site Visits

##### **9<sup>th</sup> January 2023**

- Forward Plan Session

##### **17<sup>th</sup> February 2023**

- Forward Plan Session (2)

##### **9<sup>th</sup> March 2023**

- Substance Use – jointly with Place, Sustainability & Climate Change Scrutiny.

##### **17<sup>th</sup> April 2023**

- Forward Plan Session – 2023/24

#### **TASK & FINISH REVIEW:**

# PWYLLGOR CRAFFU IECHYD a GWASANAETHAU CYMDEITHASOL 24AIN IONAWR 2023

<b>EGLURHAD AM BEIDIO Â CHYFLWYNO ADRODDIAD CRAFFU</b>		
<b>Ystyried y materion canlynol a chyflwyno sylwadau arnynt:</b>  Ystyried yr eglurhad am beidio â chyflwyno adroddiad craffu.		
<b>Rhesymau:</b>  Mae'n ofynnol yn ôl Cyfansoddiad y Cyngor bod Pwyllgorau Craffu yn datblygu ac yn cyhoeddi a pharhau i adolygu cynllun Gwaith sy'n nodi'r pynciau a'r adroddiadau sydd i'w hystyried yn ystod y blwyddyn. Os na chyflwynir adroddiad fel y'i trefnwyd, disgwylir i swyddogion baratoi eglurhad am beidio â chyflwyno adroddiad craffu sy'n egluro'r rheswm(au)pam.		
<b>Angen cyfeirio'r mater at y Cabinet er mwyn gwneud penderfyniad: NAC OES</b>		
<b>Yr Aelod Cabinet sy'n gyfrifol am y Portffolio:</b> Cyng. Jane Tremlett (Gofal Cymdeithasol & Iechud)		
<b>Awdur yr Adroddiad:</b> Emma Bryer	<b>Swydd:</b>  Swyddog Gwasanaethau Democrataidd	<b>Rhifau Ffôn / Cyfeiriad E-Bost:</b>  01267 224029 <a href="mailto:ebryer@sirgar.gov.uk">ebryer@sirgar.gov.uk</a>

# HEALTH & SOCIAL SERVICES SCRUTINY COMMITTEE 24<sup>TH</sup> JANUARY 2023

## NON-SUBMISSION OF SCRUTINY REPORT

### To consider and comment on the following:

Explanation provided for the non-submission of a scrutiny report.

### Reason:

The Council's Constitution requires Scrutiny Committees to develop and publish and keep under review an annual Forward Work Plan which identifies the issues and reports to be considered at meetings during the course of the year. If a report is not presented as scheduled, officers are expected to prepare a non-submission report explaining the reason(s) why.

**To be referred to the Cabinet for decision: NO**

**Cabinet Member Portfolio Holder:** Cllr. Jane Tremlett (Social Care & Health)

<b>Report Author:</b> Emma Bryer	<b>Designation:</b> Democratic Services Officer	<b>Tel No. / E-Mail Address:</b>  01267 224029 <a href="mailto:ebryer@carmarthenshire.gov.uk">ebryer@carmarthenshire.gov.uk</a>
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**EXECUTIVE SUMMARY**  
**HEALTH & SOCIAL SERVICES**  
**SCRUTINY COMMITTEE**  
**24<sup>th</sup> January 2023**

**NON-SUBMISSION OF SCRUTINY REPORT**

The Council's Constitution requires Scrutiny Committees to develop, keep under review and publish an annual Forward Work Plan which identifies the issues and reports to be considered at meetings during the course of the year.

If a report is not presented as scheduled in the Forward Work Plan, the responsible officer(s) are expected to prepare a non-submission report explaining the reason(s) why

DETAILED REPORT ATTACHED?

YES

## IMPLICATIONS

I confirm that other than those implications which have been agreed with the appropriate Directors / Heads of Service and are referred to in detail below, there are no other implications associated with this report.

Signed: Linda Rees-Jones

Head of Administration & Law

Policy, Crime & Disorder and Equalities	Legal	Finance	ICT	Risk Management Issues	Staffing Implications	Physical Assets
NONE	NONE	NONE	NONE	NONE	NONE	NONE

## CONSULTATIONS

I confirm that the appropriate consultations have taken in place and the outcomes are as detailed below:

Signed: Linda Rees-Jones

Head of Administration & Law

1. Local Member(s) – N/A

2. Community / Town Council – N/A

3. Relevant Partners – N/A

4. Staff Side Representatives and other Organisations – N/A

**CABINET MEMBER PORTFOLIO HOLDER AWARE / CONSULTED**

YES

**Section 100D Local Government Act, 1972 – Access to Information  
List of Background Papers used in the preparation of this report:**

There are none.

Title of Document	Locations that the papers are available for public inspection
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# Health and Social Services SCRUTINY COMMITTEE

**24<sup>th</sup> January 2023**

<b>EXPLANATION FOR NON-SUBMISSION OF SCRUTINY REPORTS</b>			
<b>ITEM</b>	<b>RESPONSIBLE OFFICER</b>	<b>EXPLANATION:</b>	<b>REVISED SUBMISSION DATE</b>
<b>Business Plan</b>	Noelwyn Daniels	The Council's new Corporate Strategy 2022-27 will take a new approach from previous versions which will also impact on business planning arrangements. The aim is to ensure greater alignment across the Council and to further strengthen performance management. In order to fully outline and seek feedback on this new approach a members' development session is being held on 27 January 2023 (invitation has been sent to all councillors). Feedback from this session will be considered in the development of the final version of the Corporate Strategy and business plans will be made available to scrutiny committees from end of February 2023.	9 <sup>th</sup> of March 2023
<b>Annual Report on the Wellbeing Objectives</b>	Noelwyn Daniels	Report will be considered at Council on 25/01/23.	N/A – Council 25/01/23

Mae'r dudalen hon yn wag yn fwriadol

Eitem Rhif 11

**PWYLLGOR CRAFFU IECHYD A GWASANAETHAU  
CYMDEITHASOL**

**DYDD MERCHER, 5 HYDREF 2022**

**PRESENNOL** Cyngorydd H.A.L. Evans (Cadeirydd)

**Cynghorwyr (Yn y Siambr):**

M. James H. Jones

**Cynghorwyr (Yn rhithwir):**

B.A.L. Roberts	B. Davies	K. Davies	M. Donoghue
A. Evans	J.P. Jenkins	F. Walters	P.T. Warlow
J. Williams	J. Tremlett		

**Hefyd yn bresennol (Yn rhithwir):**

Y Cyngorydd J. Tremlett, yr Aelod Cabinet dros Iechyd a Gwasanaethau Cymdeithasol;

**Hefyd yn bresennol (Yn y Siambr):**

J. Morgan, Cyfarwyddwr y Gwasanaethau Cymunedau  
A. Bracey, Pennaeth Gofal Cymdeithasol i Oedolion  
A. Thomas, Gyfrifydd Grwp  
A. Williams, Pennaeth Y Gwasanaethau Integredig  
J. Owens, Swyddog Gwasanaethau Democrataidd

**Hefyd yn bresennol (Yn rhithwir):**

J. Morgan, Pennaeth Cartrefi a Chymunedau Mwy Diogel  
R. Page, Uwch Reolwr Cymorth Busnes  
K. Thomas, Swyddog Gwasanaethau Democrataidd  
S. Rees, Cyfieithydd Ar Y Pryd  
M.S. Davies, Swyddog Gwasanaethau Democrataidd

**Siambr, Neuadd y Sir, Caerfyrddin ac o bell: 2.00 yp - 3.40 yp**

**1. YMDDIHEURIADAU AM ABSENOLDEB**

Cafwyd ymddiheuriad am absenoldeb gan y Cyngorydd D. Owen.

**2. DATGANIADAU O FUDDIANNAU PERSONOL GAN GYNNWYS UNRHYW  
CHWIPIAU PLEIDIAU A RODDIR MEWN YMATEB I UNRHYW EITEM AR YR  
AGENDA**

Y Cyngorydd	Rhif(au) y Cofnod	Y Math o Fuddiant
M. James	<b>4.</b> Adroddiad Blynyddol Cyfarwyddwr Statudol y Gwasanaethau Gofal Cymdeithasol 2021/22	Mae aelod agos o'r teulu mewn cartref gofal yn y sir;
M. James	<b>5.</b> Cymeradwyo Strategaeth Dementia Partneriaeth Gofal	Mae aelod agos o'r teulu wedi cael diagnosis o

	Gorllewin Cymru	ddementia;
H.A.L. Evans	5. Cymeradwyo Strategaeth Dementia Partneriaeth Gofal Gorllewin Cymru	Mae ei gŵr wedi cael diagnosis o nam gwybyddol ysgafn.

Ni chafwyd dim datganiadau ynghylch buddiannau personol na chwip waharddedig.

### 3. **CWESTIYNAU GAN Y CYHOEDD**

Dywedodd y Cadeirydd nad oedd dim cwestiynau wedi dod i law gan y cyhoedd.

### 4. **ADRODDIAD BLYNYDDOL CYFARWYDDWR STATUDOL Y GWASANAETHAU CYMDEITHASOL 2021/22**

[SYLWER: Roedd y Cynghorydd M. James wedi datgan buddiant yn yr eitem hon yn gynharach, ac arhosodd yn y cyfarfod wrth i'r Pwyllgor ei hystyried.]

Bu'r Pwyllgor yn ystyried Adroddiad Blynyddol Cyfarwyddwr Statudol y Gwasanaethau Cymdeithasol 2021/22 ynghylch perfformiad gwasanaethau gofal cymdeithasol yn y sir. Roedd yr adroddiad hefyd yn amlinellu heriau blwyddyn na welwyd ei thebyg o'r blaen oherwydd Covid-19 ac yn tynnu sylw at y meysydd hynny oedd i gael eu datblygu yn y flwyddyn gyfredol.

Roedd yn ofynnol yn statudol i Gyfarwyddwr y Gwasanaethau Cymdeithasol adrodd yn flynyddol wrth y Cyngor ar berfformiad yr ystod gyfan o Wasanaethau Cymdeithasol a'r modd y cânt eu darparu, yn ogystal â chynlluniau ar gyfer eu gwella.

Nodwyd mai adroddiad drafft oedd hwn o hyd a bydd yn cael ei ddiwygio ymhellach cyn ei gwblhau.

Roedd y canlynol ymhlith y cwestiynau/sylwadau a godwyd ynghylch yr adroddiad:-

- Cytunodd Pennaeth y Gwasanaeth Plant a Theuluoedd i gadarnhau'r sefyllfa bresennol o ran y Grant Cymorth Tai;
- Mewn ymateb i gwestiwn dywedodd Cyfarwyddwr y Gwasanaethau Cymunedol fod y ffigwr o 57% o ran y rhai oedd wedi dweud eu bod yn gallu gwneud y pethau oedd yn bwysig iddynt, yn eithaf cyson â'r blynyddoedd blaenorol;
- Dywedodd Cyfarwyddwr y Gwasanaethau Cymdeithasol, mewn ymateb i ymholiad, y byddai'r Fframwaith Gofal Cartref newydd, gobeithio, yn mynd i'r afael â'r heriau sy'n gysylltiedig â darparu gofal cartref mewn ardaloedd gwledig a oedd wedi'u gwaethygu gan brinder gweithlu;
- Mewn ymateb i ymholiad ynghylch a oedd y gyfradd gyflog o £13 yr awr ar gyfer gweithwyr gofal cartref mewnol yn deg o ran eu cyfrifoldebau, dywedodd Cyfarwyddwr y Gwasanaethau Cymunedol er bod cyfraddau cyflogau ac amodau gwasanaeth wedi gwella'n sylweddol dros y blynyddoedd diwethaf, yn enwedig yn Sir Gaerfyrddin, fod lle i wneud cynnydd.
- Dywedodd Pennaeth y Gwasanaethau Integredig fod darparu gofal ymataliaeth dros nos i bobl a oedd yn gaeth i'r gwely yn heriol a bod yn

rhaid edrych ar bob achos yn unigol gan ddefnyddio arbenigedd y nyrs ymataliaeth;

- Mewn ymateb i sylw a wnaed am yr angen i gynyddu nifer y staff gofal sy'n gallu sgwrsio yn Gymraeg, dywedodd y Pennaeth Gofal Cymdeithasol i Oedolion fod Bwrdd yr Iaith Gymraeg mewn Gofal Cymdeithasol a Thai y mae'n gadeirydd arno. Cynhaliwyd sesiwn gweithdy yn ddiweddar i adnewyddu ei strategaeth ac roedd cynllun gweithredu'n cael ei lunio ar hyn o bryd. Cytunodd i roi manylion am ganran y staff sy'n gallu siarad Gymraeg a phwysleisiodd y gofynnir i ddefnyddwyr gwasanaeth bob amser am eu dewis iaith. Roedd darpariaeth hefyd ar gyfer defnyddwyr gwasanaeth â nam ar eu clyw.

## **PENDERFYNWYD**

### **4.1 ARGYMELL I'R CABINET fod yr adroddiad yn cael ei dderbyn;**

### **4.2 bod Cadeirydd y Pwyllgor yn anfon llythyr at Lywodraeth Cymru yn ailadrodd pwysigrwydd cryfhau'r strwythurau sydd ar waith o ran plant sy'n cael Addysg Ddewisol yn y Cartref.**

## **5. CYMERADWYO STRATEGAETH DEMENTIA PARTNERIAETH GOFAL GORLLEWIN CYMRU**

[SYLWER: Roedd y Cynghorwyr M. James a H.A.L. Evans wedi datgan buddiant yn yr eitem hon yn gynharach, a bu iddynt aros yn y cyfarfod wrth i'r Pwyllgor ei hystyried.]

Ystyriodd y Pwyllgor Strategaeth Dementia Partneriaeth Gofal Gorllewin Cymru. Roedd y strategaeth ranbarthol hon wedi'i llunio mewn partneriaeth â Chyngor Sir Caerfyrddin, Cyngor Ceredigion a Chyngor Sir Penfro, y Bwrdd Iechyd a phartneriaid yn y trydydd sector yn ogystal â phobl â dementia, eu gofalmwy, ac aelodau o'r teulu ledled Cymru.

Roedd yr adroddiad yn cefnogi sawl amcan allweddol yn y Cynllun Corfforaethol, a'r Amcan Llesiant i gefnogi pobl hŷn er mwyn iddynt heneiddio'n dda a chadw'u hurddas a'u hannibyniaeth wrth wneud hynny. Byddai cymeradwyo'r Strategaeth yn galluogi gwasanaethau i gael eu darparu yn unol ag anghenion y gymuned.

Roedd yr adroddiad yn gofyn i Gyngor Sir Caerfyrddin gymeradwyo'r strategaeth a oedd yn mynd drwy'r broses ddemocrataidd yng Ngheredigion a Sir Benfro ar yr un pryd. Roedd eisoes wedi cael ei gymeradwyo gan y Bwrdd Iechyd.

Roedd y canlynol ymhlith y cwestiynau/sylwadau a godwyd ynghylch yr adroddiad:-

- Cadarnhaodd Pennaeth y Gwasanaethau Integredig fod rhai elfennau o'r strategaeth eisoes yn cael eu cyflawni ond bod angen nodi'r gwasanaethau sydd ar gael ac unrhyw fylchau gyda'r bwriad o ddatblygu mentrau newydd, mwy di-dor;
- Dywedodd Pennaeth y Gwasanaethau Integredig, mewn ymateb i gwestiwn, y byddai'r strategaeth yn ymdrechu i sicrhau mynediad teg i wasanaethau sy'n gysylltiedig â dementia ar draws y sir.

**PENDERFYNWYD ARGYMELL I'R CABINET fod Strategaeth Dementia Partneriaeth Gofal Gorllewin Cymru yn cael ei chymeradwyo.**

**6. ADRODDIAD ALLDRO CYLLIDEB REFENIW 2021/22**

Bu'r Pwyllgor yn ystyried Adroddiad Alldro'r Gyllideb Refeniw ar gyfer 2021/22 a oedd yn nodi'r sefyllfa ariannol fel yr oedd ar ddiwedd y flwyddyn ariannol. Nodwyd bod y Gwasanaeth Gofal Cymdeithasol ac Iechyd yn dangos amrywiant net o -£2,264k o gymharu â chyllideb gymeradwy 2021/22.

Roedd yr adroddiad yn cynnwys gwybodaeth am y canlynol:-

- Crynodeb o'r sefyllfa ar gyfer y Pwyllgor Craffu Gofal Cymdeithasol ac Iechyd.
- Adroddiad ar Brif Amrywiannau cyllidebau y cytunwyd arnynt;
- Amrywiannau manwl;
- Manylion y sefyllfa Monitro Arbedion ar gyfer diwedd y flwyddyn.

**PENDERFYNWYD bod yr adroddiad yn cael ei dderbyn.**

**7. ADRODDIAD MONITRO CYLLIDEB CYFALAF A REFENIW 2022/23**

Bu'r Pwyllgor yn ystyried yr Adroddiad Monitro ynghylch y Gyllideb Refeniw a'r Gyllideb Gyfalaf ar gyfer y Gwasanaeth Gofal Cymdeithasol ac Iechyd a oedd yn rhoi'r wybodaeth ddiweddaraf am y sefyllfa gyllidebol fel yr oedd ar 30 Mehefin 2022, mewn perthynas â blwyddyn ariannol 2022/23.

Roedd y Gwasanaeth Gofal Cymdeithasol ac Iechyd yn rhagweld gorwariant o £538k ar y gyllideb refeniw. Roedd y prif amrywiannau ar gynlluniau cyfalaf yn dangos gwariant llawn rhagweladwy o gymharu â chyllideb net o £397k.

Mewn ymateb i ymholiad cadarnhaodd Cyfarwyddwr y Gwasanaethau Cymunedol fod achlysuron yn y gorffennol pan oedd Llywodraeth Cymru wedi clustnodi symiau untro i alluogi darparu mwy o gapasiti i ateb y galw o ran iechyd a gofal cymdeithasol a gwrthbwysu pwysau gwir gost heb orfod torri gwasanaethau mewn mannau eraill.

**CYTUNWYD bod yr adroddiad yn cael ei dderbyn.**

**8. ADRODDIAD BLYNYDDOL Y PWYLLGOR CRAFFU GOFAL CYMDEITHASOL AC IECHYD 2021/22**

Bu'r Pwyllgor yn ystyried Adroddiad Blynnyddol y Pwyllgor Craffu Gofal Cymdeithasol ac Iechyd 2021/22. Paratowyd yr adroddiad hwn er mwyn cydymffurfio ag Erthygl 6.2 o Gyfansoddiad y Cyngor sy'n nodi bod yn rhaid i bob Pwyllgor Craffu baratoi adroddiad blynnyddol sy'n egluro gweithgareddau'r Pwyllgor dros y flwyddyn flaenorol.

Roedd yr adroddiad yn cynnig trosolwg o waith y Pwyllgor yn ystod blwyddyn y cyngor 2021/22 ac yn cynnwys gwybodaeth ynghylch y canlynol:-

- Trosolwg o'r blaengynllun gwaith
- Y materion allweddol a ystyriwyd
- Materion oedd wedi'u cyfeirio at y Bwrdd Gweithredol neu Bwyllgorau Craffu Eraill, neu ganddynt

- Adolygiad Gorchwyl a Gorffen
- Sesiynau Datblygu
- Presenoldeb yr Aelodau yn y cyfarfodydd

**PENDERFYNWYD bod yr adroddiad yn cael ei dderbyn.**

**9. CYNLLUN WAITH Y PWYLLGOR CRAFFU IECHYD A GWASANAETHAU CYMDEITHASOL AR GYFER 2022/23**

Ystyriodd y Pwyllgor ei Flaengynllun Waith ar gyfer blwyddyn nesaf y cyngor. Roedd y Cynllun wedi'i lunio mewn sesiwn anffurfiol i'r Pwyllgor a gynhaliwyd ym mis Medi ac roedd yn nodi'r rhaglen waith bresennol ar gyfer 2022/23.

Nodwyd ei bod yn ofynnol yn ôl Cyfansoddiad y Cyngor i bob Pwyllgor Craffu ddatblygu a chyhoeddi blaengynllun gwaith blynyddol, gan nodi materion ac adroddiadau sydd i'w hystyried yn ystod blwyddyn y cyngor.

**PENDERFYNWYD cadarnhau Blaengynllun Gwaith y Pwyllgor Craffu Iechyd a Gwasanaethau Cymdeithasol ar gyfer 2022/23.**

**10. EGLURHAD AM BEIDIO Â CHYFLWYNO ADRODDIADAU CRAFFU**

Cafodd y Pwyllgor eglurhad am beidio â chyflwyno'r adroddiadau craffu canlynol:-

- Adroddiad Rheoli Perfformiad Chwarter 1
- Adroddiad Blynyddol y Cyngor ar Amcanion Llesiant.

**PENDERFYNWYD nodi'r eglurhad am beidio â chyflwyno'r adroddiadau.**

**11. LLOFNODI YN GOFNOD CYWIR GOFNODION Y CYFARFOD A GYNHALIWYD AR Y 26AIN IONAWR 2022**

**PENDERFYNWYD llofnodi bod cofnodion cyfarfod y Pwyllgor a gynhaliwyd ar 26 Ionawr 2022 yn gofnod cywir.**

\_\_\_\_\_  
**CHAIR**

\_\_\_\_\_  
**DATE**

Mae'r dudalen hon yn wag yn fwriadol